

International Comparisons: Reading, Mathematics, and Science Literacy of 15-Year-Old Students

In 2018, there were 8 education systems with higher average reading literacy scores for 15-year-olds than the United States, 30 with higher mathematics literacy scores, and 11 with higher science literacy scores.

The Program for International Student Assessment (PISA), coordinated by the Organization for Economic Cooperation and Development (OECD), has measured the performance of 15-year-old students in reading, mathematics, and science literacy every 3 years since 2000. In 2018, PISA was administered in 79¹ countries and education systems,² including all 37 member countries of the OECD.

PISA 2018 results are reported by average scale score (from 0 to 1,000) as well as by the percentage of students reaching particular proficiency levels. Proficiency results are presented in terms of the percentages of students reaching proficiency level 5 and above (i.e., top performers) and the percentages of students performing below proficiency level 2 (i.e., low performers). Proficiency level 2 is considered a baseline of proficiency by the OECD.

Table 1. Average scores of 15-year-old students on the Program for International Student Assessment (PISA) reading literacy scale, by education system: 2018

Education system	Average score	Education system	Average score
OECD average	487 ▼	<i>Ukraine</i>	466 ▼
<i>B-S-J-Z (China)</i> ¹	555 ▲	Turkey ²	466 ▼
<i>Singapore</i>	549 ▲	Slovak Republic	458 ▼
<i>Macau (China)</i>	525 ▲	Greece	457 ▼
<i>Hong Kong (China)</i>	524 ▲	Chile	452 ▼
Estonia	523 ▲	<i>Malta</i>	448 ▼
Canada	520 ▲	<i>Serbia</i>	439 ▼
Finland	520 ▲	<i>United Arab Emirates</i>	432 ▼
Ireland	518 ▲	<i>Romania</i> ²	428 ▼
Korea, Republic of	514	<i>Uruguay</i>	427 ▼
Poland	512	<i>Costa Rica</i> ²	426 ▼
Sweden	506	<i>Cyprus</i>	424 ▼
New Zealand	506	<i>Moldova, Republic of</i>	424 ▼
United States	505	<i>Montenegro, Republic of</i>	421 ▼
United Kingdom	504	<i>Mexico</i> ²	420 ▼
Japan	504	<i>Bulgaria</i> ²	420 ▼
Australia	503	<i>Jordan</i> ²	419 ▼
<i>Chinese Taipei</i>	503	<i>Malaysia</i> ²	415 ▼
Denmark	501	<i>Brazil</i> ²	413 ▼
Norway	499	<i>Colombia</i> ²	412 ▼
Germany	498	<i>Brunei Darussalam</i>	408 ▼
Slovenia	495 ▼	<i>Qatar</i>	407 ▼
Belgium	493 ▼	<i>Albania</i>	405 ▼
France	493 ▼	<i>Bosnia and Herzegovina</i>	403 ▼
Portugal	492 ▼	<i>Argentina</i>	402 ▼
Czech Republic	490 ▼	<i>Peru</i> ²	401 ▼
Netherlands	485 ▼	<i>Saudi Arabia</i>	399 ▼
Austria	484 ▼	<i>Thailand</i> ²	393 ▼
Switzerland	484 ▼	<i>North Macedonia</i>	393 ▼
<i>Croatia</i>	479 ▼	<i>Baku (Azerbaijan)</i> ³	389 ▼
Latvia	479 ▼	<i>Kazakhstan</i>	387 ▼
<i>Russian Federation</i>	479 ▼	<i>Georgia</i>	380 ▼
Italy	476 ▼	<i>Panama</i> ²	377 ▼
Hungary	476 ▼	<i>Indonesia</i>	371 ▼
Lithuania	476 ▼	<i>Morocco</i> ²	359 ▼
Iceland	474 ▼	<i>Lebanon</i>	353 ▼
<i>Belarus</i>	474 ▼	<i>Kosovo</i>	353 ▼
Israel	470 ▼	<i>Dominican Republic</i> ²	342 ▼
Luxembourg	470 ▼	<i>Philippines</i> ²	340 ▼

▲ Average score is higher than U.S. average score at the .05 level of statistical significance.

▼ Average score is lower than U.S. average score at the .05 level of statistical significance.

¹ B-S-J-Z (China) refers to the four PISA participating China provinces: Beijing, Shanghai, Jiangsu, and Zhejiang.

² At least 50 percent but less than 75 percent of the 15-year-old population is covered by the PISA sample.

³ Less than 50 percent of the 15-year-old population is covered by the PISA sample.

