



Probation and Parole in the United States, 2021

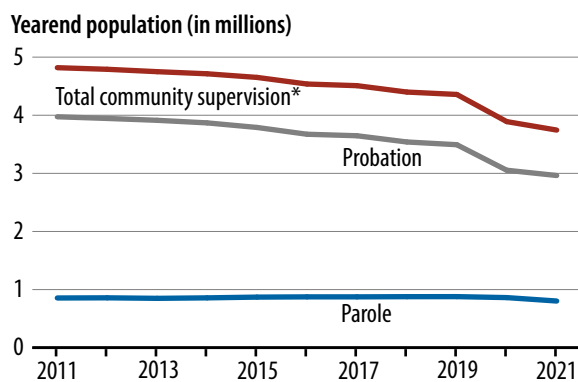
Danielle Kaeble, *BJS Statistician*

An estimated 3,745,000 adults were under community supervision at yearend 2021, a 3.5% decline from the 3,881,600 who were supervised in the community on January 1, 2021 (**figure 1**).¹ This decline is attributed to both a reduction in the number of persons on probation, who made up 79% of the community supervision population, and the number on parole. During 2021, the number of persons on probation decreased from 3,032,400 to 2,963,000 (down 2.3%). The number of persons on parole fell from 864,200 to 803,200 (down 7.1%) during 2021, the largest annual change in the population in almost 30 years (not shown).

Findings are from the Bureau of Justice Statistics' (BJS) Annual Probation Survey, Annual Parole Survey, and Federal Justice Statistics Program,

¹The community supervision population excludes adults on parole who were also on probation to avoid double counting. See *Methodology*.

FIGURE 1
Adults on probation or parole, 2011–2021



Note: Counts for 2020 and earlier may differ from previously published statistics. Counts are for December 31 of each year. See table 1 for yearend counts from 2011 to 2020 and for January 1 and yearend counts in 2021.

*Details may not sum to totals because the community supervision counts were adjusted to exclude 21,275 adults on parole who were also on probation. See table 9 for counts of adults on parole who were also on probation.

Source: Bureau of Justice Statistics, Annual Probation Survey and Annual Parole Survey, 2011–2021.

HIGHLIGHTS

- At yearend 2021, an estimated 3,745,000 adults were under community supervision (probation or parole), down 136,600 from January 1, 2021.
- An estimated 1 in 69 adult U.S. residents were under community supervision at the end of 2021, the lowest rate since 1987.
- During 2021, the probation population decreased in 31 states and the U.S. federal system and increased in 18 states and the District of Columbia.
- The rate of adults on probation at yearend 2021 (1,143 per 100,000 adult U.S. residents) was at its lowest point in 36 years.
- At yearend 2021, 803,200 adults were on parole supervision, a decrease of 7.1% from January 1, 2021 and the largest annual change since 1992.
- The parole population in 2021 was at its lowest point since 2006, when 798,200 persons were supervised on parole.
- During 2021, the parole population fell in 44 states, the District of Columbia, and the U.S. federal system's term of supervised release, while 6 states had an increase in the parole population.
- Among adults on probation whose most serious offense was known, the percentage on supervision for a violent offense rose from 18% in 2011 to 26% in 2021.

which collect data on adults placed on correctional supervision (entries) or removed from supervision (exits) during the reporting year and on characteristics of the population at yearend. These are the only national data collections that cover community corrections in all 50 states, the District of Columbia, and the U.S. federal system.

For this report, an adult is defined as any person subject to the jurisdiction of an adult court or correctional agency. Reporting methods for some probation and parole agencies have changed over time, resulting in changes to previously reported statistics including 2020 and earlier. (See *Methodology*.) Appendix tables 5 through 13 present additional 2021 data on probation and parole.

During 2021, both probation and parole populations declined

From yearend 2011 to yearend 2021, the total adult community supervision population fell 22%, from 4,818,300 to 3,745,000 (table 1). Most of this decrease was due to a decline of 25% (1 million) in the number of adults on probation. The community supervision population has declined each year since 2007 and, at yearend 2021, was at its lowest level since 1994.²

²For 2010 and earlier data, see the Probation and Parole Populations series at https://bjs.ojp.gov/library/publications/list?series_filter=Probation%20and%20Parole%20Populations.

TABLE 1
Adults under community supervision, 2011–2021

Year	Total*	Probation	Parole
2011	4,818,300	3,973,800	855,500
2012	4,790,700	3,944,900	858,400
2013	4,749,800	3,912,900	849,500
2014	4,713,200	3,868,400	857,700
2015	4,650,900	3,789,800	870,500
2016	4,537,100	3,673,100	874,800
2017	4,508,900	3,647,200	875,000
2018	4,399,000	3,540,000	878,000
2019	4,357,700	3,492,900	878,900
2020	3,890,400	3,053,700	862,100
2021	3,745,000	2,963,000	803,200
January 1	3,881,600	3,032,400	864,200
December 31	3,745,000	2,963,000	803,200
Percent change			
2011–2021	-22.3%	-25.4%	-6.1%
January 1, 2021– December 31, 2021	-3.5	-2.3	-7.1

Note: Counts are rounded to the nearest 100. Details may not sum to totals due to rounding. Estimates are based on the most recent data and may differ from previously published statistics. Reporting methods for some probation agencies changed over time. See *Methodology*.

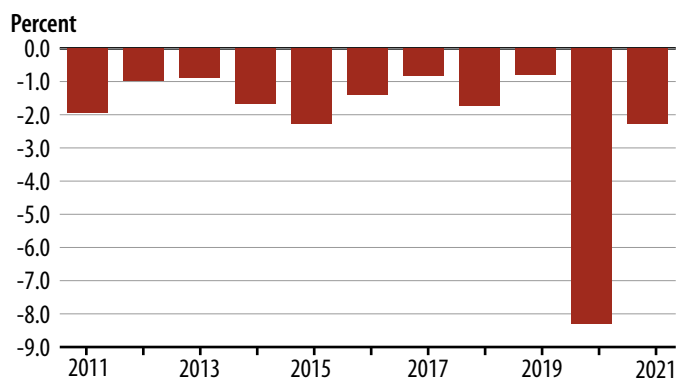
*Details may not sum to totals because community supervision counts were adjusted to exclude adults on parole who were also on probation. See *Methodology*.

Source: Bureau of Justice Statistics, Annual Probation Survey and Annual Parole Survey, 2011–2021.

The probation population declined for the fourteenth consecutive year in 2021, falling below 3 million for the first time since 1994. Between 2011 and 2019, the U.S. parole population remained relatively stable, then decreased 8.6% from yearend 2019 to yearend 2021.

The probation population had an annual decrease of 2.3% in 2021, about a quarter of the 8.3% annual decline observed during the COVID-19 pandemic in 2020 (figure 2). In 2021, the parole population had its largest recorded annual decrease (down 7.1%) since 1980, when BJS started collecting probation and parole information on a yearly basis (figure 3).

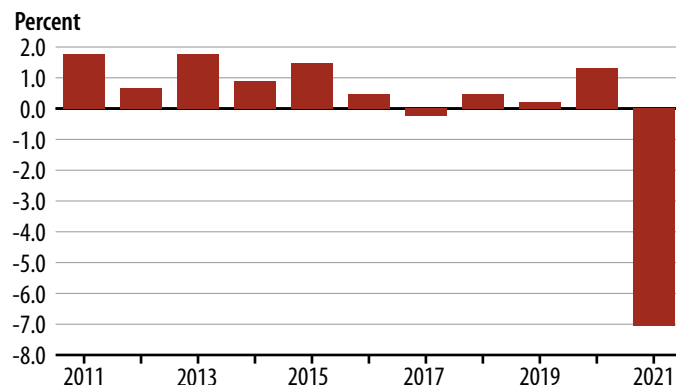
FIGURE 2
Annual percent change of adults on probation, 2011–2021



Note: Counts for 2020 and earlier may differ from previously published statistics. Annual percentage change is based on the difference in population from January 1 to December 31 for each year. See appendix table 1 for estimates.

Source: Bureau of Justice Statistics, Annual Probation Survey, 2011–2021.

FIGURE 3
Annual percent change of adults on parole, 2011–2021



Note: Counts for 2020 and earlier may differ from previously published statistics. Annual percentage change is based on the difference in population from January 1 to December 31 for each year. See appendix table 2 for estimates.

Source: Bureau of Justice Statistics, Annual Parole Survey, 2011–2021.

31 states and the U.S. federal system had a decrease in their probation population in 2021

Probation populations decreased in 31 states and the U.S. federal system during 2021, with a total decline of 108,500 adults under probation supervision (**table 2**). California, Pennsylvania, New York, Washington, and Colorado made up the largest portion of the decline, with a collective decrease of 67,300 adults on probation.

While the probation population in most states declined in 2021, more than a third saw increases. Texas had the largest absolute increase in persons on probation during 2021 (up 10,400), with 18 other states and the District of Columbia also experiencing growth in their probation population. (See appendix table 6.) Jurisdictions with increases during 2021 accounted for 48% of all persons on probation in the United States at yearend 2021.

During 2021, the parole population fell in all but six jurisdictions

From January 1 to December 31, 2021, the parole population decreased in 44 states, the District of Columbia, and the U.S. federal system's term of supervised release (**table 3**).³ These jurisdictions supervised 95% of the total parole population in 2021. During that time, adults under parole supervision in the United States decreased by 61,000. California, Pennsylvania, Texas, New York, and Illinois led this decline. Parole populations grew in six states during 2021, with Mississippi accounting for almost 40% (500 adults) of the total increase. (See appendix table 10.)

³See *Methodology* for details on the Sentencing Reform Act's elimination of parole from federal sentencing.

TABLE 2
Decrease in probation population, by jurisdiction, 2021

Jurisdiction	January 1, 2021	December 31, 2021	Change in population	Percent of decrease	Number of jurisdictions
U.S. total	3,032,353	2,963,018	-69,335	~	52
Jurisdictions with a decrease in persons on probation	1,649,140	1,540,688	-108,452	100%	32
California	183,334	157,372	-25,962	23.9	~
Pennsylvania	112,440	95,732	-16,708	15.4	~
New York	79,295	69,361	-9,934	9.2	~
Washington	71,681	62,946	-8,735	8.1	~
Colorado	78,330	72,412	-5,918	5.5	~

Note: The five states with the largest decrease in their probation population are shown. See appendix table 6 for estimates for all jurisdictions. Georgia is excluded from this analysis due to changes in reporting.

~Not applicable.

Source: Bureau of Justice Statistics, Annual Probation Survey, 2021.

TABLE 3
Decrease in parole population, by jurisdiction, 2021

Jurisdiction	January 1, 2021	December 31, 2021	Change in population	Percent of decrease	Number of jurisdictions
U.S. total	864,229	803,222	-61,007	~	52
Jurisdictions with a decrease in persons on parole	825,115	762,901	-62,214	100%	46
California	119,595	109,082	-10,513	16.9	~
Pennsylvania	88,263	80,642	-7,621	12.2	~
Texas	110,437	104,277	-6,160	9.9	~
New York	43,979	39,802	-4,177	6.7	~
Illinois	25,103	22,000	-3,103	5.0	~

Note: The five states with the largest decrease in their parole population are shown. See appendix table 10 for estimates for all jurisdictions.

~Not applicable.

Source: Bureau of Justice Statistics, Annual Parole Survey, 2021.

The rate of adults supervised in the community fell to 1,445 per 100,000 adult U.S. residents in 2021

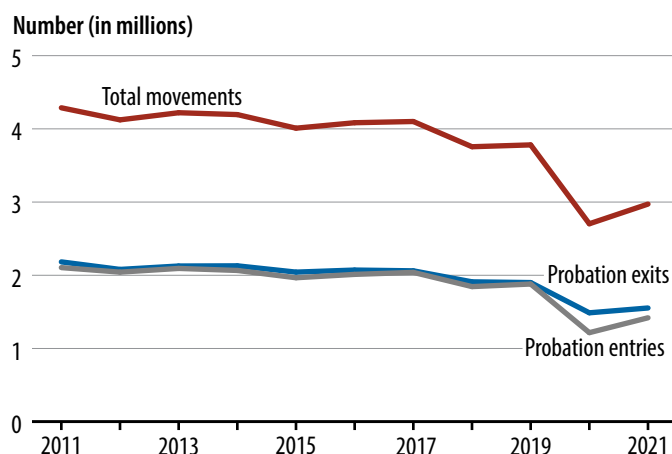
During 2021, 1 in 69 adults in the United States were being supervised in the community (table 4). From 2011 to 2021, the community supervision rate decreased from 2,017 to 1,445 per 100,000 adult U.S. residents. The probation rate was 1,143 per 100,000 adult U.S. residents in 2021, marking the fourteenth consecutive year of decline. The rate of persons on parole fell to 310 per 100,000 adult U.S. residents in 2021, after decreasing every year since 2015.

During 2021, entries to and exits from probation both rose after an almost 30% decrease in total movements from 2019 to 2020

Movements onto (entries) and off of (exits) probation increased 10% from 2020 to 2021 (from 2,703,400 to 2,972,500), after substantially decreasing 28% from 2019 to 2020 (from 3,780,800 to 2,703,400) (figure 4). Entries and exits reflect the administrative caseloads of probation agencies. A person can enter or exit the probation system several times during a year or concurrently serve multiple probation sentences for separate crimes.

