# **HOUSE JOURNAL**

## SEVENTY-FOURTH GENERAL ASSEMBLY

## STATE OF COLORADO

# Second Extraordinary Session

First Legislative Day

Monday, August 26, 2024

1 2	Prayer by Representative Yaron Weinberg, Loveland.						
3	The Speaker called the House to order at 10:00 a.m.						
4 5 6	Pledge of Allegiance led by Representative Yaron Weinberg, Loveland.						
7 8	The roll was called with the following result:						
9	Present62.						
0	ExcusedRepresentative(s) Bockenfeld, deGruy Kennedy,						
1	Herod3.						
2	Present after roll callRepresentative(s) Herod.						
3							
4	The Speaker declared a quorum present.						
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7	C C						
8	STATE OF COLORADO						
9	DEPARTMENT OF STATE						
20							
21	UNITED STATES OF AMERICA STATE OF COLORADO STATE OF COLORADO S. CERTIFICATE						
22	STATE OF COLORADO ) S. CERTIFICATE						
23							
24	I, JENA GRISWOLD, Secretary of State of the State of Colorado, do						
25	hereby certify that the attached is a true and exact copy of the document						
26	filed in this office and admitted to record in:						
27							
28	D2024-009						
29	Executive Order						
30							
31	"CALL FOR THE SECOND EXTRAORDINARY SESSION OF THE						
32	SEVENTY-FOURTH GENERAL ASSEMBLY"						
33							
34	IN TESTIMONY WHEREOF I have unto set my hand and affixed the						
35	Great Seal of the State of Colorado, at the City of Denver this 16th day						
36	of August 2024.						
37	011145450 2021.						
88	/signed/						
39	Jena Griswold						
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rυ							
	Secretary of State						
11 12							

#### D 2024 009 EXECUTIVE ORDER

Call for the Second Extraordinary Session of the Seventy-Fourth General Assembly

Pursuant to the authority vested in the Governor of the State of Colorado and, in particular, pursuant to Article IV, Section 9 of the Colorado Constitution, and as recognized in Article V, Section 7, I, Jared Polis, Governor of the State of Colorado, hereby find that the following extraordinary occasions exist to convene the Seventy-Fourth General Assembly to meet in special session.

### I. Background

Property taxes in Colorado are used to support many important causes including public schools, county and municipal governments, higher education institutions, and special districts, which include fire protection, ambulance, park and recreation, and water and sanitation districts. Property taxes also indirectly support our State budget by providing funding to schools which the State is otherwise required to fund.

At the same time, because of a record increase in property values, property taxes continue to consume an ever increasing percentage of a family's income. Some Coloradans have experienced property tax increases exceeding 30%.

The Colorado General Assembly has made significant efforts to reduce property taxes in a sustainable and responsible way. Senate Bill 22-238, passed with bipartisan support, reduced property tax assessment rates for 2023 and 2024, which reduced assessment valuation from 7.15% to 6.765% of actual value for residential property and 29% to 27.9% of actual value for nonresidential property. During the 2023 special session, the General Assembly, again demonstrating bipartisan effort, further reduced residential property tax rates for 2023 to 6.7% of actual value and increased the amount that is exempt from taxation from \$15,000 to \$55,000. And in the 2024 legislative session, the General Assembly passed Senate Bill 24-233 with bipartisan support and reduced property taxes by \$1.3 billion for 2024 and 2025, providing an average of \$500 in relief for Colorado families, while at the same time prioritizing school funding revenue.

I signed each of these bills to deliver economic relief to hard working Coloradans.

 I am calling this extraordinary session to ask the Colorado General Assembly to once again deliver bipartisan property tax relief to help combat the urgent impact of rising property taxes, while protecting revenue for schools and local governments. I am hopeful and optimistic that a compromise can be reached to end the property tax wars and avoid any current or future ballot measures on the

subject for the foreseeable future.

 This call for an extraordinary session of the General Assembly does not prescribe the specific form that the legislation should take; however, as required by Article IV, Section 9 of the Colorado Constitution, the business to be transacted at this special session shall be limited to the matters stated in Section III of this Executive Order.

### II. Purpose and Need

Coloradans continue to be burdened by increasing property taxes and need reliability in the amounts they will pay in future years. I am encouraging the General Assembly to take up legislation that honors the work of legislators and stakeholders over the past weeks. The General Assembly should consider taking legislative action to maintain and lower future tax rates, adopt a tighter property tax cap to further limit how quickly property tax revenue can increase, and implement a cap on property taxes paid to school districts that considers inflation and student growth.