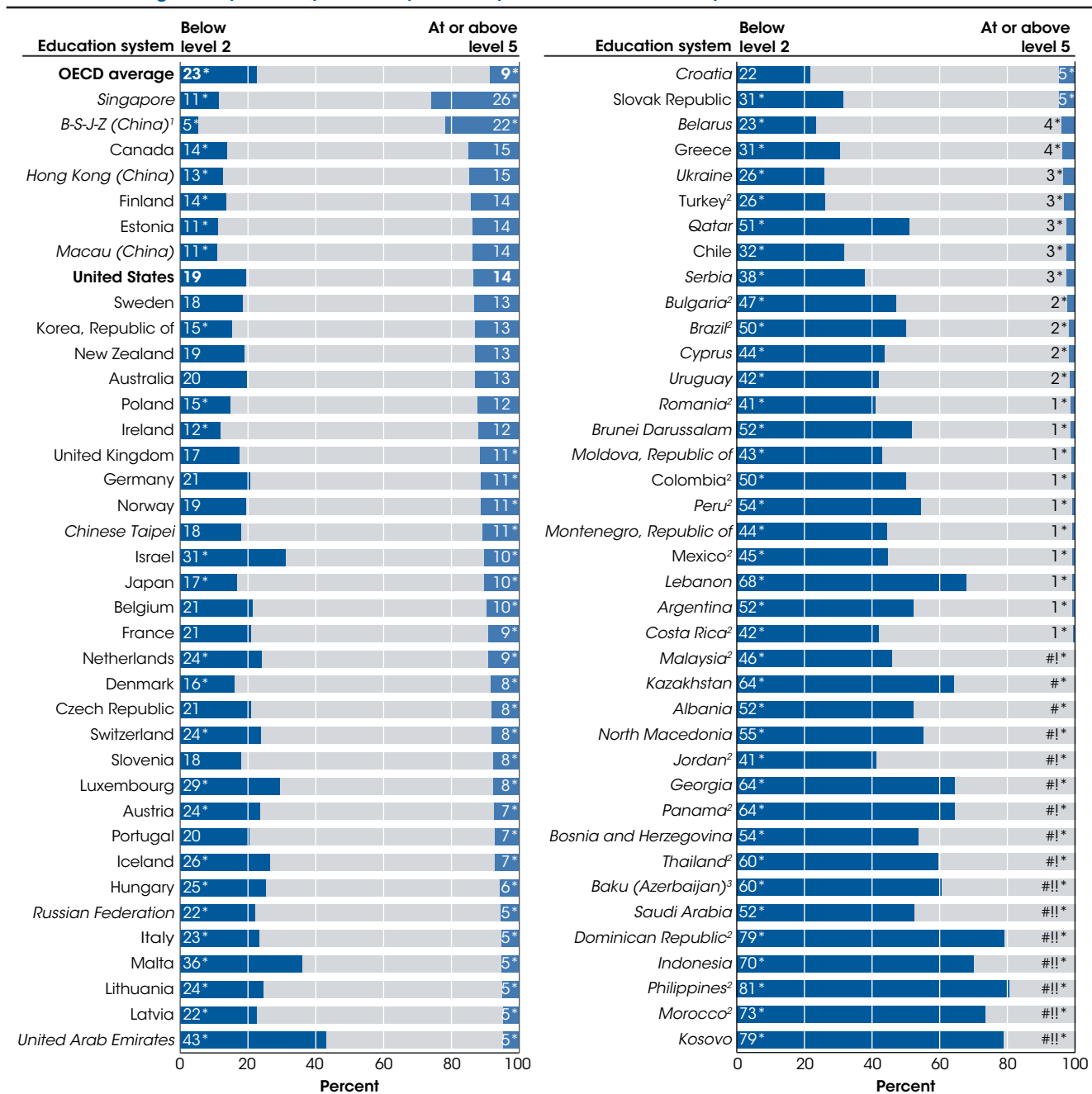
NOTE: Education systems are ordered by 2018 average score. Scores are reported on a scale from 0 to 1,000. Italics indicate non-OECD countries and education systems. Education systems are marked as OECD countries if they were OECD members in 2018. The OECD average is the average of the national averages of the OECD member countries, with each country weighted equally. In the case of reading literacy, the 2018 OECD average does not include Spain due to issues with its PISA 2018 reading literacy data. Although Spain's PISA 2018 data meet international technical standards, its reading literacy data show unusual student response behavior that prevent them from being reported at this time. Although Vietnam participated in PISA 2018, technical problems with its data prevent results from being discussed in this indicator.