Probation entries increased 17%, from an estimated 1,216,100 at yearend 2020 to an estimated 1,419,300 at yearend 2021. Probation exits increased 4%, from an estimated 1,487,300 in 2020 to an estimated 1,553,200 in 2021. Exits in 2021 exceeded entries by 133,900, about half the gap reported in 2020 (271,200).

FIGURE 4
Estimated total probation movements, entries, and exits, 2011–2021



Note: Counts for 2020 and earlier may differ from previously published statistics. Counts are rounded to the nearest 100. Counts are based on movements from January 1 to December 31 for each year. See appendix table 3 for estimates.

Source: Bureau of Justice Statistics, Annual Probation Survey, 2011–2021.

TABLE 4
Community supervision rate of U.S. adult residents, 2011–2021

Year	Per 100,000 adult U.S. residents			Adult U.S. residents on—		
	Community supervision*	Probation	Parole	Community supervision*	Probation	Parole
2011	2,017	1,663	358	1 in 50	1 in 60	1 in 279
2012	1,984	1,634	356	1 in 50	1 in 61	1 in 281
2013	1,949	1,606	349	1 in 51	1 in 62	1 in 287
2014	1,916	1,572	349	1 in 52	1 in 64	1 in 287
2015	1,873	1,527	351	1 in 53	1 in 66	1 in 285
2016	1,811	1,466	349	1 in 55	1 in 68	1 in 287
2017	1,786	1,444	347	1 in 56	1 in 69	1 in 289
2018	1,729	1,391	345	1 in 58	1 in 72	1 in 290
2019	1,701	1,363	343	1 in 59	1 in 73	1 in 291
2020	1,509	1,185	334	1 in 66	1 in 84	1 in 299
2021	1,445	1,143	310	1 in 69	1 in 87	1 in 323

Note: Counts for 2020 and earlier may differ from previously published statistics. Rates are based on total community supervision, probation, and parole counts as of December 31 of the reporting year and calculated using U.S. Census Bureau estimates of U.S. residents age 18 or older for January 1 of the following year.

*Includes adults on probation or parole. Details may not sum to totals because community supervision counts were adjusted to exclude adults on parole who were also on probation. See *Methodology*.

Source: Bureau of Justice Statistics, Annual Probation Survey and Annual Parole Survey, 2011–2021; and U.S. Census Bureau, National Intercensal Estimates, 2012–2022.

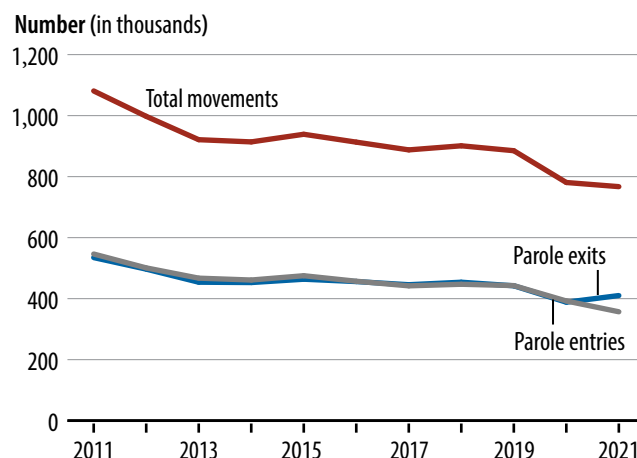
Probation exits include successful completions of supervision; exits to serve a period of incarceration, including to receive treatment; exits due to absconding, detainment, or other unsatisfactory reasons besides incarceration; and exits due to death or other reasons. Successful completion of probation accounted for 60% to 69% of such exits each year from 2011 to 2021 (table 5). A period of incarceration accounted for 14% to 19% of probation exits each year from 2011 to 2021 among adults whose type of exit was known. About 9% of adults on probation with a known exit type exited for an unsatisfactory reason other than incarceration in 2021 (such as absconding or being discharged to a warrant), and 13% exited due to death or other reasons. In 2021, the type of probation exit was unknown or unreported for almost 34% of adults on probation.

Parole entries declined while exits increased from 2020 to 2021

Total movements onto and off of parole decreased from 780,800 in 2020 to 767,200 (down 13,600) in 2021 (figure 5). During that period, the number of adults entering parole decreased from an estimated 392,400 to

357,000 (down 35,400), while the number exiting parole increased from 388,400 to 410,200 (up 21,800). In 2021, the gap between parole entries and exits (53,200) was the largest it had been in more than 20 years.

FIGURE 5
Estimated total parole movements, entries, and exits, 2011–2021



Note: Counts for 2020 and earlier may differ from previously published statistics. Counts are rounded to the nearest 100. Counts are based on movements from January 1 to December 31 for each year. See appendix table 4 for estimates.

Source: Bureau of Justice Statistics, Annual Parole Survey, 2011–2021.

TABLE 5
Exits from probation, by type of exit, 2011–2021

Year	Percent of total imputed exits					Percent of known type of exits*			
	Completion	Incarcerated	Unsatisfactory exit other than incarceration	Death/other	Unknown/not reported	Completion	Incarcerated	Unsatisfactory exit other than incarceration	Death/other
2011	51.3%	12.3%	9.4%	3.7%	23.2%	66.8%	16.1%	12.3%	4.8%
2012	52.9	11.7	9.5	4.0	21.9	67.8	14.9	12.2	5.1
2013	50.2	11.6	10.3	3.8	24.1	66.1	15.3	13.6	5.0
2014	51.7	11.5	12.7	4.3	19.7	64.5	14.3	15.8	5.4
2015	49.1	11.4	13.1	4.8	21.5	62.6	14.5	16.7	6.2
2016	46.9	11.3	15.6	4.5	21.8	59.9	14.4	20.0	5.7
2017	50.0	11.4	15.6	4.4	18.7	61.4	14.0	19.2	5.4
2018	56.3	15.4	6.3	3.5	18.5	69.1	18.9	7.7	4.3
2019	50.5	11.8	7.6	3.4	26.7	68.9	16.2	10.3	4.6
2020	43.4	9.4	5.1	8.1	34.1	65.8	14.2	7.7	12.3
2021	42.1	9.8	5.7	8.9	33.5	63.3	14.7	8.6	13.3

Note: Details may not sum to totals due to rounding. See appendix table 7 for state-level counts. Percentages for 2018 through 2021 are not comparable to previously reported data. From 2016 to 2018, California reported incomplete data for probation exits and did not report any details on exits in 2019, 2020, or 2021. Georgia was unable to report data in 2016.

*Excludes unknown and unreported type of exits.

Source: Bureau of Justice Statistics, Annual Probation Survey, 2011–2021.

Among adults with known reasons for exiting parole in 2021, about 65% exited after successfully completing it, down from 69% in 2020 (table 6). About 27% exited in 2021 to serve a period of incarceration (up from 23% in 2020), and about 3% exited in another unsatisfactory way (similar to the percentage in 2020). In 2021, almost a quarter (23%) of exits from parole were for an unknown or unreported reason.

The percentage of adults on probation or parole for a violent offense increased from 2011 to 2021

Among adults on probation whose most serious offense was known, the percentage supervised for a violent offense rose from 18% in 2011 to 26% in 2021. Most of this increase was among adults with a violent offense other than domestic violence or a sex offense. Smaller shares were on probation for DUI/DWI (11%) or a property offense (24%) in 2021 than in 2011 (15% DUI/DWI and 27% property), while similar percentages were on probation for drug offenses (about 25% in each year). The most serious offense was unknown for almost 4 in 10 of all adults on probation in 2011 and 2021.

From 2011 to 2021, the share of adults with a known offense type who were on probation for a felony increased from 53% to 64%. Of all adults on probation in 2021, almost a third had been sentenced for a misdemeanor and 13% had an unknown or unreported offense type.

In 2021, almost two-thirds of adults on probation with a known supervision status were on active probation. Active probation includes persons who are required to regularly contact a probation authority in person, by mail, by telephone, or electronically. Eighteen percent of the remaining adults on probation were considered absconders or had a warrant, while 11% had only financial conditions left to fulfill or were on inactive supervision. Just over a fifth (22%) of all adults on probation had an unknown status of supervision in 2021.

Females made up 24% of the probation population whose sex was reported in 2021, similar to the 25% in 2011 (table 7). Of the 70% of adults on probation in 2021 whose race or ethnicity was known, 54% were white and 30% were black.

TABLE 6
Exits from parole, by type of exit, 2011–2021

Year	Percent of total imputed exits					Percent of known type of exits*			
	Completion	Returned to incarceration	Unsatisfactory exit other than returned to incarceration	Death/other	Unknown/not reported	Completion	Returned to incarceration	Unsatisfactory exit other than returned to incarceration	Death/other
2011	50.0%	30.0%	10.3%	3.7%	6.0%	53.2%	32.0%	10.9%	3.9%
2012	56.7	24.5	11.8	4.0	3.1	58.5	25.2	12.2	4.1
2013	50.2	25.2	2.7	4.1	17.7	61.0	30.7	3.3	5.0
2014	53.4	24.2	3.3	3.3	15.9	63.5	28.8	3.9	3.9
2015	51.6	23.3	3.2	4.3	17.6	62.6	28.3	3.9	5.2
2016	53.1	25.5	2.9	5.3	13.2	61.2	29.4	3.4	6.1
2017	56.2	27.0	2.6	4.6	9.5	62.1	29.9	2.9	5.1
2018	53.0	24.6	3.1	4.5	14.8	62.2	28.9	3.6	5.3
2019	53.1	24.7	2.0	4.3	15.9	63.1	29.4	2.4	5.1
2020	54.4	18.4	2.4	3.8	21.1	68.9	23.3	3.0	4.8
2021	50.2	20.3	2.2	3.9	23.3	65.4	26.5	2.9	5.1

Note: Details may not sum to totals due to rounding. See appendix table 11 for detailed type of exits. The 2012 decrease in the incarcerated population is due to the California public safety realignment. See *Probation and Parole in the United States, 2012* (NCJ 243826, BJS, December 2013) for more information. Percentages for 2013 through 2021 exclude exit data from California due to reporting issues.

*Excludes unknown and unreported type of exits.

Source: Bureau of Justice Statistics, Annual Parole Survey, 2011–2021.

TABLE 7
Characteristics of adults on probation, 2011 and 2021

Characteristic	Percent of total adults on probation		Percent with known characteristics ^a	
	2011	2021	2011	2021
Sex	100%	100%	100%	100%
Male	53	57	75	76
Female	18	18	25	24
Unknown	29	25	~	~
Race/ethnicity	100%	100%	100%	100%
White ^b	35	38	54	54
Black ^b	20	21	31	30
Hispanic	8	9	13	13
Other ^{b,c}	2	2	3	3
Unknown	34	30	~	~
Status of supervision	100%	100%	100%	100%
Active	51	49	72	63
Residential/other treatment program	<1	<1	1	<1
Financial conditions remaining	1	5	1	6
Inactive	3	4	5	5
Absconder	7	8	9	10
Supervised out of jurisdiction	2	2	3	3
Warrant status	4	4	6	8
Other	2	6	2	6
Unknown	29	22	~	~
Type of offense	100%	100%	100%	100%
Felony	42	56	53	64
Misdemeanor	36	31	45	35
Other infraction	2	1	2	1
Unknown	19	13	~	~
Most serious offense	100%	100%	100%	100%
Violent	11	15	18	26
Domestic violence	2	3	3	5
Sex offense	2	2	3	4
Other violent offense	7	10	12	17
Property	17	15	27	24
Drug	15	16	25	26
Public order	11	8	17	12
DUI/DWI	9	7	15	11
Other traffic offense	2	1	3	2
Other ^d	7	7	12	12
Unknown ^e	40	38	~	~

Note: Details may not sum to totals due to rounding. Estimates for 2011 may have been revised based on updated reporting and may differ from previously published statistics.

~Not applicable.

^aExcludes unknown and unreported characteristics.

^bExcludes persons of Hispanic origin (e.g., “white” refers to non-Hispanic white persons and “black” refers to non-Hispanic black persons).

^cIncludes American Indians or Alaska Natives, Asians, Native Hawaiians or Other Pacific Islanders, and persons of two or more races.

^dIncludes other offenses, such as public intoxication, disorderly conduct, false statement, insufficient funds, and other miscellaneous charges.

^eMany agencies face challenges in reporting detailed characteristics on adults on probation who are supervised for misdemeanor offenses.

Source: Bureau of Justice Statistics, Annual Probation Survey, 2011 and 2021.

Among adults on parole whose most serious offense was known, a larger percentage in 2021 (36%) than in 2011 (28%) had been incarcerated for a violent offense (table 8). Smaller shares were on parole for a drug (30%) or property (19%) offense in 2021 than in 2011 (33% drug and 23% property), while the share on parole for a weapons offense increased from 3% in 2011 to 6% in 2021. The most serious offense was unknown for 22% of all adults on parole at yearend.

Among adults on parole at yearend 2021 with a known supervision status, 82% were on active supervision.

Active parole includes a requirement to contact a parole authority in person, by mail, by telephone, or electronically.