#### III. Proclamation

I, Jared Polis, Governor of the State of Colorado, with this proclamation find extraordinary occasions exist to convene the Seventy-Fourth General Assembly of this State and summon the members of the Seventy-Fourth General Assembly to meet in Special Session at 10:00 a.m., on August 26, 2024, at the State Capitol, in the City and County of Denver, and designate the following specific subjects for consideration, appropriate legislative action, and funding:

Concerning property taxes starting with the property tax year commencing on January 1, 2025.

GIVEN under my hand and the Executive Seal of the State of Colorado, this 15th day of August, 2024.

/signed/ Jared Polis Governor

## INTRODUCTION OF BILLS First Reading

The following bills were read by title and referred to the committee(s) indicated:

HB24B-1001 by Representative(s) McCluskie and Pugliese; also Senator(s) Hansen and Kirkmeyer--Concerning property tax.

Committee on Appropriations

<u>HB24B-1002</u> by Representative(s) Woodrow and Mabrey--Concerning the valuation for assessment of residential real property, and, in connection therewith, limiting to qualified primary

1 2 3 4 5 6	Committee on	residence real property the existing reduction in the valuation for assessment of all residential real property by the lesser of ten percent of its actual value or seventy thousand dollars.  Appropriations				
7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35		by Representative(s) Soper and Joseph; also Senator(s) PriolaConcerning property tax relief for businesses, and, in connection therewith, expanding and extending the exemption for agricultural equipment and machinery used in controlled agricultural facilities.  Appropriations				
	HB24B-1004 Committee on	by Representative(s) CliffordConcerning additional property tax relief for homeowners. Finance				
	HB24B-1005  Committee on	by Representative(s) Garcia; also Senator(s) Cutter-Concerning reductions in valuation for assessment of residential real property. Finance				
	HB24B-1006	HB24B-1006 by Representative(s) DeGraafConcerning the expansion of property tax exemptions for certain owner-occupied primary residences.  Committee on Finance				
	<u>HB24B-1007</u>	by Representative(s) OrtizConcerning property taxes for accessible housing. Transportation, Housing & Local Government				
		by Representative(s) Luck; also Senator(s) Baisley-Concerning the creation of the tax code legislative task force.  Transportation, Housing & Local Government				
36 37 38 39 40	HB24B-1009 by Representative(s) Vigil; also Senator(s) Winter F.— Concerning special district voter approval to waive statutory property tax revenue limitations. Committee on Finance					
41 42 43 44 45	INTRODUCTION OF CONCURRENT RESOLUTIONS					
46 47	The following resolutions were read by title and referred to the committee indicated:					
48 49 50 51 52 53 54 55 56	HCR24B-100	by Representative(s) Weissman; also Senator(s) HansenSubmitting to the registered electors of the state of Colorado an amendment to the Colorado constitution concerning a requirement that a statewide initiative that impacts local government property tax revenue or spending of property tax revenue be approved by the voters of a local government that is impacted by the statewide				

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1 initiative before it applies to the property tax revenue of the local government. 2 3 Committee on Transportation, Housing & Local Government 4 5 by Representative(s) Bradley--Submitting to the HCR24B-1002 6 registered electors of the state of Colorado an 7 amendment to the Colorado constitution concerning 8 the valuation for assessment used to determine 9 property taxes, and, in connection therewith, establishing the requirement that the general 10 11 assembly periodically change the valuation for 12 assessment for residential real property in order to 13 maintain the statewide proportion of residential real 14 property as compared to all other taxable property 15 valued for property tax purposes and permanently establishing the valuation for assessment for 16 nonresidential property as specified in law for the 17 18 2026 property tax year. 19 Committee on Transportation, Housing & Local Government 20 21 22 23 On motion of Majority Leader Duran, a Committee of Three was appointed to notify the Senate that the House was organized and ready 24 for business. The Speaker appointed Representatives Boesenecker, Chair, 25 26 Hernandez, and Hartsook. 27 28 On motion of Majority Leader Duran, a Committee of Three was appointed to notify the Governor that the House was organized and ready for business. The Speaker appointed Representative Snyder, Chair, 31 32 Young, and Armagost. 33 34 35 House in recess. 36 37 38 39 The Speaker recognized a committee from the Senate. Senators Ginal, 40 Chair, Roberts, and Rich reported that the Senate was organized and 41 ready for business. 42 43 44 House reconvened. 45 46 47 48 Representative Boesenecker, Chair of the Committee to Notify the Senate, reported that the Senate had been notified that the House was 49 50 organized and ready for business. 51 52 53 Representative Snyder, Chair of the Committee to Notify the Governor, 54 reported that the Governor had been notified that the House was organized and ready for business.