SOURCE: Organization for Economic Cooperation and Development (OECD), Program for International Student Assessment (PISA), 2018. See *Digest of Education Statistics 2019*, table 602.50.

In 2018, average reading literacy scores ranged from 340 in the Philippines to 555 in Beijing, Shanghai, Jiangsu, and Zhejiang (B-S-J-Z) (China). The U.S. average reading score (505) was higher than the OECD average score (487).

Eight education systems had higher average reading scores than did the United States, and 11 education systems had scores that were not measurably different from the U.S. score.

Figure 1. Percentage of 15-year-old students performing on the Program for International Student Assessment (PISA) reading literacy scale, by selected proficiency levels and education system: 2018



■ Below level 2
■ At or above level 5
Rounds to zero.

! Interpret data with caution. Estimate is unstable due to high coefficient of variation (> 30 percent and ≤ 50 percent).

!! Interpret data with caution. Estimate is unstable because the standard error represents more than 50 percent of the estimate.

* $p < .05$. Significantly different from the U.S. percentage.

¹ B-S-J-Z (China) refers to the four PISA participating China provinces: Beijing, Shanghai, Jiangsu, and Zhejiang.

² At least 50 percent but less than 75 percent of the 15-year-old population is covered by the PISA sample.

³ Less than 50 percent of the 15-year-old population is covered by the PISA sample.

NOTE: Education systems are ordered by 2018 percentages of 15-year-olds in levels 5 and above. Descriptions of the skills and knowledge of students at each reading proficiency level are available at <https://nces.ed.gov/surveys/pisa/pisa2018/pdf/ReadingProfLevelDescriptionV2.pdf>. To reach a particular proficiency level, a student must correctly answer a majority of items at that level. Students were classified into reading proficiency levels according to their scores. Exact cut scores are as follows: below level 2 is a score less than or equal to 407.47; at or above level 5 is a score equal to or greater than 625.61. Scores are reported on a scale from 0 to 1,000. Italics indicate non-OECD countries and education systems. Education systems are marked as OECD countries if they were OECD members in 2018. The OECD average is the average of the national percentages of the OECD member countries, with each country weighted equally. In the case of reading literacy, the 2018 OECD average does not include Spain due to issues with its PISA 2018 reading literacy data. Although Spain's PISA 2018 data meet international technical standards, its reading literacy data show unusual student response behavior that prevent them from being reported at this time. Although Vietnam participated in PISA 2018, technical problems with its data prevent results from being discussed in this indicator.

SOURCE: Organization for Economic Cooperation and Development (OECD), Program for International Student Assessment (PISA), 2018. See *Digest of Education Statistics 2019*, table 602.50.

PISA reports reading literacy in terms of eight proficiency levels, with level 1c being the lowest and level 6 being the highest. Descriptions of the skills and knowledge of students at each reading proficiency level can be found [here](#). Students performing at levels 5 and 6 have mastered the sophisticated reading skills required to interpret and evaluate deeply embedded or abstract text and are considered top performers. The percentage of U.S. students who were top performers in reading literacy (14 percent) was larger than the OECD average percentage (9 percent). Percentages of top performers ranged from nearly 0 percent in 16 education systems to 26 percent in Singapore. Two

education systems, Singapore and B-S-J-Z (China), had larger percentages of top performers in reading literacy than did the United States.

The percentage of U.S. students who were low performers in reading literacy (19 percent) was smaller than the OECD average percentage (23 percent). Percentages of low performers ranged from 5 percent in B-S-J-Z (China) to 81 percent in the Philippines. Twelve education systems had smaller percentages of low performers in reading literacy than did the United States.

Table 2. Average scores of 15-year-old students on the Program for International Student Assessment (PISA) mathematics literacy scale, by education system: 2018