Females made up a similar percentage of adults on parole whose sex was known in 2011 (11%) and 2021 (12%). Among adults on parole in 2021 with a known race or ethnicity, 44% were white, 37% were black, and 16% were Hispanic. In 2021, almost a fifth of all adults on parole did not have a reported race or ethnicity.

TABLE 8
Characteristics of adults on parole, 2011 and 2021

Characteristic	Percent of total adults on parole		Percent with known characteristics ^a	
	2011	2021	2011	2021
Sex	100%	100%	100%	100%
Male	80	82	89	88
Female	10	11	11	12
Unknown	10	8	~	~
Race/ethnicity	100%	100%	100%	100%
White ^b	38	39	41	44
Black ^b	36	28	39	37
Hispanic	16	13	18	16
Other ^{b,c}	2	3	2	2
Unknown	8	18	~	~
Status of supervision	100%	100%	100%	100%
Active	76	64	81	82
Inactive	6	4	6	4
Absconder	6	7	6	7
Supervised out of state	4	3	4	4
Financial conditions remaining	<1	<1	<1	0
Other	3	2	3	2
Unknown	6	19	~	~
Maximum sentence to incarceration	100%	100%	100%	100%
Less than 1 year	4	5	4	7
1 year or more	75	70	96	93
Unknown	21	25	~	~
Most serious offense	100%	100%	100%	100%
Violent	25	29	28	36
Sex offense	8	9	9	11
Other violent offense	17	20	19	25
Property	20	14	23	19
Drug	29	22	33	30
Weapons	3	5	3	6
Other ^d	11	8	13	10
Unknown	13	22	~	~

Note: Details may not sum to totals due to rounding. Estimates for 2011 may have been revised based on updated reporting and may differ from previously published statistics.

~Not applicable.

^aExcludes unknown and unreported characteristics.

^bExcludes persons of Hispanic origin (e.g., “white” refers to non-Hispanic white persons and “black” refers to non-Hispanic black persons).

^cIncludes American Indians or Alaska Natives, Asians, Native Hawaiians or Other Pacific Islanders, and persons of two or more races.

^dIncludes public order offenses.

Source: Bureau of Justice Statistics, Annual Parole Survey, 2011 and 2021.

Methodology

The Bureau of Justice Statistics (BJS) began the Annual Probation Survey and Annual Parole Survey in 1980. The surveys collect data from U.S. probation and parole agencies that supervise adults. These data collections define adults as persons subject to the jurisdiction of an adult court or correctional agency. Juveniles sentenced as adults in a criminal court are considered adults. Juveniles under the jurisdiction of a juvenile court or correctional agency are excluded from these data.

Data collections

Starting in January of each calendar year, the two surveys collect data on the number of adults supervised in the community on both January 1 and December 31 of the previous calendar year, the number of entries to and exits from supervision during the reporting year, and the characteristics of the probation and parole populations at yearend. Both surveys cover the 50 states, the District of Columbia, and the U.S. federal system. BJS depends on the voluntary participation of state central reporters and separate state, county, and court agencies for these data. Data for the U.S. federal system are provided through BJS's Federal Justice Statistics Program, which obtains community supervision data from the Office of Probation and Pretrial Services, Administrative Office of the U.S. Courts.

2021 Annual Probation Survey

The 2021 Annual Probation Survey was sent to 500 agencies. The 500 agencies included 40 central state agencies and the District of Columbia; 458 separate state, county, or court agencies; and the federal system. States with multiple state agencies included Alabama (3), Colorado (8), Florida (41), Georgia (2), Idaho (45), Kentucky (3), Michigan (129), Missouri (2), Montana (4), New Mexico (2), Ohio (182), Oklahoma (3), Pennsylvania (3), Tennessee (3), and Washington (32). Pennsylvania and Georgia are both included as central state agencies, but each provides data from two departments within the state government.

Of the 500 agencies in the population frame, 120 did not provide data or provided incomplete data for the 2021 data collection. These included 2 in Colorado, 7 in Florida, 16 in Idaho, 1 in Kentucky, 33 in Michigan, 1 in Missouri, 1 in New Mexico, 1 in Nevada, 48 in Ohio, 1 in Vermont, and 9 in Washington. In addition, four agencies reported that they no longer supervise probationers, making them ineligible for the survey: three in Idaho and one in Pennsylvania.

About three-quarters (76%) of the 496 eligible agencies responded to all four key items asking about the population at the beginning or end of the year and the number of probation entries and exits. The remaining 24% did not respond to at least one of the four key items, including the 74 agencies that provided no data and 46 agencies that provided incomplete data. Of the 46 agencies that provided incomplete data, 2 were in Florida, 7 in Idaho, 10 in Michigan, 1 in Nevada, 22 in Ohio, 1 in Vermont, and 3 in Washington.

2021 Annual Parole Survey

The 2021 Annual Parole Survey was sent to 57 agencies: 53 central state reporters; the federal system; the District of Columbia; and 2 separate state, county, or court agencies. In this report, federal parole includes a term of supervised release from prison, mandatory release, parole, military parole, or special parole. A federal judge orders a term of supervised release at the time of sentencing, which is served after release from a federal prison sentence. In the case of Alaska, persons on probation or parole are supervised under a common program, and the data provider is unable to report probation and parole counts separately. Combined counts of persons on probation or parole were reported to BJS through the probation questionnaire. January 1 and December 31 counts were imputed for Alaska, and these figures were deducted from the combined reported totals for the calculation of the state's January 1 and December 31 counts of persons on probation. Of these agencies, three were determined to be ineligible, including one in Alaska, one in Maine, and one in Pennsylvania.

Of the 54 eligible agencies surveyed for 2021, all agencies provided the population count for the beginning or end of the year or the number of parole exits or entries, and 96% responded to all of these key items. Vermont and one of the reporting agencies for California did not provide complete data on the four key survey items, and Alaska's data were estimated using the combined community supervision data provided.

Persons under community supervision in the federal system

Since the enactment of the Sentencing Reform Act of 1984 on November 1, 1987, offenders sentenced to federal prison are no longer eligible for parole but are required to serve a term of supervised release following release from prison. Those sentenced to prison prior to November 1, 1987 continue to be eligible for parole, as do persons violating laws of the District of

Columbia, military offenders, and offenders transferred under foreign treaties. (See <https://www.uscourts.gov/services-forms/overview-probation-supervised-release-conditions>.)

In 2008, the Annual Parole Survey added a new type of entry-to-parole category (term of supervised release) to better classify the large majority of entries to parole reported by the federal system. This entry is a period of release to the community that follows a period of incarceration based on a determinate sentencing statute. Both periods are determined by a judge at the time of sentencing. For details about estimation methods used to analyze national trends for all types of entry to parole, see *Probation and Parole in the United States, 2010* (NCJ 236019, BJS, November 2011).

The Sentencing Reform Act also required the adoption and use of sentencing guidelines, which took effect on the same day as enactment. Many offenses for which probation had been the typical sentence prior to this date, particularly property and regulatory offenses, subsequently resulted in sentences to prison. Changes in how persons released from federal prisons are supervised in the community were first described in the BJS report *Federal Offenders under Community Supervision, 1987–96* (NCJ 168636, BJS, August 1998) and were updated in *Federal Criminal Case Processing, 2002: With Trends 1982–2002, Reconciled Data* (NCJ 207447, BJS, January 2005).

Adjustment and changes in parole and population counts

Dual community supervision status

Some persons on probation or parole may have dual community supervision statuses because they were serving separate probation and parole sentences at the same time. Beginning with 2007 data, BJS began collecting information on the number of persons on parole who were also on probation at yearend. To avoid double counting, the total community supervision population reported in figure 1, table 1, and appendix table 5 has been adjusted based on available information by excluding the total number of persons on parole who were also on probation. As a result, the probation and parole counts do not sum to the community supervision population. All counts for persons on parole with dual community supervision statuses reflect data reported by parole agencies that could provide the information for the reporting year (table 9). In 2021, agencies in 24

jurisdictions provided such data. The total number of persons on parole who were also on probation may be underestimated due to nonresponding agencies.

Changes in reported probation and parole populations

In each collection year, respondents are asked to provide both the January 1 and December 31 population counts for the previous year. Therefore, while the December 31, 2020 count was collected in 2021, the January 1, 2021 count was not collected until 2022. At times, the January 1 count from a given year may differ from the December 31 count of the prior year, given the normal daily flow of entries and exits. Additionally, the difference reported may have resulted from administrative changes, such as—

- implementing new information systems, leading to data review and cleanup
- reconciling records of persons on probation
- reclassifying offenders, including those shifting correctional authorities and those with dual community supervision statuses
- including certain probation populations not previously reported (e.g., persons supervised for DUI or DWI, some persons on probation who had absconded, and some on an inactive status).

TABLE 9
Adults supervised on both parole and probation excluded from the January 1 and December 31 community supervision population, 2011–2021

Year	January 1*	December 31
2011	8,259	10,958
2012	10,958	12,672
2013	12,672	12,511
2014	12,511	12,919
2015	12,919	9,375
2016	9,375	10,822
2017	10,822	13,302
2018	13,302	18,878
2019	18,878	14,057
2020	14,057	25,400
2021	25,400	21,275

Note: Counts for 2020 and earlier may differ from previously published statistics. The community supervision counts were adjusted to exclude adults on parole who were also on probation.

*Data are based on the December 31 count of the prior reporting year.
Source: Bureau of Justice Statistics, Annual Probation Survey and Annual Parole Survey, 2011–2021.

The difference between the probation counts for December 31, 2020 and January 1, 2021 resulted in a decrease of 21,390 persons on probation (**table 10**). The difference between the parole population counts for December 31, 2020 and January 1, 2021 resulted in an increase of 2,120 persons on parole. See *Probation: Explanatory notes for 2021* and *Parole: Explanatory notes for 2021* for states contributing to the largest differences.

Adjustment and changes in parole and population counts

In theory, the change in probation and parole populations from the beginning to the end of the year should equal the difference between entries and exits during the year. In practice, those numbers may not be equal. Some probation and parole information systems track the number of cases that enter and exit community supervision, not the number of persons, while the January 1 and yearend populations represent persons. Some persons are being supervised for more than one charge or case simultaneously. Additionally, all data on entries and exits may not have been logged into the respondents' information systems, or the information systems may not have fully processed all data before submission to BJS.

As a result, the January 1, 2020 probation population plus entries, minus exits, is 64,570 fewer persons than the published December 31 population at the national level. For persons on parole, the calculated total is 7,810 fewer

persons than the published December 31 population. Respondents report all entries and exits from January 1 to December 31 each year.

As discussed, jurisdiction counts reported for January 1 may differ from December 31 counts reported in the previous year. As a result, the direction of change based on yearend data could be in the opposite direction of the within-year change.

In all figures and tables in this report, change was calculated as the difference from January 1 to December 31 within the reporting year. This differs from previous years' reports. This change was due to the large discrepancy from December 31, 2019 to January 1, 2020, as well as an additional discrepancy from December 31, 2015 to January 1, 2016. In both years, the discrepancies were caused by reporting changes in multiple states. Annual change in reports prior to 2013 was also calculated as the difference between the January 1 and December 31 populations within the reporting year. See *Probation: Explanatory notes for 2021* and *Parole: Explanatory notes for 2021* for states with changes to reporting during 2021.

Imputing for nonreporting agencies during 2021

BJS used the following methods to impute missing probation and parole data for key items, including the January 1 population, entries, and exits and the December 31 population. The variation in the number and size of reporting agencies per state requires different imputation methods. Depending on the availability of reported data and the number of reporting agencies in each state, one of the following methods was applied. For detailed calculations, see *Imputation variables and formulas*.

Imputing the January 1, 2021 probation population

When the January 1, 2021 probation population was missing, the December 31 probation population from the last reported year going back to 2017 was carried forward. This method was used to estimate the January 1, 2021 probation population in 88 nonreporting counties and district agencies in Colorado, Florida, Kentucky, Michigan, Missouri, New Mexico, Ohio, and Washington. The January 1, 2021 population was imputed for 2.1% of the total probation population.

TABLE 10
One-day difference based on reporting changes for probation and parole, 2011–2021

Year	Probation population difference from December 31 to January 1 of the following year	Parole population difference from December 31 to January 1 of the following year
2011	9,770	-2,830
2012	2,960	-23,640
2013	20,980	540
2014	9,750	170
2015	-64,150	130
2016	5,030	2,200
2017	-45,010	-1,240
2018	-18,950	-1,040
2019	-162,650	-27,890
2020	-21,390	2,120

Note: Counts are calculated as the difference between December 31 of the year displayed and January 1 of the following year. Counts are rounded to the nearest 10.

Source: Bureau of Justice Statistics, Annual Probation Survey and Annual Parole Survey, 2011–2021.

Imputing the December 31, 2021 probation population

When counts were missing for the December 31, 2021 probation population, total entries, or total exits, the missing values were imputed by assuming no intrayear growth and setting the missing value to the January 1, 2021 population size. This method was used to estimate the December 31, 2021 probation population in 102 nonreporting counties and district agencies in Colorado, Florida, Idaho, Kentucky, Michigan, Missouri, New Mexico, Nevada, Ohio, Tennessee, and Washington. The December 31, 2021 population was imputed for 2.6% of the total probation population.