1	ANNOUNCEMENT				
2 3 4	The Speaker announced the House was in the last three days of session.				
5 6 7 8	The Speaker announced House Rule 33(b.5) is suspended, thereby allowing substantive amendments on 3rd reading if permission by the body is granted.				
9 10	The Speaker announced House rule 35 is suspended, thereby allowing a simple majority vote for reconsideration.				
11 12 13 14 15 16	The Speaker announced House Rule 36(b) requiring 24-hour notice before taking a vote on concurrence with Senate amendments, and also requiring that conference committee reports be specifically referred to in the Calendar, is suspended.				
17 18					
19 20	APPOINTMENT(S)				
21 22	The following are temporary committee appointment(s) for Monday, August 26, 2024 only:				
23 24	<b>Appropriations</b>				
25 26	Representative Brown to replace Representative Jodeh.				
27	Representative Brown to replace Representative Joden.				
28 29	Representative Soper to replace Representative Luck.				
30 31	Finance				
32					
33	Representative Holtorf to replace Representative Soper.				
34 35	Representative Bradfield to replace Representative Frizell.				
36					
37	Representative McCormick to replace Representative Joseph.				
38 39	Representative Daugherty to replace Representative				
40	deGruy Kennedy.				
41					
42 43	Transportation, Housing, and Local Government				
44	Transportation, frousing, and Local Government				
45	Representative Lynch to replace Representative Frizell.				
46	Danga antativa Mala ahlan ta manla aa Danga antativa Daagan aalaan				
47 48	Representative Mclachlan to replace Representative Boesenecker.				
49	Assistant Majority Leader Bacon to replace Representative Vigil.				
50	Domescentative Titama to menlage Domescentative Lindsov				
51 52	Representative Titone to replace Representative Lindsay.				
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54	House in recess. House reconvened.				
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1 REPORT(S) OF COMMITTEE(S) OF REFERENCE 2 3 **APPROPRIATIONS** After consideration on the merits, the Committee recommends the 5 following: 6 7 HB24B-1001 be amended as follows, and as so amended, be referred to 8 the Committee of the Whole with favorable 9 recommendation: 10 11 Amend printed bill, page 5, line 7, after "(2.5)," insert "(3)(j),". 12 13 Page 7, strike lines 23 through 27. 14 15 Page 8, strike lines 1 through 6. 16 17 Renumber succeeding subparagraphs accordingly. 18 19 Page 8, line 8, after "LEVIES" insert "IN CONNECTION WITH DISTRICT 20 TOTAL PROGRAM FUNDING AND". 21 22 Page 8, line 10, after "VOTERS" insert "VOTING THEREON". 24 Page 8, after line 11 insert: 25 26 "(IX) Property tax revenue attributable to any mills a 27 SCHOOL DISTRICT LEVIES THAT ARE NOT LEVIED IN CONNECTION WITH 28 DISTRICT TOTAL PROGRAM FUNDING;". 30 Renumber succeeding subparagraphs accordingly. 31 32 Page 9, strike line 27 and substitute "effective date of this part 17; or 33 NOVEMBER 5, 2024;". 34 Page 10, line 3, after "voters" insert "VOTING THEREON". 35 36 Page 10, line 5, strike "2024." and substitute "2024; OR 37 38 PROPERTY TAX REVENUE ATTRIBUTABLE TO SPECIFIC 39 OWNERSHIP TAX REVENUE PAID TO THE LOCAL GOVERNMENTAL ENTITY.". 40 Page 20, strike lines 11 through 27 and substitute: 41 42 43 "(2) (a) Nothing in this part 17 prevents a local governmental entity from submitting to the local governmental entity's electors the question of whether to increase the total number of mills levied by the 45 local governmental entity and, upon RECEIVING THE APPROVAL OF a 46 majority of the local governmental entity's voters voting to approve 47 THEREON FOR such a request, increasing the total number of mills levied by the local governmental entity accordingly. As established in section 29-1-1701 (3)(i), property tax revenue attributable to a local 50 governmental entity increasing the total number of mills it levies upon 52 receiving the approval of the majority of the local governmental entity's voters VOTING THEREON for such an increase in an election occurring on or after the effective date of this part 17 November 5, 2024, is not

included in the calculation of the LOCAL GOVERNMENTAL ENTITY'S property tax limit. A local governmental entity may also submit to the

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local government entity's electors the question of whether to increase the total number of mills levied by the local governmental entity in such a way that the mills increase to match the local governmental entity's property tax limit established pursuant to section 29-1-1702 and, upon RECEIVING THE APPROVAL OF a majority of the local governmental entity's voters voting to approve THEREON FOR such a request, increasing the total number of mills levied by the local governmental entity accordingly.