Education system	Average score	Education system	Average score
OECD average	489 ▲	<i>Croatia</i>	464 ▼
<i>B-S-J-Z (China)</i> ¹	591 ▲	Israel	463 ▼
Singapore	569 ▲	Turkey ²	454 ▼
<i>Macau (China)</i>	558 ▲	<i>Ukraine</i>	453 ▼
<i>Hong Kong (China)</i>	551 ▲	Greece	451 ▼
<i>Chinese Taipei</i>	531 ▲	Cyprus	451 ▼
Japan	527 ▲	<i>Serbia</i>	448 ▼
Korea, Republic of	526 ▲	<i>Malaysia</i> ²	440 ▼
Estonia	523 ▲	<i>Albania</i>	437 ▼
Netherlands	519 ▲	<i>Bulgaria</i> ²	436 ▼
Poland	516 ▲	<i>United Arab Emirates</i>	435 ▼
Switzerland	515 ▲	<i>Brunei Darussalam</i>	430 ▼
Canada	512 ▲	<i>Romania</i> ²	430 ▼
Denmark	509 ▲	<i>Montenegro, Republic of</i>	430 ▼
Slovenia	509 ▲	<i>Kazakhstan</i>	423 ▼
Belgium	508 ▲	<i>Moldova, Republic of</i>	421 ▼
Finland	507 ▲	<i>Baku (Azerbaijan)</i> ³	420 ▼
Sweden	502 ▲	<i>Thailand</i> ²	419 ▼
United Kingdom	502 ▲	<i>Uruguay</i>	418 ▼
Norway	501 ▲	Chile	417 ▼
Germany	500 ▲	<i>Qatar</i>	414 ▼
Ireland	500 ▲	<i>Mexico</i> ²	409 ▼
Czech Republic	499 ▲	<i>Bosnia and Herzegovina</i>	406 ▼
Austria	499 ▲	<i>Costa Rica</i> ²	402 ▼
Latvia	496 ▲	<i>Peru</i> ²	400 ▼
France	495 ▲	<i>Jordan</i> ²	400 ▼
Iceland	495 ▲	<i>Georgia</i>	398 ▼
New Zealand	494 ▲	<i>North Macedonia</i>	394 ▼
Portugal	492 ▲	<i>Lebanon</i>	393 ▼
Australia	491 ▲	<i>Colombia</i> ²	391 ▼
<i>Russian Federation</i>	488 ▲	<i>Brazil</i> ²	384 ▼
Italy	487	<i>Argentina</i>	379 ▼
Slovak Republic	486	<i>Indonesia</i>	379 ▼
Luxembourg	483	<i>Saudi Arabia</i>	373 ▼
Spain	481	<i>Morocco</i> ²	368 ▼
Lithuania	481	<i>Kosovo</i>	366 ▼
Hungary	481	<i>Panama</i> ²	353 ▼
United States	478	<i>Philippines</i> ²	353 ▼
<i>Belarus</i>	472	<i>Dominican Republic</i> ²	325 ▼
<i>Malta</i>	472		

▲ Average score is higher than U.S. average score at the .05 level of statistical significance.

▼ Average score is lower than U.S. average score at the .05 level of statistical significance.

¹ *B-S-J-Z (China)* refers to the four PISA participating China provinces: Beijing, Shanghai, Jiangsu, and Zhejiang.

² At least 50 percent but less than 75 percent of the 15-year-old population is covered by the PISA sample.

³ Less than 50 percent of the 15-year-old population is covered by the PISA sample.