Imputing probation entries

Based on the availability of data, BJS used four methods of ratio estimation to impute probation entries for agencies not reporting these data. Total entries to probation in 2021 were imputed for 12.7% of the entry population.

The first method was used for agencies that reported all four key items in at least one year since 2017 and for which the January 1 and December 31, 2021 populations were equal (likely due to the imputation of one or both of those variables). The entries and exits in the most recent of those years were divided by the beginning and yearend populations from the same year (stock overflow), and the resulting ratio was multiplied by the January 1, 2021 population. When this method was used, entries and exits were imputed with the same value. This method was used to estimate probation entries in 76 nonreporting counties and district agencies in Colorado, Florida, Michigan, Missouri, Ohio, Tennessee, and Washington.

The second method was used to estimate 2021 probation entries for agencies that did not report all four core variables in any single year since 2017 or had different beginning and yearend populations. The ratio of 2020 entries to the January 1, 2020 population was multiplied by the January 1, 2021 population to derive the 2021 entries. This method was used to estimate probation entries and exits for 15 nonreporting counties and district agencies in Florida, Idaho, Michigan, and Ohio.

The third method estimated 2021 entries in agencies with small populations. This method summed 2021 entries and January 1, 2021 populations for similar-size agencies within the same state. The ratio of summed entries to summed populations was multiplied by the January 1, 2021 population to approximate 2021 entries for the agency with a missing value for entries. To ensure the stability of the ratio estimator, this method was employed

only in states with at least 30 reporting units and was used for 19 agencies in Florida, Michigan, and Ohio.

The fourth method used to estimate probation entries took the ratio of 2020 imputed entries to the January 1, 2020 probation population and applied that ratio to the agency's January 1, 2021 population. This method was used to estimate probation entries and exits for nine nonreporting agencies in Idaho, Kentucky, New Mexico, Rhode Island, Vermont, Washington, and Wisconsin.

Imputing the January 1, 2021 parole population

When the January 1, 2021 parole population was missing, the December 31 probation population from the prior year was carried forward. This method was used to estimate the January 1, 2021 parole population for Maine. This represented 0.1% of the total parole population.

Imputing the December 31, 2021 parole population

When counts were missing for the December 31, 2021 parole population, total entries, or total exits, the missing values were imputed by adding to (or subtracting from) the January 1, 2021 parole population to estimate population change based on what was observed in 2020. The intrayear change in population from January 1 to December 31, 2020—expressed as a proportion of the January 1, 2020 total—was multiplied by the January 1, 2021 total to estimate the 2021 population change. This method was used to estimate the December 31, 2021 parole population for Maine. This represented 0.1% of the total parole population.

Imputing parole entries

To estimate parole entries for agencies that were unable to report these data in 2021 but were able to report in 2020, BJS calculated the ratio of entries in 2020 to the agency's parole population on January 1, 2020 and applied that ratio to the agency's January 1, 2021 population. This method was used to estimate parole entries in California, Maine, and Vermont. Total entries in 2021 were imputed for 7.5% of the entering parole population.

Imputing probation and parole exits

A single method was used to estimate exits from probation that were not imputed with the first method noted above and for all parole agencies. For both probation and parole, BJS added each agency's estimated entries in 2021 to that agency's population on January 1, 2021 and subtracted that estimate from the population

on December 31, 2021. For probation, this method was used for 196 nonreporting agencies in Alabama, Arkansas, Colorado, Florida, Idaho, Kansas, Kentucky, Louisiana, Michigan, Mississippi, Montana, New Mexico, Nevada, Ohio, Oklahoma, Rhode Island, Tennessee, Utah, Virginia, Vermont, Washington, Wisconsin,

and Wyoming. For parole, this method was used in California, Maine, and Vermont. Total exits in 2021 were imputed for 4.9% of the exiting probation population and 9.2% of the exiting nonfederal parole population.

Imputation variables and formulas

2021 reference year (RY) key variables

Question number	Variable label	Probation variable	Parole variable
1	January 1, 2021 population	Q1b	Q1b
2	Total entries	Q2/Q2e	Q2g
3	Total exits	Q3/Q3i	Q3h
4	December 31, 2021 population	Q4	Q4

Imputation formulas

Probation			
Variable	Variable label	Imputation method	Formula
Q1b	Jan 1, RY Population	Carry forward end-year population from previous year going back max 5 years	$Q1b_{RY} = Q4_{PY}$
		Carry forward end-year population of previous year going back max 5 years AND current end-year population imputed as carry forward value	$Q1b_{RY} = Q4_{RY} = Q4_{PY}$
Q2e	Total Entries	Flow stock ratio applied to beginning-year population, if beginning = end-year population and 1 of previous 5 years contains reported values for all four core variables	$Q2e_{RY} = Q3i_{RY} = Q1b_{RY} \left(\frac{flow}{stock} \right)$ <p style="text-align: center;"><i>Where</i></p> $flow = \frac{Q2e_{RY} + Q3i_{RY}}{2}$ <p style="text-align: center;"><i>And</i></p> $stock = \frac{Q1b_{RY} + Q4_{RY}}{2}$
		Ratio previous year entries/beginning-year population applied to beginning year-population	$Q2e_{RY} = Q1b_{RY} \left(\frac{Q2e_{PY}}{Q1b_{PY}} \right)$

Continued on next page

Imputation variables and formulas (continued)

		Pooled ratio of entries/beginning-year populations for agencies of similar size and within state for current year applied to beginning-year population	$Q2e_{RY} = Q1b_{RY} * R_{jk}$ <p style="text-align: center;"><i>Where</i></p> $R_{jk} = \frac{\sum_{i=1}^n Q2e_{ijk}}{\sum_{i=1}^n Q1b_{ijk}}$ <p>for <i>i</i> agency in <i>j</i> category of similar sized agencies within state <i>k</i> for current year</p>
		Not enough respondents for pooled ratio; flow stock ratio method used	See flow stock ratio method above
Q3i	Total Exits	Flow stock ratio applied to beginning-year population, if beginning = end-year population and 1 of previous 5 years contains reported values for four core variables	See Q2e flow stock ratio method above
		Ratio previous year exits/beginning-year population applied to beginning-year population	$Q3i_{RY} = Q1b_{RY} \left(\frac{Q3i_{PY}}{Q1b_{PY}} \right)$
		Entries imputed; balancing relationship applied to get exits	$Q3i_{RY} = Q1b_{RY} + Q2e_{PY} - Q4_{PY}$
Q4	Dec 31, RY Population	Beginning-year = end-year population also missing either entries or exits	$Q4_{RY} = Q1b_{RY}$

Note: RY = reference year; PY = previous year.

Parole			
Variable	Variable label	Imputation method	Formula
Q1b	Jan 1, RY Population	Carry forward end-year population of previous year going back max 5 years AND current end-year population imputed as carry forward value	$Q1b_{RY} = Q4_{RY} = Q4_{PY}$
Q2g	Total Entries	Ratio previous year entries/beginning-year population applied to beginning-year population; entries and exits missing	$Q2g_{RY} = Q1b_{RY} \left(\frac{Q2g_{PY}}{Q1b_{PY}} \right)$
Q3h	Total Exits	Entries imputed; balancing relationship applied to get exits	$Q3h_{RY} = Q1b_{RY} + Q2g_{PY} - Q4_{PY}$
Q4	Dec 31, RY Population	Net difference ratio estimate based on previous year applied to beginning-year population	$Q4_{RY} = Q1b_{RY} + Q1b_{RY} \left(\frac{Q4_{PY} - Q1b_{PY}}{Q1b_{PY}} \right)$

Probation: Explanatory notes for 2021

Probation agencies vary in their ability to provide counts each year consistent with Bureau of Justice Statistics (BJS) definitions. Some agencies report the number of cases, while others report the number of persons they supervise. Because a person can have multiple probation sentences, counting cases can artificially inflate probation totals. BJS requests that agencies report the number of persons under supervision, and each year some agencies make the conversion, resulting in what appears to be a large decrease from previous years' data. BJS documents these and other reporting anomalies below.

Alaska—Alaska supervises probation and parole in a combined program. The state agency was unable to report probation and parole data separately, so both populations were reported in the probation survey. The January 1, 2021 and December 31, 2021 probation population counts were derived based on the difference between the reported probation and imputed parole count (imputed using the December 31, 2020 parole population count).*

Colorado—Nonreporting agencies in 2021—two local agencies did not report data. The December 31, 2020 population counts were used to estimate January 1, 2021 and December 31, 2021 populations.

Florida—Nonreporting agencies in 2021—seven local agencies did not report data. The December 31, 2020 population count was used to estimate January 1, 2021 and December 31, 2021 counts for these agencies. Four other agencies did not report the number of entries and exits.*

Georgia—Reporting changes in 2021—Georgia has two reporters from the same agency, the Georgia Department of Community Supervision (DCS). One reporter provides counts based on individual-level information from Georgia state employees (probation officers) and represents 45% of Georgia's total probation population. The other reporter provides counts based on summary counts submitted by independent local probation agencies to the DCS and represents 55% of Georgia's total probation population. One agency reported populations by the number of cases but was able to estimate the number of individuals for 2021. For this report, estimates for individuals were used for the January 1 and December 31, 2021 populations.

Idaho—Nonreporting agencies in and reporting changes in 2021—nine local agencies did not report data. The December 31, 2020 population counts were used to estimate January 1, 2021 and December 31, 2021 populations.

Kansas—Reporting changes from 2020 to 2021—for the state reporting agency, 2021 was a transitional time in which it operated with few staff until later in the year. The probation numbers in the system represented estimates because there were old (inactive) cases and duplicated information had yet to be closed out or updated.

Kentucky—Nonreporting agencies in 2021—one local agency did not report data. The December 31, 2020 population counts were used to estimate January 1, 2021 and December 31, 2021 populations.*

Michigan—Nonreporting agencies in 2021—Michigan has 129 agencies: 1 state agency, representing 46% of Michigan's total probation population; 105 reporting local agencies; and 23 nonreporting local agencies. For the 23 nonreporting agencies, December 31, 2020 population counts were used to estimate January 1, 2021 and December 31, 2021 populations, where available. Other agencies did not report the number of entries to or exits from probation.*

Missouri—Nonreporting agency in 2021—Missouri has 2 agencies: 1 state agency, representing more than 99% of Missouri's total probation population, and 1 nonreporting local agency. For the nonreporting agency, December 31, 2020 population counts were used to estimate January 1, 2021 and December 31, 2021 populations.*

Nevada—Nonreporting agencies in 2021—the state agency did not report data on entries to or exits from probation.*

New Jersey—Reporting changes in 2021—the state agency started reporting on the number of cases in 2021, not individuals as was previously reported. For this report, January 1 and December 31, 2021 population counts used estimates of number of individuals as provided by the agency.

Ohio—Nonreporting agencies in 2021—Ohio has 182 agencies: 1 state agency, representing 3% of the state's total probation population, 151 reporting local agencies, and 30 nonreporting local agencies. For the 30 nonreporting agencies, December 31, 2020 population counts were used to estimate January 1, 2021 and

December 31, 2021 populations. Many agencies reported switching their case management systems in 2021, resulting in changes to reporting. The updated system provides better estimates on the number of individuals on probation.*

Washington—Nonreporting agencies in 2021— Washington has 32 agencies: 1 state agency, representing 21% of the state’s total probation population, 25 reporting local agencies, and 6 nonreporting local agencies. For the 6 nonreporting agencies, December 31, 2020 population counts were used to estimate January 1, 2021 and December 31, 2021 populations.

*See *Imputing for nonreporting agencies during 2021*.

Parole: Explanatory notes for 2021

Each year, changes in legislation or offender management systems require states to alter previously submitted data or the data they can currently submit. The Bureau of Justice Statistics documents these changes as reported by the respondents.

Alaska—Alaska supervises probation and parole in a combined program. The state agency was unable to report probation and parole data separately, so both populations were reported in the probation survey. The January 1, 2021 and December 31, 2021 parole population counts were imputed based on the December 31, 2020 parole population count.*

California—Nonreporting agency in 2021—all totals were pulled from publicly available reports on the California Department of Corrections and Rehabilitation website (<https://www.cdcr.ca.gov/research/population-reports-2/>); however, updated population counts for post-release community supervision and mandatory supervision were not available, and populations were estimated based on 2020 data.

Nebraska—Reporting changes in 2021—changes in data reporting for this year include more details on physical locations of persons related to placement in jails or prisons both within and outside of Nebraska. The population change was due to a declining number of persons eligible for parole. During the last several years, the state has implemented mandatory post-release supervision (under the jurisdiction of the Office of Probation Administration within Nebraska) for felony 3- and felony 4-level offenses, which has been tied to the elimination of parole eligibility for persons convicted of these offenses.

Wisconsin—Reporting changes in 2021—detailed data for entries to and exits from parole were new for 2021 and may fluctuate more widely than normal in the next year as reporting procedures change.

*See *Imputing for nonreporting agencies during 2021*.

APPENDIX TABLE 1**Estimates for figure 2: Annual percent change of adults on probation, 2011–2021**

Year	Annual percent change
2011	-2.0%
2012	-1.0
2013	-0.9
2014	-1.7
2015	-2.3
2016	-1.4
2017	-0.8
2018	-1.7
2019	-0.8
2020	-8.3
2021	-2.3

Note: Counts for 2020 and earlier may differ from previously published statistics. Annual percentage change is based on the difference in population from January 1 to December 31 for each year.

