



**Committee of Permanent Representatives
to the United Nations Human Settlements Programme
Second open-ended meeting: preparations for the
second session of the United Nations Habitat Assembly
Nairobi, 29–31 May and 2 June 2023**

Kenya, France, Bahrain, Jordan, Malaysia

Adequate Housing for All

The United Nations Habitat Assembly,

{PP1} *Recalling* the 1948 Universal Declaration of Human Rights, and its article 25 recognizing housing as part of the right to an adequate standard of living, [Ad Ref 30 May 2023 11:40](#)

{PP2} *Recalling* the Vancouver Declaration on Human Settlements adopted by the First United Nations Conference on Human Settlements (Habitat I) and its recognition that adequate shelter and services are a basic human right, which places an obligation on Governments to ensure their attainment by all people, [Ad Ref 30 May 2023 11:41](#)

{PP3} *Recalling* the Istanbul Declaration on Human Settlements adopted by the Second United Nations Conference on Human Settlements (Habitat II) and its commitment to the full and progressive realization of the right to adequate housing, [Ad Ref 30 May 2023 11:41](#)

{PP4} *Recalling* General Assembly resolution 70/1 of 25 September 2015, entitled “Transforming our world: the 2030 Agenda for Sustainable Development”, calling upon Member States to ensure access for all to adequate, safe and affordable housing and basic services, and its recognition that eradicating poverty in all its forms and dimensions, is the greatest global challenge and an indispensable requirement for sustainable development, [Ad Ref 30 May 2023 11:44](#)

{PP5} *Recalling* General Assembly resolution 76/133 of 16 December 2021 entitled “Inclusive policies and programmes to address homelessness, including in the aftermath of the coronavirus disease (COVID-19)” in which the Assembly encouraged national and local governments to improve access to affordable housing through integrated housing policies and social protection measures, [Ad Ref 30 May 2023 11:44](#)

{PP6} *Recalling* Governing Council of the United Nations Human Settlements Programme (UN-Habitat) Resolutions 23/16 of 15 April 2011 entitled “Formulation of a Global Housing Strategy”, 24/9 of 19 April 2013 entitled “Inclusive national and local housing strategies to achieve the Global Housing Strategy paradigm shift” and 25/4 of 23 April 2015 entitled “Implementation of the strategic plan for 2014–2019” taking note of the “housing at the centre approach”, which positions housing at the centre of national urban policies and of cities, [Ad Ref 30 May 2023 11:46](#)

{PP7} *Recalling* the New Urban Agenda and its commitment to promoting national, subnational and local housing policies that support the progressive realization of the right to adequate housing for all as a component of the right to an adequate standard of living, that addresses all forms of discrimination and violence and prevent arbitrary forced evictions and that focus on the needs of homeless, persons in vulnerable situations, low income groups and persons with disabilities while enabling the participation and engagement of communities and relevant stakeholders in the planning and implementation of these policies, according to national legislation and standards, [Ad Ref 30 May 2023 11:51](#)

{PP8} *Reaffirming* the New Urban Agenda's recognition of the importance of applying the principle of subsidiarity, as appropriate, in housing policy in order to ensure coherence among national, subnational and local development strategies, land policies and housing supply, [Ad Ref 30 May 2023 11:54](#)

{PP9} *Recalling* the Human Rights Council resolution 49/17 of 31 March 2022 on the right to adequate housing as a component of the right to an adequate standard of living, including its recognition that security of tenure enhances the enjoyment of the right to adequate housing and is significant to the enjoyment of many other economic, social, cultural, civil and political rights and its call to member States to give due consideration to integrating the human right to adequate housing into the implementation of the New Urban Agenda and the 2030 Agenda for Sustainable Development, with a particular view to the right to non-discrimination in this context, [Ad Ref 30 May 2023 11:55](#)