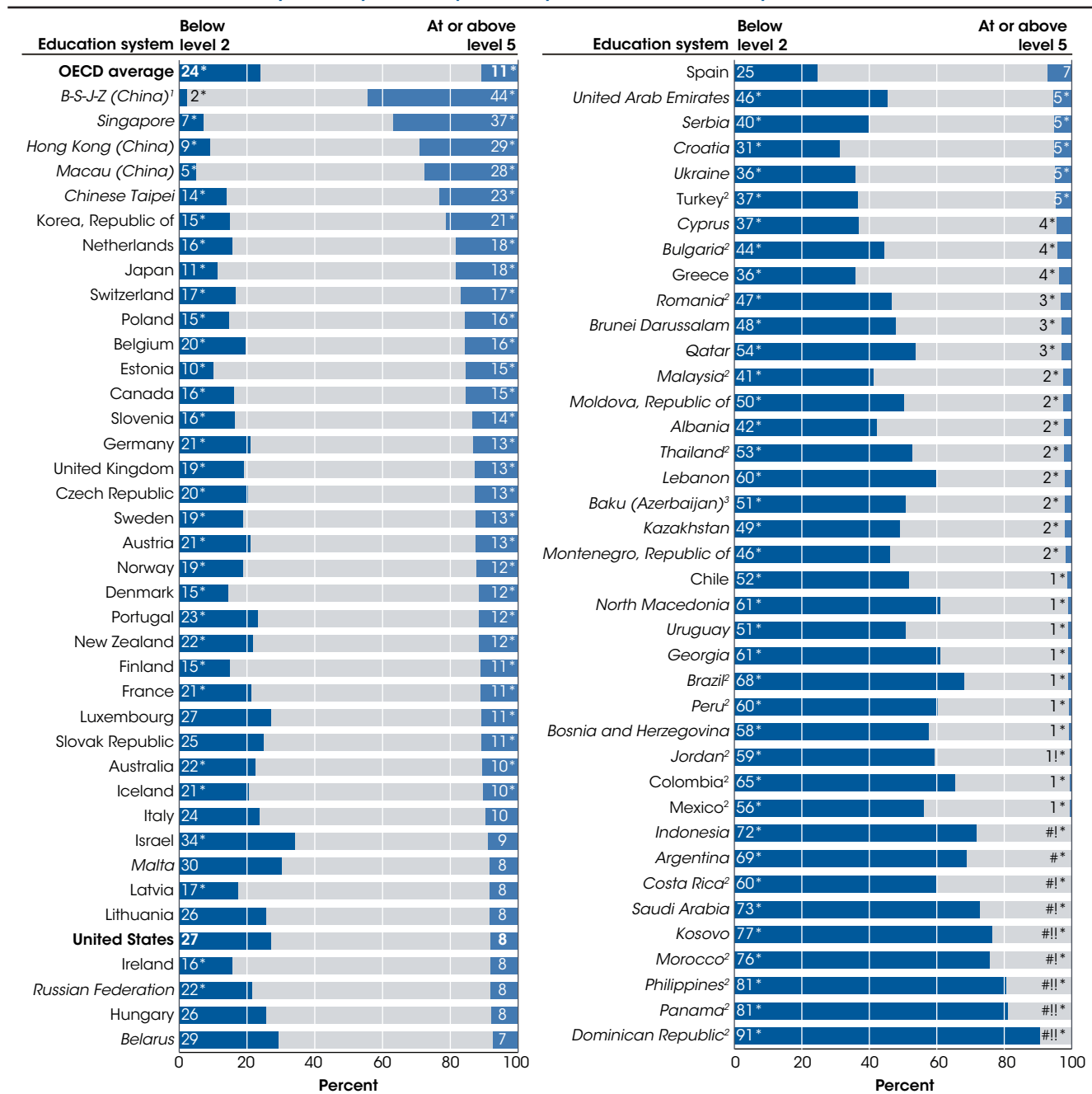
NOTE: Education systems are ordered by 2018 average score. Scores are reported on a scale from 0 to 1,000. Italics indicate non-OECD countries and education systems. Education systems are marked as OECD countries if they were OECD members in 2018. The OECD average is the average of the national averages of the OECD member countries, with each country weighted equally. Although Vietnam participated in PISA 2018, technical problems with its data prevent results from being discussed in this indicator.

SOURCE: Organization for Economic Cooperation and Development (OECD), Program for International Student Assessment (PISA), 2018. See *Digest of Education Statistics 2019*, table 602.60.

In mathematics literacy, average scores in 2018 ranged from 325 in the Dominican Republic to 591 in B-S-J-Z (China). The U.S. average mathematics score (478) was lower than the OECD average score (489). Thirty

education systems had higher average mathematics scores than did the United States, and 8 education systems had scores that were not measurably different from the U.S. score.

Figure 2. Percentage of 15-year-old students performing on the Program for International Student Assessment (PISA) mathematics literacy scale, by selected proficiency levels and education system: 2018



■ Below level 2
■ At or above level 5
Rounds to zero.

! Interpret data with caution. Estimate is unstable due to high coefficient of variation (> 30 percent and ≤ 50 percent).
!! Interpret data with caution. Estimate is unstable because the standard error represents more than 50 percent of the estimate.
* $p < .05$. Significantly different from the U.S. percentage.
¹ *B-S-J-Z (China)* refers to the four PISA participating China provinces: Beijing, Shanghai, Jiangsu, and Zhejiang.
² At least 50 percent but less than 75 percent of the 15-year-old population is covered by the PISA sample.
³ Less than 50 percent of the 15-year-old population is covered by the PISA sample.

NOTE: Education systems are ordered by 2018 percentages of 15-year-olds in levels 5 and above. Descriptions of the skills and knowledge of students at each mathematics proficiency level are available at <https://nces.ed.gov/surveys/pisa/pisa2018/pdf/MathProfLevelDescriptionV2.pdf>. To reach a particular proficiency level, a student must correctly answer a majority of items at that level. Students were classified into mathematics proficiency levels according to their scores. Exact cut scores are as follows: Below Level 2 (a score less than 420.07); At or Above Level 5 is a score equal to or greater than 606.99. Scores are reported on a scale from 0 to 1,000. Italics indicate non-OECD countries and education systems. Education systems are marked as OECD countries if they were OECD members in 2018. The OECD average is the average of the national percentages of the OECD member countries, with each country weighted equally. Although Vietnam participated in PISA 2018, technical problems with its data prevent results from being discussed in this indicator.