Source: Bureau of Justice Statistics, Annual Probation Survey, 2011–2021.

APPENDIX TABLE 2**Estimates for figure 3: Annual percent change of adults on parole, 2011–2021**

Year	Annual percent change
2011	1.8%
2012	0.7
2013	1.8
2014	0.9
2015	1.5
2016	0.5
2017	-0.2
2018	0.5
2019	0.2
2020	1.3
2021	-7.1

Note: Counts for 2020 and earlier may differ from previously published statistics. Annual percentage change is based on the difference in population from January 1 to December 31 for each year.

Source: Bureau of Justice Statistics, Annual Parole Survey, 2011–2021.

APPENDIX TABLE 3**Estimates for figure 4: Estimated total probation movements, entries, and exits, 2011–2021**

Year	Total movements	Probation entries	Probation exits
2011	4,287,600	2,104,800	2,182,800
2012	4,122,900	2,042,900	2,080,000
2013	4,220,200	2,093,600	2,126,600
2014	4,194,900	2,065,800	2,129,100
2015	4,009,300	1,966,100	2,043,200
2016	4,083,600	2,012,200	2,071,400
2017	4,100,300	2,039,500	2,060,800
2018	3,755,700	1,845,200	1,910,500
2019	3,780,800	1,880,300	1,900,500
2020	2,703,400	1,216,100	1,487,300
2021	2,972,500	1,419,300	1,553,200

Note: Counts for 2020 and earlier may differ from previously published statistics. Counts are rounded to the nearest 100. Counts are based on movements from January 1 to December 31 for each year.

Source: Bureau of Justice Statistics, Annual Probation Survey, 2011–2021.

APPENDIX TABLE 4**Estimates for figure 5: Estimated total parole movements, entries, and exits, 2011–2021**

Year	Total movements	Parole entries	Parole exits
2011	1,080,900	546,300	534,600
2012	997,700	500,900	496,800
2013	921,100	467,200	453,900
2014	913,900	461,100	452,800
2015	938,900	475,200	463,700
2016	913,100	457,100	456,000
2017	887,700	442,000	445,700
2018	901,100	447,200	453,900
2019	885,000	442,800	442,200
2020	780,800	392,400	388,400
2021	767,200	357,000	410,200

Note: Counts for 2020 and earlier may differ from previously published statistics. Counts are rounded to the nearest 100. Counts are based on movements from January 1 to December 31 for each year.

Source: Bureau of Justice Statistics, Annual Parole Survey, 2011–2021.

APPENDIX TABLE 5
Adults under community supervision, by jurisdiction, 2021

Jurisdiction	Community supervision population, January 1, 2021 ^a	Entries		Exits		Community supervision population, December 31, 2021 ^a	Change, January 1, 2021–December 31, 2021		Number under community supervision per 100,000 adult U.S. residents, December 31, 2021 ^c
		Reported	Imputed ^b	Reported	Imputed ^b		Number	Percent	
U.S. total	3,881,600	1,694,200	1,776,300	1,873,900	1,963,400	3,745,000	-136,600	-3.5%	1,445
Federal	120,400	49,900	49,900	55,300	55,300	116,700	-3,700	-3.1%	45
State	3,761,200	1,644,300	1,726,400	1,818,600	1,908,100	3,628,300	-132,900	-3.5%	1,400
Alabama	49,600	19,200	19,200	19,100	19,100	50,400	700	1.5	1,280
Alaska	3,400	3,800	4,200	3,700	4,200	3,400	0	<0.5	618
Arizona	79,800	26,600	26,600	29,800	29,800	76,600	-3,200	-4.1	1,338
Arkansas	65,600	20,700	20,700	20,600	20,600	64,500	-1,100	-1.7	2,764
California	302,900	104,600	130,700	125,900	162,500	266,500	-36,500	-12.0	875
Colorado	90,600	47,000	47,300	54,400	54,700	83,000	-7,700	-8.5	1,805
Connecticut	35,200	16,600	16,600	19,300	19,300	32,500	-2,700	-7.6	1,127
Delaware	10,400	5,600	5,600	6,200	6,200	9,900	-500	-5.1	1,231
District of Columbia	6,000	3,100	3,100	3,300	3,300	5,700	-300	-5.2	1,067
Florida	179,000	121,100	122,500	111,800	113,000	186,500	7,600	4.2	1,058
Georgia ^d	360,010	130,478	130,478	184,943	184,943	361,563	1,553	6.8	4,322
Hawaii	18,700	5,600	5,600	4,700	4,700	19,100	400	2.2	1,685
Idaho	33,600	12,700	13,700	12,700	13,600	33,700	100	0.4	2,312
Illinois	112,700	81,300	81,300	84,900	84,900	109,100	-3,600	-3.2	1,107
Indiana	104,000	82,700	82,700	83,000	83,000	104,000	0	<0.5	1,984
Iowa	31,200	15,000	15,000	14,600	14,600	31,200	0	<0.5	1,265
Kansas	19,100	18,500	18,500	16,800	16,800	19,100	-100	-0.4	852
Kentucky	68,600	23,700	28,600	25,500	30,400	68,200	-400	-0.6	1,945
Louisiana	49,000	22,700	22,700	26,300	26,300	44,000	-5,000	-10.1	1,243
Maine	6,000	1,900	1,900	2,600	2,600	5,300	-700	-10.9	472
Maryland	66,000	27,500	27,500	29,500	29,500	64,000	-2,000	-3.1	1,331
Massachusetts	35,800	38,400	38,400	34,400	34,400	39,800	4,000	11.2	708
Michigan	132,400	57,000	72,700	63,200	78,200	125,200	-7,100	-5.4	1,583
Minnesota	92,800	43,200	43,200	44,900	44,900	91,100	-1,700	-1.8	2,070
Mississippi	39,500	12,900	12,900	12,000	12,000	40,400	900	2.2	1,788
Missouri	59,300	32,500	32,500	36,000	36,000	55,800	-3,400	-5.8	1,163
Montana	11,200	4,500	4,500	4,800	4,800	10,900	-300	-2.7	1,240
Nebraska	12,600	12,600	12,600	10,800	10,800	12,700	100	0.6	854
Nevada	14,200	3,400	7,700	8,100	8,100	13,800	-400	-2.9	560
New Hampshire	5,400	1,800	1,800	1,400	1,400	5,700	200	4.5	496
New Jersey ^d	127,974	23,953	23,953	31,637	31,637	137,797	9,823	7.1	1,898
New Mexico	13,200	6,200	6,200	7,200	7,200	12,000	-1,200	-8.9	728

Continued on next page

APPENDIX TABLE 5 (continued)

Adults under community supervision, by jurisdiction, 2021

Jurisdiction	Community supervision population, January 1, 2021 ^a	Entries		Exits		Community supervision population, December 31, 2021 ^a	Change, January 1, 2021–December 31, 2021		Number under community supervision per 100,000 adult U.S. residents, December 31, 2021 ^c
		Reported	Estimated ^b	Reported	Estimated ^b		Number	Percent	
New York	123,300	25,100	25,100	39,200	39,200	109,200	-14,100	-11.4	698
North Carolina	74,300	43,500	43,500	53,800	53,800	70,000	-4,300	-5.8	842
North Dakota	6,600	4,600	4,600	4,500	4,500	6,700	100	1.4	1,131
Ohio	222,900	102,700	116,800	105,800	119,100	217,800	-5,000	-2.3	2,369
Oklahoma	25,300	5,100	5,100	11,300	11,300	19,100	-6,200	-24.5	627
Oregon	54,800	23,200	23,200	17,000	17,000	52,300	-2,500	-4.5	1,541
Pennsylvania	200,700	78,800	78,800	103,100	103,100	176,400	-24,300	-12.1	1,711
Rhode Island	18,700	4,000	4,000	3,900	3,900	18,800	200	0.9	2,118
South Carolina	30,500	12,800	12,800	14,600	14,600	28,600	-1,900	-6.2	696
South Dakota	9,500	5,000	5,000	5,200	5,200	9,300	-200	-2.4	1,367
Tennessee	70,200	18,400	18,400	19,900	19,900	68,700	-1,500	-2.1	1,257
Texas	441,800	208,600	208,600	204,400	204,400	446,000	4,200	1.0	2,005
Utah	14,600	7,800	7,800	8,200	8,200	14,200	-400	-3.0	585
Vermont	3,900	..	2,200	..	2,600	3,500	-400	-10.4	661
Virginia	66,300	25,400	25,400	28,300	28,300	63,400	-2,900	-4.4	935
Washington	75,500	22,100	33,900	29,500	43,700	64,100	-11,300	-15.0	1,053
West Virginia	9,900	7,800	7,800	8,300	8,300	9,400	-500	-5.1	661
Wisconsin	61,600	20,100	20,100	24,400	24,400	61,400	-200	-0.3	1,324
Wyoming	6,300	2,700	2,700	3,000	3,000	5,900	-300	-5.5	1,321

Note: Counts are rounded to the nearest 100. Details may not sum to totals due to rounding. Due to nonresponse or incomplete data, the community supervision population for some jurisdictions on December 31, 2021 does not equal the population on January 1, 2021 plus entries, minus exits.

..Not known.

^aExcludes adults on parole who were also on probation: 25,414 on January 1, 2021 and 21,275 on December 31, 2021. See *Methodology*.

^bImputed counts differ from reported counts in jurisdictions where data were not available.

^cRates are based on community supervision counts as of December 31 of the reporting year and calculated using U.S. Census Bureau estimates of U.S. residents age 18 or older for January 1 of the following year in each jurisdiction.

^dJanuary 1 and December 31 probation counts are estimates of individuals.

Source: Bureau of Justice Statistics, Annual Probation Survey and Annual Parole Survey, 2021; and U.S. Census Bureau, National Intercensal Estimates, 2022.

APPENDIX TABLE 6
Adults on probation, by jurisdiction, 2021

Jurisdiction	Probation population, January 1, 2021	Entries		Exits		Probation population, December 31, 2021	Change, January 1, 2021–December 31, 2021		Number under probation per 100,000 adult U.S. residents, December 31, 2021 ^b
		Reported	Imputed ^a	Reported	Imputed ^a		Number	Percent	
U.S. total	3,032,353	1,364,116	1,419,300	1,501,319	1,553,200	2,963,018	-69,335	-2.3%	1,143
Federal	12,391	6,105	6,105	6,127	6,127	12,250	-141	-1.1%	5
State	3,019,962	1,358,011	1,413,200	1,495,192	1,547,000	2,950,768	-69,194	-2.3%	1,138
Alabama	42,576	14,413	14,413	13,946	13,946	42,885	309	0.7	1,116
Alaska	2,438	3,846	3,846	3,697	3,697	2,561	123	5.0	464
Arizona	72,946	16,702	16,702	20,091	20,091	69,557	-3,389	-4.6	1,191
Arkansas	39,772	12,601	12,601	10,680	10,680	41,778	2,006	5.0	1,787
California	183,334	80,607	80,607	101,918	101,918	157,372	-25,962	-14.2	514
Colorado	78,330	41,618	41,900	47,328	47,600	72,412	-5,918	-7.6	1,578
Connecticut	31,890	14,034	14,034	16,205	16,205	29,719	-2,171	-6.8	1,048
Delaware	10,150	5,429	5,429	6,048	6,048	9,531	-619	-6.1	1,210
District of Columbia	3,422	2,412	2,412	2,340	2,340	3,494	72	2.1	598
Florida	177,481	115,956	117,300	106,321	107,500	182,557	5,076	2.9	1,038
Georgia ^c	343,300	123,667	123,667	175,685	175,685	347,300	14,700	9.7	4,169
Hawaii	17,291	4,436	4,436	3,981	3,981	17,746	455	2.6	1,600
Idaho	26,686	10,276	11,300	10,240	11,200	26,783	97	0.4	1,921
Illinois	87,593	66,946	66,946	67,455	67,455	87,084	-509	-0.6	889
Indiana	98,201	78,913	78,913	78,880	78,880	98,234	33	<0.05	1,888
Iowa	23,945	12,301	12,301	11,093	11,093	25,153	1,208	5.0	1,030
Kansas	13,711	15,213	15,213	13,147	13,147	14,002	291	2.1	630
Kentucky	55,539	16,052	21,000	16,697	21,600	54,894	-645	-1.2	1,577
Louisiana	27,898	11,437	11,437	13,029	13,029	26,306	-1,592	-5.7	738
Maine	5,953	1,861	1,861	2,574	2,574	5,303	-650	-10.9	480
Maryland	56,551	24,734	24,734	26,060	26,060	55,225	-1,326	-2.3	1,169
Massachusetts	34,624	36,812	36,812	32,785	32,785	38,651	4,027	11.6	696
Michigan	118,899	50,834	66,500	54,906	69,900	113,891	-5,008	-4.2	1,452
Minnesota	85,424	39,302	39,302	40,573	40,573	84,153	-1,271	-1.5	1,927
Mississippi	29,024	7,301	7,301	6,875	6,875	29,450	426	1.5	1,295
Missouri	38,549	20,823	20,800	21,787	21,800	37,585	-964	-2.5	784
Montana	9,571	3,901	3,901	4,002	4,002	9,470	-101	-1.1	1,106
Nebraska	11,454	11,756	11,756	9,747	9,747	11,756	302	2.6	802
Nevada	9,222	..	4,300	4,579	4,579	8,927	-295	-3.2	362
New Hampshire	3,727	723	723	653	653	3,723	-4	-0.1	333
New Jersey ^c	112,500	21,140	21,140	28,747	28,747	122,400	9,900	8.8	1,687
New Mexico	11,647	4,487	4,500	5,554	5,600	10,635	-1,012	-8.7	648