(b) Nothing in this part 17 prevents a school district from SUBMITTING TO THE SCHOOL DISTRICT'S ELECTORS THE QUESTION OF WHETHER TO INCREASE THE TOTAL NUMBER OF MILLS LEVIED BY THE SCHOOL DISTRICT AND, UPON RECEIVING THE APPROVAL OF A MAJORITY OF 12 THE SCHOOL DISTRICT'S VOTERS VOTING THEREON FOR SUCH A REQUEST, 13 INCREASING THE TOTAL NUMBER OF MILLS LEVIED BY THE SCHOOL 14 DISTRICT ACCORDINGLY. AS ESTABLISHED IN SECTION 29-1-1701 (2.5)(a)(VIII), PROPERTY TAX REVENUE ATTRIBUTABLE TO A SCHOOL 16 DISTRICT INCREASING THE TOTAL NUMBER OF TOTAL PROGRAM FUNDING MILLS IT LEVIES UPON RECEIVING THE APPROVAL OF THE MAJORITY OF THE 18 SCHOOL DISTRICT'S VOTERS VOTING THEREON FOR SUCH AN INCREASE IN 19 AN ELECTION OCCURRING ON OR AFTER NOVEMBER 5, 2024, IS NOT 20 INCLUDED IN THE CALCULATION OF THE SCHOOL DISTRICT'S PROPERTY TAX 21 LIMIT. AS ESTABLISHED IN SECTION 29-1-1701 (2.5)(a)(IX), PROPERTY TAX REVENUE ATTRIBUTABLE TO MILLS THAT THE SCHOOL DISTRICT 23 LEVIES THAT IT DOES NOT LEVY IN CONNECTION WITH TOTAL PROGRAM 24 FUNDING ARE NOT INCLUDED IN THE CALCULATION OF THE SCHOOL DISTRICT'S PROPERTY TAX LIMIT. A SCHOOL DISTRICT MAY ALSO SUBMIT TO THE SCHOOL DISTRICT'S ELECTORS THE QUESTION OF WHETHER TO 27 INCREASE THE TOTAL NUMBER OF MILLS LEVIED BY THE SCHOOL DISTRICT 28 IN CONNECTION WITH TOTAL PROGRAM FUNDING IN SUCH A WAY THAT THE 29 MILLS INCREASE TO MATCH THE SCHOOL DISTRICT'S PROPERTY TAX LIMIT 30 ESTABLISHED PURSUANT TO SECTION 29-1-1702.5 AND, UPON RECEIVING THE APPROVAL OF A MAJORITY OF THE SCHOOL DISTRICT'S VOTERS VOTING THEREON FOR SUCH A REQUEST, INCREASING THE TOTAL NUMBER OF MILLS LEVIED BY THE SCHOOL DISTRICT ACCORDINGLY.".

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Page 21, strike lines 1 through 5.

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Page 21, line 21, strike "(1)(a)" and substitute "(1)(a), (1)(b),".

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Page 22, after line 4 insert:

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"(b) Notwithstanding subsection (1)(a) of this section, for the property tax year YEARS commencing on January 1, 2023, AND JANUARY 1, 2024, the valuation for assessment of nonresidential property that is classified as lodging property is temporarily reduced to twenty-seven and nine-tenths percent of an amount equal to the actual value minus the lesser of thirty thousand dollars or the amount that reduces the valuation for assessment to one thousand dollars.".

Page 22, line 16, strike "THEREOF; EXCEPT THAT THE VALUATION FOR ASSESSMENT " and substitute "THEREOF.".

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Page 22, strike lines 17 and 18.

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54 Page 22, strike lines 26 and 27.

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Page 23, strike line 1 and substitute "THE ACTUAL VALUE THEREOF.".