SOURCE: Organization for Economic Cooperation and Development (OECD), Program for International Student Assessment (PISA), 2018. See *Digest of Education Statistics 2019*, table 602.60.

PISA reports mathematics literacy by six proficiency levels, with level 1 being the lowest and level 6 being the highest. Descriptions of the skills and knowledge of students at each mathematics proficiency level can be found [here](#). At levels 5 and 6, students can demonstrate the advanced mathematical thinking and reasoning skills required to solve problems of greater complexity. The percentage of U.S. students who were top performers on the mathematics literacy scale (8 percent) was smaller than the OECD average percentage (11 percent). Percentages of top performers ranged from nearly 0 percent in nine education

systems to 44 percent in B-S-J-Z (China). Twenty-nine education systems had larger percentages of top performers in mathematics literacy than did the United States.

The percentage of U.S. students who were low performers in mathematics literacy (27 percent) was larger than the OECD average percentage (24 percent). Percentages of low performers ranged from 2 percent in B-S-J-Z (China) to 91 percent in the Dominican Republic. Thirty education systems had smaller percentages of low performers in mathematics literacy than did the United States.

Table 3. Average scores of 15-year-old students on the Program for International Student Assessment (PISA) science literacy scale, by education system: 2018

Education system	Average score	Education system	Average score
OECD average	489 ▼	Italy	468 ▼
<i>B-S-J-Z (China)</i> ¹	590 ▲	Slovak Republic	464 ▼
Singapore	551 ▲	Israel	462 ▼
<i>Macau (China)</i>	544 ▲	<i>Malta</i>	457 ▼
Estonia	530 ▲	Greece	452 ▼
Japan	529 ▲	Chile	444 ▼
Finland	522 ▲	<i>Serbia</i>	440 ▼
Korea, Republic of	519 ▲	<i>Cyprus</i>	439 ▼
Canada	518 ▲	<i>Malaysia</i> ²	438 ▼
<i>Hong Kong (China)</i>	517 ▲	<i>United Arab Emirates</i>	434 ▼
<i>Chinese Taipei</i>	516 ▲	<i>Brunei Darussalam</i>	431 ▼
Poland	511 ▲	<i>Jordan</i> ²	429 ▼
New Zealand	508	<i>Moldova, Republic of</i>	428 ▼
Slovenia	507	<i>Thailand</i> ²	426 ▼
United Kingdom	505	<i>Uruguay</i>	426 ▼
Netherlands	503	<i>Romania</i> ²	426 ▼
Germany	503	<i>Bulgaria</i> ²	424 ▼
Australia	503	<i>Mexico</i> ²	419 ▼
United States	502	<i>Qatar</i>	419 ▼
Sweden	499	<i>Albania</i>	417 ▼
Belgium	499	<i>Costa Rica</i> ²	416 ▼
Czech Republic	497	<i>Montenegro, Republic of</i>	415 ▼
Ireland	496	<i>Colombia</i> ²	413 ▼
Switzerland	495	<i>North Macedonia</i>	413 ▼
France	493 ▼	<i>Peru</i> ²	404 ▼
Denmark	493 ▼	<i>Argentina</i>	404 ▼
Portugal	492 ▼	<i>Brazil</i> ²	404 ▼
Norway	490 ▼	<i>Bosnia and Herzegovina</i>	398 ▼
Austria	490 ▼	<i>Baku (Azerbaijan)</i> ³	398 ▼
Latvia	487 ▼	<i>Kazakhstan</i>	397 ▼
Spain	483 ▼	<i>Indonesia</i>	396 ▼
Lithuania	482 ▼	<i>Saudi Arabia</i>	386 ▼
Hungary	481 ▼	<i>Lebanon</i>	384 ▼
<i>Russian Federation</i>	478 ▼	<i>Georgia</i>	383 ▼
Luxembourg	477 ▼	<i>Morocco</i> ²	377 ▼
Iceland	475 ▼	<i>Kosovo</i>	365 ▼
<i>Croatia</i>	472 ▼	<i>Panama</i> ²	365 ▼
<i>Belarus</i>	471 ▼	<i>Philippines</i> ²	357 ▼
<i>Ukraine</i>	469 ▼	<i>Dominican Republic</i> ²	336 ▼
Turkey ²	468 ▼		

▲ Average score is higher than U.S. average score at the .05 level of statistical significance.