Continued on next page

APPENDIX TABLE 6 (continued)
Adults on probation, by jurisdiction, 2021

Jurisdiction	Probation population, January 1, 2021	Entries		Exits		Probation population, December 31, 2021	Change, January 1, 2021–December 31, 2021		Number under probation per 100,000 adult U.S. residents, December 31, 2021 ^b
		Reported	Imputed ^a	Reported	Imputed ^a		Number	Percent	
New York	79,295	13,098	13,098	23,032	23,032	69,361	-9,934	-12.5	453
North Carolina	63,357	34,273	34,273	42,103	42,103	60,629	-2,728	-4.3	726
North Dakota	5,845	3,815	3,815	3,649	3,649	6,011	166	2.8	1,029
Ohio	200,090	91,891	106,100	94,984	108,200	195,128	-4,962	-2.5	2,137
Oklahoma	23,027	4,872	4,872	10,654	10,654	17,245	-5,782	-25.1	567
Oregon	31,222	17,358	17,358	10,083	10,083	29,818	-1,404	-4.5	878
Pennsylvania	112,440	51,374	51,374	68,082	68,082	95,732	-16,708	-14.9	942
Rhode Island	18,312	3,842	3,842	3,875	3,875	18,375	63	0.3	2,147
South Carolina	26,076	10,689	10,689	11,988	11,988	24,777	-1,299	-5.0	600
South Dakota	5,858	2,890	2,890	3,064	3,064	5,684	-174	-3.0	840
Tennessee	57,593	14,638	14,638	16,329	16,329	55,927	-1,666	-2.9	1,035
Texas	334,092	179,882	179,882	169,513	169,513	344,461	10,369	3.1	1,559
Utah	10,195	4,991	4,991	4,865	4,865	10,321	126	1.2	440
Vermont	3,012	..	1,700	..	2,000	2,684	-328	-10.9	526
Virginia	64,280	24,941	24,941	27,763	27,763	61,458	-2,822	-4.4	912
Washington	71,681	17,933	29,700	22,681	36,900	62,946	-8,735	-12.2	1,038
West Virginia	6,243	5,167	5,167	5,204	5,204	6,207	-36	-0.6	435
Wisconsin	38,385	3,657	3,657	17,236	17,236	38,419	34	0.1	838
Wyoming	5,352	2,167	2,167	2,464	2,464	5,055	-297	-5.5	1,121

Note: Due to nonresponse or incomplete data, the probation population for some jurisdictions on December 31, 2021 does not equal the population on January 1, 2021 plus entries, minus exits. Counts may not be actual as reporting agencies may provide estimates on some or all detailed data.

..Not known.

^aImputed counts differ from reported counts in jurisdictions where data were not available. Details may not sum to totals due to rounding.

^bRates are based on probation counts as of December 31 of the reporting year and calculated using U.S. Census Bureau estimates of U.S. residents age 18 or older for January 1 of the following year in each jurisdiction.

^cJanuary 1 and December 31 probation counts are estimates of individuals.

Source: Bureau of Justice Statistics, Annual Probation Survey, 2021; and U.S. Census Bureau, National Intercensal Estimates, 2022.

APPENDIX TABLE 7

Adults exiting probation, by type of exit and jurisdiction, 2021

Jurisdiction	Total reported	Completion	Incarcerated				Unsatisfactory reason other than incarceration					
			With new sentence	Under current sentence	To receive treatment	Other/unknown	Absconder	Discharged to warrant/detainer	Other unsatisfactory ^a	Death	Other ^b	Unknown/not reported
U.S. total	1,501,320	654,410	51,010	73,310	1,890	26,170	42,970	9,520	36,270	19,470	118,370	467,930
Federal	6,130	5,040	0	590	0	0	0	0	50	100	0	350
State	1,495,190	649,370	51,010	72,730	1,890	26,170	42,970	9,520	36,220	19,370	118,370	467,580
Alabama ^c	13,950	9,670	1,400	440	..	..	50	100	20	490	1,780	0
Alaska ^c	3,700	750	1,750	1,040	..	..	610	..	..	30	..	..
Arizona	20,090	15,080	..	3,210	..	1,120	..	..	..	600	80	0
Arkansas ^c	10,680	6,750	740	2,360	390	0	0	0	0	370	70	0
California ^c	101,920	..	..	..	..	..	..	..	..	..	..	101,920
Colorado ^c	47,330	28,840	160	540	0	4,430	7,130	0	210	510	4,570	940
Connecticut ^c	16,210	11,600	280	530	..	..	310	3,070	..	..	410	0
Delaware	6,050	4,460	160	430	..	..	..	..	510	120	360	0
District of Columbia ^c	2,340	1,260	80	70	..	140	0	0	640	60	60	20
Florida ^c	106,320	65,720	10,630	12,680	10	530	180	1,960	2,960	1,440	3,590	6,610
Georgia ^c	175,690	33,820	2,700	1,050	..	0	1,540	..	..	980	..	135,590
Hawaii	3,980	2,840	160	470	0	420	0	0	0	80	10	0
Idaho ^c	10,240	3,190	870	820	210	90	..	..	..	120	..	4,940
Illinois ^c	67,460	38,180	..	..	..	320	4,610	..	5,550	..	10,520	8,280
Indiana ^c	78,880	45,800	8,280	7,760	..	..	8,940	..	..	..	8,090	0
Iowa	11,090	7,970	990	200	0	0	0	0	1,760	160	10	0
Kansas ^c	13,150	9,650	..	1,740	..	..	1,760	..	..	..	..	0
Kentucky ^c	16,700	10,660	900	2,660	0	10	1,770	0	10	610	70	0
Louisiana ^c	13,030	8,110	1,170	1,720	..	0	..	..	1,780	240	20	0
Maine ^c	2,570	2,170	..	..	..	340	0	0	0	70	0	0
Maryland	26,060	15,290	1,850	1,110	..	..	..	..	4,300	610	30	2,870
Massachusetts	32,790	..	..	..	..	..	..	..	..	..	..	32,790
Michigan ^c	54,910	31,230	630	1,240	60	0	20	120	760	480	80	20,280
Minnesota	40,570	..	..	..	..	..	..	..	..	..	..	40,570
Mississippi	6,880	4,080	590	1,310	..	330	..	..	..	70	470	20
Missouri	21,790	12,380	680	1,940	490	10	5,760	0	0	530	0	0
Montana ^c	4,000	1,940	280	480	0	0	0	0	0	100	0	1,200
Nebraska ^c	9,750	6,840	1,740	..	..	..	..	..	920	80	170	0
Nevada ^c	4,580	3,380	1,130	..	..	..	..	..	..	70	..	0
New Hampshire ^c	650	250	110	90	60	0	60	40	0	20	30	0
New Jersey ^c	28,750	19,520	..	..	..	..	30	..	..	2,830	..	6,380
New Mexico	5,550	5,020	0	0	0	..	30	10	..	90	0	410

Continued on next page

APPENDIX TABLE 7 (continued)

Adults exiting probation, by type of exit and jurisdiction, 2021

Jurisdiction	Total reported	Completion	Incarcerated				Unsatisfactory reason other than incarceration					
			With new sentence	Under current sentence	To receive treatment	Other/ unknown	Absconder	Discharged to warrant/detainer	Other unsatisfactory ^a	Death	Other ^b	Unknown/not reported
New York	23,030	15,900	..	..	..	..	..	..	..	430	..	6,700
North Carolina ^c	42,100	16,240	2,410	3,280	..	..	5,200	..	8,750	960	5,270	0
North Dakota ^c	3,650	2,090	..	..	..	..	..	..	310	60	1,190	0
Ohio ^c	94,980	43,690	2,810	5,000	670	880	4,150	3,200	4,620	1,230	1,980	26,760
Oklahoma ^c	10,650	9,290	410	500	..	..	..	..	30	70	..	360
Oregon	10,080	5,610	390	2,000	0	0	160	0	110	170	1,650	0
Pennsylvania ^c	68,080	1,900	190	260	0	0	0	20	490	100	0	65,110
Rhode Island ^c	3,880	3,690	10	0	..	30	..	..	20	120	..	10
South Carolina	11,990	9,860	270	1,450	0	0	0	0	0	380	40	0
South Dakota ^c	3,060	2,200	..	..	..	..	..	..	870	..	..	0
Tennessee ^c	16,330	11,160	1,670	2,250	0	0	0	0	0	900	0	340
Texas ^c	169,510	66,610	..	12,400	..	12,320	..	..	20	2,420	75,750	0
Utah	4,870	2,130	350	280	0	0	60	0	1,030	90	920	0
Vermont	..	..	..	..	..	..	..	..	..	..	..	..
Virginia ^c	27,760	21,660	4,620	..	..	..	..	..	..	1,060	420	0
Washington ^c	22,680	13,920	320	530	0	10	470	990	450	190	0	5,800
West Virginia ^c	5,200	1,480	150	400	..	2,110	50	..	60	130	670	150
Wisconsin	17,240	13,810	..	..	..	..	..	..	..	270	60	0
Wyoming	2,460	1,690	140	470	0	0	70	0	40	50	0	0

Note: Based on reported data only. Details may sum to totals due to rounding. See appendix table 6 for imputed exits from probation. Counts may not be actual as reporting agencies may provide estimates on some or all detailed data.

..Not known.

^aIncludes adults on probation who were discharged from supervision when they did not complete the conditions of probation or fulfill obligations.

^bIncludes 14,262 adults on probation who transferred to another jurisdiction and 104,107 who exited supervision for other reasons, including administrative closure; appeal; deportation; discharge from pretrial supervision; dismissed cases; duplicate numbers; expired cases; transfer to non-reporting probation; and discharges that could not be reported, classified, or tracked by agencies.

^cSome or all data were estimates.

Source: Bureau of Justice Statistics, Annual Probation Survey, 2021.

APPENDIX TABLE 8
Adults on probation, by sex and race or ethnicity, 2011–2021

Year	Probation population, December 31	Sex			Race/ethnicity							
		Male	Female	Unknown/ not reported	White*	Black*	Hispanic	American Indian/Alaska Native*	Asian*	Native Hawaiian/Other Pacific Islander*	Two or more races*	Unknown/ not reported
2011	3,973,800	2,122,600	716,900	1,134,300	1,398,300	808,300	332,900	25,400	23,500	8,100	11,800	1,356,300
2012	3,944,900	2,185,900	705,800	1,053,300	1,415,000	794,800	330,000	26,700	25,300	8,300	11,000	1,317,200
2013	3,912,900	2,102,600	685,300	1,125,000	1,328,600	736,500	335,200	26,500	24,400	8,300	10,300	1,426,800
2014	3,868,400	2,209,600	730,600	928,200	1,431,300	809,600	348,000	26,500	25,100	7,900	9,000	1,194,200
2015	3,789,800	2,106,300	708,400	975,100	1,440,300	780,500	334,400	28,700	25,000	7,600	10,600	1,146,700
2016	3,673,100	1,990,700	677,500	1,004,900	1,368,900	689,400	339,500	27,900	24,400	7,600	10,600	1,204,800
2017	3,647,200	2,041,000	700,900	905,300	1,393,300	751,700	316,300	27,000	25,200	7,300	10,700	1,115,700
2018	3,540,000	2,013,300	689,000	837,700	1,362,300	747,100	316,500	28,000	24,900	7,600	11,300	1,042,800
2019	3,492,900	1,934,900	655,900	902,100	1,325,200	739,600	308,400	27,800	24,000	7,400	11,500	1,049,000
2020	3,053,700	1,719,400	566,600	767,700	1,110,200	618,100	261,400	26,000	20,400	6,700	10,700	1,000,300
2021	2,963,000	1,680,900	538,000	744,200	1,129,800	603,100	272,400	25,100	19,700	6,400	11,800	894,700

Note: Details may not sum to totals due to rounding. Estimates are based on the most recent data and may differ from previously published statistics. Reporting methods for some probation agencies changed over time. See *Methodology*.

*Excludes persons of Hispanic origin (e.g., “white” refers to non-Hispanic white persons and “black” refers to non-Hispanic black persons).

Source: Bureau of Justice Statistics, Annual Probation Survey, 2011–2021.