Page 23, line 5, strike "THEREOF; EXCEPT THAT THE VALUATION" and substitute "THEREOF.". 4 Page 23, strike lines 6 and 7. 5 Page 24, line 25, after "SECTION," insert "AN ESTIMATE BY THE 6 ADMINISTRATOR BASED UPON THE INFORMATION REPORTED BY COUNTY 8 ASSESSORS PURSUANT TO SECTION 39-2-115 ON AUGUST 25, 2025, OF". 10 Page 26, line 26, strike "ABSTRACT". 11 12 Page 26, strike line 27. 13 14 Page 27, line 1 strike "TO SECTION 39-2-115 (3)," and substitute 15 "Information described in section 39-2-115 (1)(a.5), the 16 ADMINISTRATOR SHALL DETERMINE THE STATEWIDE ACTUAL VALUE 17 GROWTH AND REPORT THAT DETERMINATION TO THE STATE BOARD OF 18 EQUALIZATION, AND". 19 20 Page 27, line 2, strike "DETERMINE" and substitute "CERTIFY THE". 21 22 Page 27, line 3, before "WHICH" insert "DETERMINE". 23 24 Page 27, line 4, strike "DETERMINED PURSUANT TO THIS SECTION" and substitute "DESCRIBED IN SUBSECTION (3) OF THIS SECTION". 25 26 27 Page 35, after line 8 insert: 28 "SECTION 13. In Colorado Revised Statutes, 39-2-115, add 29 30 (1)(a.5) as follows: Review of abstracts of assessment -31 39-2-115. 32 **recommendations - repeal.** (1) (a.5) (I) ON AUGUST 25, 2025, IF FILING 33 AN ABSTRACT OF ASSESSMENT OF THE COUNTY WITH THE ADMINISTRATOR, 34 A COUNTY ASSESSOR SHALL ALSO FILE A REPORT OF THE ACTUAL VALUE 35 OF PROPERTY WITHIN THE COUNTY FOR THE PROPERTY TAX YEAR (II) This subsection (1)(a.5) is repealed, effective July 1, 2026.". 36 COMMENCING ON JANUARY 1, 2025. 37 38 39 40 Renumber succeeding sections accordingly. 41 42 Page 38, after line 7 insert: 43 44 "SECTION 15. In Colorado Revised Statutes, 39-5-121, add 45 (1)(c) as follows: 39-5-121. Notice of valuation - legislative declaration -46 47 **definition - repeal.** (1) (c) FOR PROPERTY TAX YEARS COMMENCING ON OR AFTER JANUARY 1, 2025, THE ASSESSOR SHALL NOT INCLUDE THE APPROPRIATE RATIO OF VALUATION FOR ASSESSMENT IN THE NOTICE 50 SETTING FORTH THE VALUATION FOR LAND OR IMPROVEMENTS.". 51 52 Renumber succeeding sections accordingly.

Page 39, line 27, strike "15, 16, and 17" and substitute "17, 18, and 19".

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1 2 3	FINANCE After consideration on the merits, the Committee recommends the following:						
4 5 6	HB24B-1004 be postponed indefinitely.						
7 8 9 10	<u>HB24B-1005</u> be postponed indefinitely.						
11 12 13	HB24B-1006 be postponed indefinitely.						
14 15 16 17	HB24B-1009 be postponed indefinitely.						
18 19 20 21 22	TRANSPORTATION, HOUSING AND LOCAL GOVERNMENT After consideration on the merits, the Committee recommends the following:						
23 24 25	<u>HB24B-1007</u> be referred favorably to the Committee on <u>Appropriations</u> .						
26 27 28	HB24B-1008 be postponed indefinitely.						
29 30 31 32	HCR24B-1001 be referred to the Committee of the Whole with favorable recommendation.						
33 34 35 36	HCR24B-1002 be postponed indefinitely.						
37	PRINTING REPORT						
38 39 40 41 42 43	The Chief Clerk reports the following bills have been correctly printed: HB24B-1001, 1002, 1003, 1004, 1005, 1006, 1007, 1008, 1009; HCR24B-1001, 1002.						
44 45 46	REMOTE PARTICIPATION						
47 48 49 50 51	Pursuant to House Rule 53(d)(2), the following is a list of members participating remotely in the proceedings of the House: Representatives English, Lindsay, Martinez, Ricks.						
52 53 54 55 56	On motion of Majority Leader Duran, the House adjourned until 9:00 a.m., Tuesday, August 27, 2024.						

1 Approved:
2 Julie McCluskie,
3 Speaker
4 Attest:
5 Robin Jones,
6 Chief Clerk