▼ Average score is lower than U.S. average score at the .05 level of statistical significance.

¹ *B-S-J-Z (China)* refers to the four PISA participating China provinces: Beijing, Shanghai, Jiangsu, and Zhejiang.

² At least 50 percent but less than 75 percent of the 15-year-old population is covered by the PISA sample.

³ Less than 50 percent of the 15-year-old population is covered by the PISA sample.

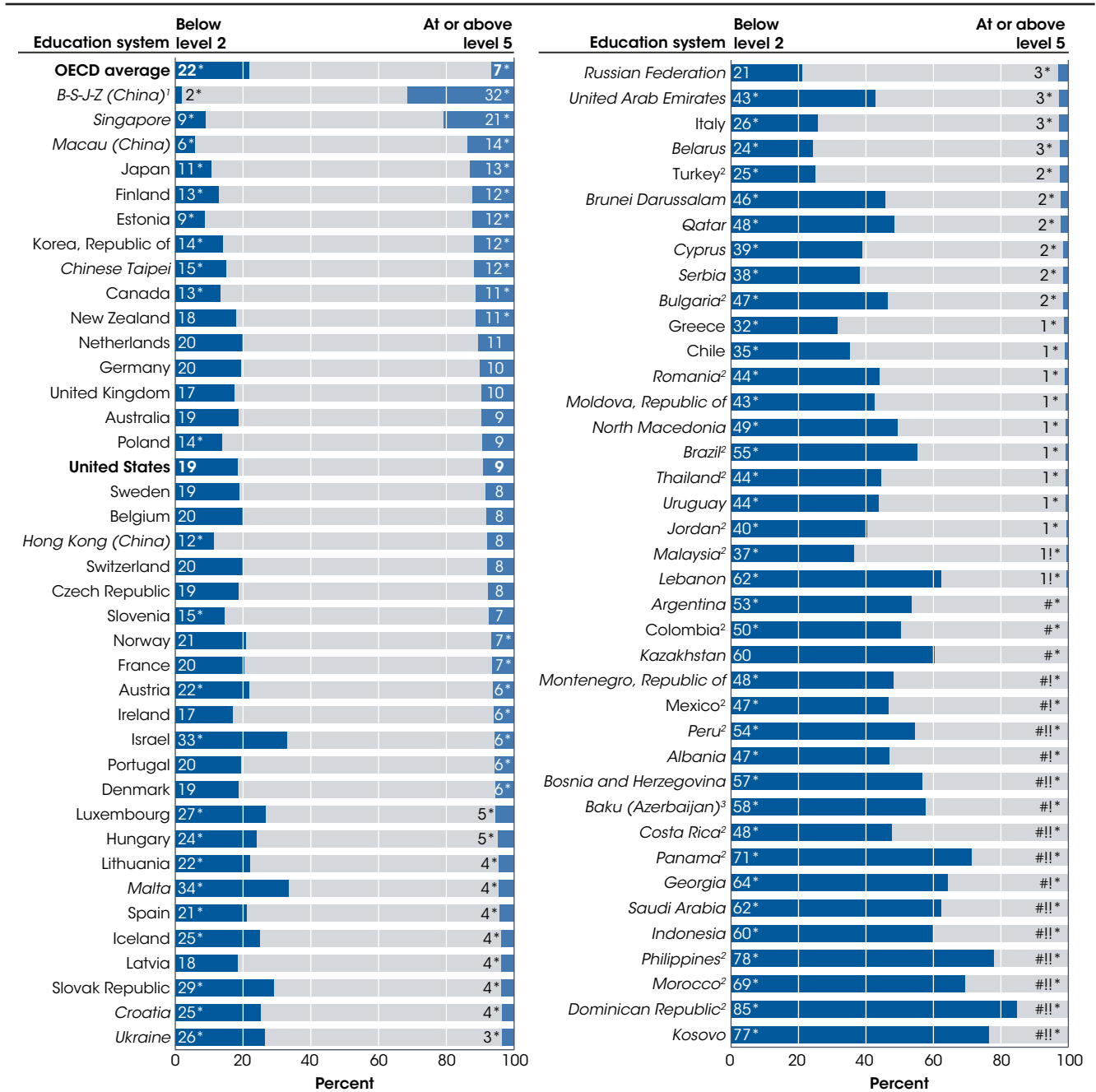
NOTE: Education systems are ordered by 2018 average score. Scores are reported on a scale from 0 to 1,000. Italics indicate non-OECD countries and education systems. Education systems are marked as OECD countries if they were OECD members in 2018. The OECD average is the average of the national averages of the OECD member countries, with each country weighted equally. Although Vietnam participated in PISA 2018, technical problems with its data prevent results from being discussed in this indicator.