APPENDIX TABLE 9

Select characteristics of adults on probation, by jurisdiction, 2021

Jurisdiction	Probation population, December 31, 2021	Sex			Race/ethnicity				Unknown/not reported
		Male	Female	Unknown/not reported	White ^a	Black ^a	Hispanic	Other ^{a,b}	
U.S. total	2,963,020	1,680,850	537,960	744,210	1,129,830	603,090	272,370	63,100	894,660
Federal	12,250	7,650	4,400	200	4,730	3,060	3,000	740	720
State	2,950,770	1,673,200	533,560	744,000	1,125,100	600,030	269,370	62,360	893,930
Alabama ^c	42,890	31,700	11,160	30	19,750	22,140	780	140	80
Alaska ^c	2,560	2,110	450	0	1,280	200	80	950	50
Arizona	69,560	55,520	14,040	0	32,980	8,730	21,980	4,790	1,090
Arkansas ^c	41,780	28,680	13,100	0	29,060	10,430	1,780	510	0
California	157,370	..	..	157,370	..	..	..	..	157,370
Colorado ^c	72,410	52,360	18,830	1,220	54,960	6,460	7,450	1,430	2,110
Connecticut	29,720	23,710	6,010	0	17,580	9,040	1,900	420	780
Delaware	9,530	7,650	1,880	0	4,420	4,520	550	50	0
District of Columbia	3,490	3,040	460	0	190	3,030	200	10	60
Florida ^c	182,560	122,200	37,870	22,500	81,860	46,500	26,730	1,430	26,030
Georgia ^c	347,300	123,700	32,630	190,920	74,520	76,910	3,580	820	191,430
Hawaii	17,750	13,910	3,730	100	4,460	820	360	8,690	3,420
Idaho ^c	26,780	14,420	6,000	6,360	11,010	380	1,850	590	12,950
Illinois ^c	87,080	..	..	87,080	..	..	..	..	87,080
Indiana ^c	98,230	..	..	98,230	..	..	..	..	98,230
Iowa	25,150	18,560	6,600	0	16,930	5,070	2,220	740	190
Kansas	14,000	..	..	14,000	..	..	..	..	14,000
Kentucky ^c	54,890	33,430	16,560	4,900	39,210	9,280	690	630	5,090
Louisiana	26,310	19,730	6,570	0	13,060	12,940	180	110	10
Maine ^c	5,300	4,340	960	0	4,560	380	..	180	180
Maryland	55,230	45,980	9,180	70	24,370	28,630	..	620	1,600
Massachusetts ^c	38,650	31,080	7,500	80	25,160	7,030	..	1,430	5,030
Michigan ^c	113,890	55,630	18,970	39,290	26,510	22,570	1,470	890	62,450
Minnesota	84,150	63,480	20,670	0	53,020	15,100	..	16,030	0
Mississippi	29,450	22,940	6,510	0	13,300	15,550	350	130	130
Missouri ^c	37,590	26,590	10,970	30	29,650	6,740	780	250	170
Montana ^c	9,470	6,830	2,450	190	6,800	240	260	1,430	740
Nebraska	11,760	8,510	3,240	0	7,620	1,590	1,850	700	0
Nevada	8,930	..	..	8,930	..	..	..	..	8,930
New Hampshire ^c	3,720	2,800	930	0	..	..	..	..	3,720
New Jersey ^c	122,400	95,210	25,550	1,680	41,580	59,740	11,660	910	8,530
New Mexico ^c	10,640	6,390	2,020	2,230	2,520	370	4,500	790	2,450
New York	69,360	54,510	14,120	740	29,280	20,640	15,100	1,420	2,920
North Carolina ^c	60,630	44,450	16,180	0	31,290	24,570	2,840	1,450	490
North Dakota ^c	6,010	4,420	1,590	0	3,950	620	240	1,200	0
Ohio ^c	195,130	87,770	34,100	73,260	54,430	28,530	2,880	960	108,330
Oklahoma ^c	17,250	11,870	3,490	1,890	7,460	2,700	1,320	1,520	4,250
Oregon	29,820	23,530	6,280	0	22,920	1,870	3,960	890	180
Pennsylvania	95,730	72,000	23,730	0	62,750	2,610	400	30	29,950
Rhode Island ^c	18,380	15,710	2,650	20	9,040	4,010	4,220	350	750
South Carolina	24,780	19,210	5,570	0	13,400	10,820	410	90	60
South Dakota ^c	5,680	..	..	5,680	..	..	..	..	5,680
Tennessee ^c	55,930	41,650	14,280	0	35,460	18,190	1,900	370	10
Texas	344,460	257,170	87,040	250	123,840	74,740	140,140	4,240	1,500
Utah	10,320	7,910	2,420	0	6,320	580	1,330	710	1,380
Vermont	2,680	2,100	570	10	2,460	140	..	30	60

Continued on next page

APPENDIX TABLE 9 (continued)**Select characteristics of adults on probation, by jurisdiction, 2021**

Jurisdiction	Probation population, December 31, 2021	Sex			Race/ethnicity				
		Male	Female	Unknown/not reported	White ^a	Black ^a	Hispanic	Other ^{a,b}	Unknown/not reported
Virginia	61,460	46,540	14,860	50	34,880	24,920	1,200	280	170
Washington ^c	62,950	27,220	8,860	26,860	13,710	2,130	1,730	1,470	43,900
West Virginia ^c	6,210	4,470	1,730	10	5,550	540	70	60	..
Wisconsin	38,420	28,670	9,750	0	27,990	7,840	..	2,340	250
Wyoming	5,060	3,510	1,530	10	4,020	190	440	270	130

Note: Details may not sum to totals due to rounding.

..Not known.

^aExcludes persons of Hispanic origin (e.g., “white” refers to non-Hispanic white persons and “black” refers to non-Hispanic black persons).

^bIncludes American Indians or Alaska Natives, Asians, Native Hawaiians or Other Pacific Islanders, and persons of two or more races.

^cSome or all data are estimates.

Source: Bureau of Justice Statistics, Annual Probation Survey, 2021.

APPENDIX TABLE 10
Adults on parole, by jurisdiction, 2021

Jurisdiction	Parole population, January 1, 2021	Entries		Exits		Parole population, December 31, 2021	Change, January 1, 2021– December 31, 2021		Number on parole per 100,000 adult U.S. residents, December 31, 2021 ^b
		Reported	Imputed ^a	Reported	Imputed ^a		Number	Percent	
U.S. total	864,229	330,074	357,000	372,569	410,200	803,222	-61,007	-7.1%	310
Federal	108,039	43,819	43,819	49,185	49,185	104,462	-3,577	-3.3%	40
State	756,190	286,255	313,200	323,384	361,100	698,760	-57,430	-7.6%	270
Alabama	8,159	4,762	4,762	5,106	5,106	7,815	-344	-4.2	199
Alaska	1,003	..	300	..	500	865	-138	-13.8	156
Arizona	6,873	9,864	9,864	9,715	9,715	7,022	149	2.2	123
Arkansas	25,852	8,056	8,056	9,907	9,907	23,829	-2,023	-7.8	1,021
California ^c	119,595	23,959	50,100	23,959	60,600	109,082	-10,513	-8.8	358
Colorado	12,284	5,373	5,373	7,117	7,117	10,540	-1,744	-14.2	229
Connecticut	3,336	2,528	2,528	3,046	3,046	2,818	-518	-15.5	98
Delaware	373	126	126	155	155	344	-29	-7.8	43
District of Columbia	2,608	682	682	950	950	2,340	-268	-10.3	437
Florida	4,280	5,129	5,129	5,439	5,439	3,970	-310	-7.2	23
Georgia	19,509	6,811	6,811	9,258	9,258	17,062	-2,447	-12.5	205
Hawaii	1,440	1,153	1,153	680	680	1,396	-44	-3.1	123
Idaho	6,900	2,450	2,450	2,428	2,428	6,922	22	0.3	475
Illinois	25,103	14,357	14,357	17,460	17,460	22,000	-3,103	-12.4	223
Indiana	6,143	3,750	3,750	4,156	4,156	5,737	-406	-6.6	109
Iowa	7,213	2,700	2,700	3,502	3,502	6,411	-802	-11.1	260
Kansas	5,428	3,301	3,301	3,671	3,671	5,058	-370	-6.8	226
Kentucky	14,430	7,600	7,600	8,759	8,759	13,271	-1,159	-8.0	379
Louisiana	21,100	11,300	11,300	13,313	13,313	19,087	-2,013	-9.5	539
Maine	18	..	0	..	0	17	-1	-5.6	2
Maryland	9,490	2,719	2,719	3,408	3,408	8,801	-689	-7.3	183
Massachusetts	1,470	1,556	1,556	1,583	1,583	1,443	-27	-1.8	26
Michigan	13,461	6,198	6,198	8,308	8,308	11,351	-2,110	-15.7	143
Minnesota	7,359	3,910	3,910	4,290	4,290	6,979	-380	-5.2	159
Mississippi	10,510	5,579	5,579	5,116	5,116	10,973	463	4.4	485
Missouri	20,721	11,702	11,702	14,185	14,185	18,238	-2,483	-12.0	380
Montana	1,640	552	552	755	755	1,437	-203	-12.4	163
Nebraska	1,156	873	873	1,097	1,097	935	-221	-19.1	63
Nevada	4,990	3,421	3,421	3,545	3,545	4,866	-124	-2.5	197
New Hampshire	1,882	1,092	1,092	741	741	2,130	248	13.2	187
New Jersey	15,474	2,813	2,813	2,890	2,890	15,397	-77	-0.5	212
New Mexico	2,658	1,701	1,701	1,597	1,597	2,496	-162	-6.1	151

Continued on next page

APPENDIX TABLE 10 (continued)
Adults on parole, by jurisdiction, 2021

Jurisdiction	Probation population, January 1, 2021	Entries		Exits		Probation population, December 31, 2021	Change, January 1, 2021–December 31, 2021		Number under probation per 100,000 adult U.S. residents, December 31, 2021 ^b
		Reported	Imputed ^a	Reported	Imputed ^a		Number	Percent	
New York	43,979	12,006	12,006	16,183	16,183	39,802	-4,177	-9.5	255
North Carolina	10,958	9,180	9,180	11,717	11,717	9,361	-1,597	-14.6	113
North Dakota	724	791	791	868	868	647	-77	-10.6	110
Ohio	22,769	10,772	10,772	10,857	10,857	22,684	-85	-0.4	247
Oklahoma	2,237	265	265	684	684	1,818	-419	-18.7	60
Oregon	23,585	5,874	5,874	6,931	6,931	22,528	-1,057	-4.5	663
Pennsylvania	88,263	27,413	27,413	35,034	35,034	80,642	-7,621	-8.6	783
Rhode Island	348	182	182	72	72	458	110	31.6	52
South Carolina	4,608	2,072	2,072	2,661	2,661	4,019	-589	-12.8	98
South Dakota	3,668	2,121	2,121	2,178	2,178	3,611	-57	-1.6	531
Tennessee	12,601	3,776	3,776	3,561	3,561	12,816	215	1.7	234
Texas	110,437	28,734	28,734	34,894	34,894	104,277	-6,160	-5.6	469
Utah	4,429	2,780	2,780	3,351	3,351	3,858	-571	-12.9	159
Vermont	907	..	500	..	500	829	-78	-8.6	156
Virginia	2,017	440	440	540	540	1,917	-100	-5.0	28
Washington	14,432	4,199	4,199	6,810	6,810	11,821	-2,611	-18.1	194
West Virginia	3,682	2,654	2,654	3,129	3,129	3,207	-475	-12.9	225
Wisconsin ^d	23,174	16,446	16,446	7,199	7,199	22,965	-209	-0.9	495
Wyoming	914	533	533	579	579	868	-46	-5.0	194

Note: Due to nonresponse or incomplete data, the parole population for some jurisdictions on December 31, 2021 does not equal the population on January 1, 2021 plus entries, minus exits. Counts may not be actual as reporting agencies may provide estimates on some or all detailed data.

..Not known.

^aImputed counts differ from reported counts in jurisdictions where data were not available. Details may not sum to totals due to rounding.

^bRates are based on parole counts as of December 31 of the reporting year and calculated using U.S. Census Bureau estimates of U.S. residents age 18 or older for January 1 of the following year in each jurisdiction.

^cIncludes estimates of adults on post-release community supervision and mandatory supervision: 55,220 on January 1, 2021 and 55,220 on December 31, 2021.

^dData for parole entries and exits are subject to fluctuation. See *Parole: Explanatory notes for 2021* for details.

Source: Bureau of Justice Statistics, Annual Parole Survey, 2021; and U.S. Census Bureau, National Intercensal Estimates, 2022.