SOURCE: Organization for Economic Cooperation and Development (OECD), Program for International Student Assessment (PISA), 2018. See *Digest of Education Statistics 2019*, table 602.70.

Average scores in science literacy in 2018 ranged from 336 in the Dominican Republic to 590 in B-S-J-Z (China). The U.S. average science score (502) was higher than the OECD average score (489). Eleven education systems had

higher average science scores than did the United States, and eleven education systems had scores that were not measurably different from the U.S. score.

Figure 3. Percentage of 15-year-old students performing on the Program for International Student Assessment (PISA) science literacy scale, by selected proficiency levels and education system: 2018



■ Below level 2
■ At or above level 5
Rounds to zero.

! Interpret data with caution. Estimate is unstable due to high coefficient of variation (> 30 percent and ≤ 50 percent).

!! Interpret data with caution. Estimate is unstable because the standard error represents more than 50 percent of the estimate.

* $p < .05$. Significantly different from the U.S. percentage.

¹ *B-S-J-Z (China)* refers to the four PISA participating China provinces: Beijing, Shanghai, Jiangsu, and Zhejiang.

² At least 50 percent but less than 75 percent of the 15-year-old population is covered by the PISA sample.

³ Less than 50 percent of the 15-year-old population is covered by the PISA sample.

NOTE: Education systems are ordered by 2018 percentages of 15-year-olds in levels 5 and above. Descriptions of the skills and knowledge of students at each science proficiency level are available at <https://nces.ed.gov/surveys/pisa/pisa2018/pdf/ScienceProfLevelDescriptionV2.pdf>. To reach a particular proficiency level, a student must correctly answer a majority of items at that level. Students were classified into science proficiency levels according to their scores. Exact cut scores are as follows: Below Level 2 (a score less than 409.54); At or Above Level 5 is a score equal to or greater than 633.33. Scores are reported on a scale from 0 to 1,000. Italics indicate non-OECD countries and education systems. Education systems are marked as OECD countries if they were OECD members in 2018. The OECD average is the average of the national percentages of the OECD member countries, with each country weighted equally. Although Vietnam participated in PISA 2018, technical problems with its data prevent results from being discussed in this indicator.

SOURCE: Organization for Economic Cooperation and Development (OECD), Program for International Student Assessment (PISA), 2018. See *Digest of Education Statistics 2019*, table 602.70.

PISA reports science literacy in terms of seven proficiency levels, with level 1b being the lowest and level 6 being the highest. Descriptions of the skills and knowledge of students at each science proficiency level can be found [here](#). Students scoring at proficiency levels 5 and 6 can apply scientific knowledge in a variety of complex real-life situations. The percentage of U.S. students who were top performers in science literacy (9 percent) was larger than the OECD average percentage (7 percent). Percentages of top performers ranged from nearly 0 percent in 18 education systems to 32 percent in B-S-J-Z (China).

Ten education systems had larger percentages of top performers in science literacy than did the United States.

The percentage of U.S. students who were low performers in science literacy (19 percent) was smaller than the OECD average percentage (22 percent). Percentages of low performers ranged from 2 percent in B-S-J-Z (China) to 85 percent in the Dominican Republic. Twelve education systems had smaller percentages of low performers in science literacy than did the United States.

Endnotes:

¹ Although Spain's PISA 2018 data meet international technical standards, its reading literacy data show unusual student response behavior that prevent them from being reported at this time. Although Vietnam participated in PISA 2018, technical problems with its data prevent results from being discussed. Therefore,

results are presented for 77 education systems for reading literacy and 78 education systems for mathematics and science literacy.

² For the purposes of this indicator, "education systems" refer to all entities participating in PISA, including countries as well as subnational entities (e.g., cities or provinces).

Reference tables: *Digest of Education Statistics 2019*, tables 602.50, 602.60, and 602.70

Glossary: Organization for Economic Cooperation and Development (OECD)

Related indicators and resources: [International Comparisons: Reading Literacy at Grade 4](#); [International Comparisons: U.S. 4th-, 8th-, and 12th-Graders' Mathematics and Science Achievement](#); [Mathematics Performance](#); [Reading Performance](#); [Science Performance](#)