APPENDIX TABLE 11

Adults exiting parole, by type of exit and jurisdiction, 2021

Jurisdiction	Total reported	Completion	Returned to incarceration				Unsatisfactory exit other than returned to incarceration			Unknown/not reported	
			With new sentence	With revocation	To receive treatment	Other/unknown	Absconder	Other unsatisfactory ^a	Death		Other ^b
U.S. total	372,569	205,821	18,983	54,572	1,061	8,828	5,980	3,111	8,925	7,158	58,040
Federal	49,185	28,328	0	10,432	0	0	1	286	1,325	0	8,813
State	323,384	177,493	18,983	44,140	1,061	8,828	5,979	2,825	7,600	7,158	49,227
Alabama ^c	5,106	2,409	1,140	374	~	~	~	~	201	982	0
Alaska	..	..	..	..	..	..	..	..	..	..	..
Arizona ^c	9,715	6,973	49	2,494	0	0	41	17	141	0	0
Arkansas ^c	9,907	4,135	704	4,745	0	0	0	0	317	6	0
California ^c	23,959	..	..	..	..	..	..	..	..	..	23,959
Colorado	7,117	5,465	662	779	0	0	11	0	188	12	0
Connecticut ^c	3,046	2,191	110	29	115	601	0	~	..	~	0
Delaware ^c	155	33	3	2	..	..	..	1	8	108	0
District of Columbia	950	505	66	93	~	66	2	60	34	124	0
Florida	5,439	3,285	338	688	0	0	0	0	2	963	163
Georgia	9,258	6,913	106	14	~	2,026	0	0	199	0	0
Hawaii ^c	680	~	~	408	~	~	118	~	23	131	0
Idaho ^c	2,428	805	747	185	1	90	265	~	61	274	0
Illinois ^c	17,460	12,234	178	4,046	~	~	54	~	387	561	0
Indiana ^c	4,156	2,611	239	674	0	0	541	0	49	42	0
Iowa	3,502	1,809	758	567	0	0	0	300	68	0	0
Kansas	3,671	2,604	137	458	0	2	266	0	59	145	0
Kentucky	8,759	5,657	177	1,001	0	1	1,682	0	241	0	0
Louisiana ^c	13,313	7,452	1,323	539	~	782	..	843	325	2,049	0
Maine	..	..	..	..	..	..	..	..	..	..	..
Maryland	3,408	2,193	206	77	..	~	..	555	149	3	225
Massachusetts	1,583	1,110	72	302	0	0	0	70	25	4	0
Michigan	8,308	6,267	740	1,078	0	0	0	0	223	0	0
Minnesota ^c	4,290	2,631	286	1,273	0	0	0	0	100	0	0
Mississippi ^c	5,116	2,904	416	1,180	~	441	~	~	68	107	0
Missouri	14,185	6,071	1,019	2,451	550	1,360	1,457	0	427	0	850
Montana	755	390	60	276	0	6	0	0	23	0	0
Nebraska	1,097	687	0	393	0	0	0	0	7	10	0
Nevada ^c	3,545	3,103	346	~	~	~	~	~	96	~	0
New Hampshire ^c	741	40	258	42	128	~	110	~	15	58	~
New Jersey ^c	2,890	1,673	60	819	0	0	~	0	189	149	0

Continued on next page

APPENDIX TABLE 11 (continued)

Adults exiting parole, by type of exit and jurisdiction, 2021

Jurisdiction	Total reported	Completion	Returned to incarceration				Unsatisfactory exit other than returned to incarceration			Unknown/not reported	
			With new sentence	With revocation	To receive treatment	Other/unknown	Absconder	Other unsatisfactory ^a	Death		Other ^b
New Mexico	1,597	617	26	882	0	14	0	0	58	0	0
New York	16,183	12,248	760	2,410	267	0	~	~	498	~	0
North Carolina ^c	11,717	8,223	696	900	~	~	1,309	93	170	326	0
North Dakota ^c	868	604	..	..	..	232	..	~	11	21	0
Ohio	10,857	6,546	1,701	2,610	~	0	..	..	..	~	0
Oklahoma ^c	684	663	~	~	~	~	~	~	12	9	0
Oregon	6,931	4,251	638	950	0	0	7	593	227	114	151
Pennsylvania ^c	35,034	5,347	1,913	2,927	0	0	0	204	529	547	23,567
Rhode Island ^c	72	50	..	7	~	~	..	7	7	..	1
South Carolina	2,661	2,369	21	172	0	0	0	0	75	24	0
South Dakota	2,178	1,233	200	577	~	26	0	~	35	107	0
Tennessee	3,561	2,063	663	567	0	0	0	0	268	0	0
Texas	34,894	28,129	1,127	3,559	~	288	~	~	1,588	9	194
Utah	3,351	680	425	2,014	0	0	4	79	57	92	0
Vermont	..	..	..	..	..	..	..	..	..	..	..
Virginia	540	411	96	24	..	..	..	..	8	..	1
Washington ^c	6,810	5,764	451	463	~	~	~	~	132	~	0
West Virginia	3,129	1,787	37	992	0	0	106	0	45	162	0
Wisconsin	7,199	3,926	..	..	..	2,893	..	..	245	19	116
Wyoming	579	432	29	99	0	0	6	3	10	0	0

Note: Based on reported data only. See appendix table 10 for imputed exits from parole. Counts may not be actual as reporting agencies may provide estimates on some or all detailed data.

..Not known.

~Not applicable.

^aIncludes persons discharged because they were released to special sentence. Also includes closure due to deportation, pending parole institutional hearing, other revocations, other unsuccessful discharges, and early terminations.

^bIncludes 1,769 adults on parole who were transferred to another state and 5,389 who exited for other reasons.

^cSome or all data are estimates.

Source: Bureau of Justice Statistics, Annual Parole Survey, 2021.

APPENDIX TABLE 12

Adults on parole, by sex and race or ethnicity, 2011–2021

Year	Parole population, December 31	Sex			Race/ethnicity								
		Male	Female	Unknown/ not reported	White*	Black*	Hispanic	American Indian/Alaska Native*	Asian*	Native Hawaiian/ Other Pacific Islander*	Two or more races*	Other*	Unknown/ not reported
2011	855,500	685,200	87,900	82,300	323,300	305,300	138,100	8,500	5,600	1,500	200	4,500	68,500
2012	858,400	718,400	92,200	47,700	329,400	317,400	132,700	8,100	5,700	1,400	100	3,500	60,100
2013	849,500	700,800	98,300	50,400	336,400	303,000	129,900	9,000	6,000	700	200	4,300	59,900
2014	857,700	709,400	98,900	49,400	340,600	308,600	129,300	8,800	5,800	700	200	3,700	60,000
2015	870,500	720,200	103,100	47,200	353,800	309,400	131,100	9,600	6,100	500	200	4,100	55,700
2016	874,800	677,000	100,500	97,300	344,200	293,400	114,000	8,800	5,500	400	200	1,900	108,300
2017	875,000	720,900	105,500	48,600	359,200	302,200	133,900	9,600	5,800	600	300	..	63,300
2018	878,000	672,700	101,100	104,100	346,500	283,700	113,800	9,600	5,400	500	300	..	118,200
2019	878,900	647,500	97,200	134,100	329,800	276,900	109,600	9,200	5,100	400	300	..	147,600
2020	862,100	629,900	87,700	144,500	285,900	245,000	108,100	10,100	4,600	500	900	..	207,000
2021	803,200	656,200	85,600	61,400	309,400	228,900	103,200	10,000	4,600	500	600	..	146,000

Note: Details may not sum to totals due to rounding. Estimates are based on the most recent data and may differ from previously published statistics. Reporting methods for some probation agencies changed over time. See *Methodology*.

..Not available. Survey did not include an option for “other” beginning in 2017.

*Excludes persons of Hispanic origin (e.g., “white” refers to non-Hispanic white persons and “black” refers to non-Hispanic black persons).

Source: Bureau of Justice Statistics, Annual Parole Survey, 2011–2021.

APPENDIX TABLE 13

Select characteristics of adults on parole, by jurisdiction, 2021

Jurisdiction	Parole population, December 31, 2021	Sex			Race/ethnicity				
		Male	Female	Unknown/not reported	White ^a	Black ^a	Hispanic	Other ^{a,b}	Unknown/not reported
U.S. total	803,220	656,210	85,640	61,370	309,350	228,920	103,230	15,750	145,970
Federal	104,460	90,730	13,730	<10	33,630	38,250	26,140	4,250	2,190
State	698,760	565,490	71,910	61,360	275,720	190,670	77,100	11,500	143,770
Alabama ^c	7,820	6,980	830	<10	3,270	4,460	50	20	30
Alaska ^c	870	..	..	870	..	..	..	0	870
Arizona ^c	7,020	6,040	980	0	3,090	900	2,430	480	130
Arkansas ^c	23,830	19,590	4,240	0	14,880	7,900	840	210	0
California ^{c,d}	109,080	49,970	3,870	55,240	..	..	..	0	109,080
Colorado	10,540	9,110	1,430	0	5,230	1,520	3,240	530	20
Connecticut ^c	2,820	2,650	160	0	810	1,160	830	20	0
Delaware	340	320	20	0	140	200	10	0	..
District of Columbia	2,340	2,260	80	0	30	2,220	70	<10	20
Florida	3,970	3,760	210	0	1,500	2,050	410	20	<10
Georgia ^c	17,060	15,070	2,000	0	6,910	9,120	940	80	10
Hawaii ^c	1,400	1,180	220	0	..	..	..	0	1,400
Idaho ^c	6,920	5,840	1,090	0	5,180	230	1,130	230	150
Illinois	22,000	20,360	1,640	<10	7,180	11,730	2,870	170	60
Indiana ^c	5,740	5,210	530	0	3,880	1,490	320	50	<10
Iowa	6,410	5,570	840	0	4,480	1,210	590	80	60
Kansas	5,060	4,520	540	0	3,060	1,140	700	150	<10
Kentucky	13,270	10,980	2,290	0	10,400	2,490	190	180	20
Louisiana ^c	19,090	17,490	1,600	0	7,020	11,980	50	40	0
Maine ^c	20	..	..	20	..	..	..	0	20
Maryland	8,800	8,250	550	<10	2,370	6,320	..	40	70
Massachusetts	1,440	1,370	70	0	600	390	400	<10	50
Michigan	11,350	10,580	780	0	5,480	5,000	280	580	30
Minnesota	6,980	6,440	540	0	3,900	1,900	440	740	<10
Mississippi ^c	10,970	9,530	1,440	0	4,810	5,990	130	50	<10
Missouri	18,240	15,200	3,040	0	13,350	4,370	390	110	20
Montana	1,440	1,240	190	0	1,110	40	40	260	<10
Nebraska	940	830	100	0	530	230	130	50	<10
Nevada	4,870	..	..	4,870	..	..	..	0	4,870
New Hampshire ^c	2,130	1,580	300	250	..	..	..	0	2,130
New Jersey ^c	15,400	14,890	510	0	3,560	4,070	4,430	190	3,140
New Mexico ^c	2,500	2,180	320	0	600	120	1,590	170	20
New York	39,800	37,760	2,040	0	8,640	17,030	12,800	700	630
North Carolina ^c	9,360	8,420	940	0	4,210	4,220	670	190	80
North Dakota ^c	650	480	170	0	430	70	30	130	0
Ohio	22,680	20,890	1,800	0	11,610	10,480	450	40	110
Oklahoma	1,820	320	1,500	0	800	600	250	160	<10
Oregon	22,530	19,380	3,150	0	17,080	1,940	2,520	990	0
Pennsylvania	80,640	68,290	12,350	0	42,370	14,550	3,550	150	20,020
Rhode Island ^c	460	440	20	0	170	130	130	10	10
South Carolina	4,020	3,700	320	0	1,550	2,410	40	<10	20
South Dakota	3,610	2,770	840	0	1,930	280	120	1,270	<10
Tennessee	12,820	11,270	1,540	0	7,400	5,030	320	70	0
Texas	104,280	92,270	11,890	110	38,810	33,890	30,950	370	260
Utah	3,860	3,420	440	0	2,430	240	730	350	110
Vermont	830	690	130	0	780	40	..	<10	<10

Continued on next page

APPENDIX TABLE 13 (continued)**Select characteristics of adults on parole, by jurisdiction, 2021**

Jurisdiction	Parole population, December 31, 2021	Sex			Race/ethnicity				
		Male	Female	Unknown/not reported	White ^a	Black ^a	Hispanic	Other ^{a,b}	Unknown/not reported
Virginia ^c	1,920	1,870	50	0	540	1,360	<10	20	0
Washington	11,820	10,760	1,060	<10	6,790	1,820	1,970	1150	90
West Virginia	3,210	2,500	710	0	2,670	280	10	30	220
Wisconsin	22,970	20,570	2,390	0	13,480	8,100	..	1370	10
Wyoming	870	690	180	<10	680	40	90	50	10

Note: Details may not sum to totals due to rounding.

..Not known.

^aExcludes persons of Hispanic origin (e.g., “white” refers to non-Hispanic white persons and “black” refers to non-Hispanic black persons).

^bIncludes American Indians or Alaska Natives, Asians, Native Hawaiians or Other Pacific Islanders, and persons of two or more races.

^cSome or all data are estimates.

^dIncludes 55,216 adults on post-release community supervision and mandatory supervision on December 31, 2021.

Source: Bureau of Justice Statistics, Annual Parole Survey, 2021.



The Bureau of Justice Statistics of the U.S. Department of Justice is the principal federal agency responsible for measuring crime, criminal victimization, criminal offenders, victims of crime, correlates of crime, and the operation of criminal and civil justice systems at the federal, state, tribal, and local levels. BJS collects, analyzes, and disseminates reliable statistics on crime and justice systems in the United States, supports improvements to state and local criminal justice information systems, and participates with national and international organizations to develop and recommend national standards for justice statistics. Alexis R. Piquero, PhD, is the director.

This report was written by Danielle Kaeble. Stephanie Mueller and Nicole Mack verified the report. RTI International is the data collection agent for the report. Susan Brumbaugh, Ashley Griggs, Erin Kennedy, Nicole Mack, Timothy Smith, and Ryan Weber led data collection and processing efforts for the report.

Maureen Stuart edited the report. Tina Dorsey produced the report.

February 2023, NCJ 305589



NCJ 305589

Office of Justice Programs
Building Solutions • Supporting Communities • Advancing Justice
www.ojp.gov