{PP10} *Recognising* that Member States have the primary responsibility to ensure the full realisation of [all **{reserve NGA}** human rights and to endeavour to take steps, individually and through international assistance and cooperation, by adopting deliberate, concrete and targeted measures towards the fulfilment of the right to adequate housing within a reasonable time frame,

[\[Alt PP 10. Recognizing that each Member State undertakes to take steps, individually and through international assistance and co-operation especially economic and technical, to the maximum of its available resources, with a view to achieving progressively the full realization of the right to adequate housing\] {USA+}](#)

{PP11} *Concerned* that the right to adequate housing [[as derived from the right to an adequate standard of living\] {USA+}](#) is not realized for many throughout the world and that [~~millions~~] [[a currently estimated more than 1.6 billion people\] {EUN+}](#) continue to live in substandard housing, or are experiencing homelessness, or are at immediate risk of homelessness¹, inadequate housing conditions, unaffordable housing, overcrowding, or settlements in [~~natural risky] {IDN+}~~] [~~disaster] {MAR+}~~] [~~risk-~~] {MAR+} prone] {IDN+} areas and that the Progress report 2022 of the Sustainable Development Goals² highlighting that Target 11.1 – reduce the proportion of urban population living in slums – is one of 9 SDG targets having globally regressed in their implementation, [~~with current estimates that more than 1.6 billion people currently do not have access to adequate housing] {EUN+}~~;

[\[PP 11 bis Acknowledge the work of the Special Rapporteur on Adequate Housing as a component of the right to an adequate standard of living and right to non-discrimination in this context\] {EUN+}](#)

{PP12} *Also concerned* that in most countries, the disparity between house prices to income levels has grown while the access to finance is constrained, [Ad Ref 30 May 2023 12.09](#)

[\[Placeholder – preambular paragraph welcoming efforts made by member States\] {DZA+}](#)

The Assembly,

{OP} 1. [*Decides* to establish an open-ended intergovernmental working group to advise the Assembly in helping UN-Habitat to implement its mandate on adequate housing, and requests the Working Group to: [Ad Ref 30 May 2023 10:04](#)

a) review the situation and technical issues related to the [~~progressive] {EUN+, KEN-}~~ achievement of adequate housing for all, [[with particular emphasis on the needs of persons who are marginalized and most vulnerable \] {EUN+, RUS-}](#)

b) propose a framework for measuring and reporting on the adequacy of housing across diverse national and local contexts [Ad Ref 30 May 2023 09:57 am](#)

c) advise and make recommendations to the Assembly on these matters, [Ad Ref 30 May 2023 09:34](#)

¹ A/RES/76.133

² <https://unstats.un.org/sdgs/report/2022/Progress-Chart-2022.pdf>

d) evaluate the progress made in implementing UN-Habitat's programme of work related to adequate housing, [Ad Ref 30 May 2023 09:36](#)

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e) consider and make recommendations on the development and content of international guidelines for accelerating progress towards the universal achievement of safe, sustainable, adequate, and affordable housing for all including alternative forms of tenure and financing that allow lower income households to achieve housing stability [\[for all.\] {KEN+, RUS+} \[targeting women's equal right to adequate housing\] {EUN+, RUS-}](#).

f) map and evaluate existing multilateral and bilateral support for the development and implementation of effective housing policies, programmes and projects that provide safe and humane alternatives to slums, [Ad Ref 30 May 2023 09.47 am](#)

g) consider any other matters referred to them by the Assembly or the Executive Board regarding the issue of adequate housing, [Ad Ref 30 May 2023 09.47 am](#)

h) the Open Ended Working Group should, as much as possible, ensure effective representation of all regions, and [Ad Ref 30 May 2023 09.49 am](#)

i) report to the Executive Board on their activities. [Ad Ref 30 May 2023 09.50 am](#)

j) To report on its conclusions to the Assembly at its third session [Ad Ref 30 May 2023 09:54 am](#)

[k] Decides to appoint x as Chair of the Working Group and x, x and x as vice chairs] [\[RUS reserve\]](#)

[{USA reserve on OP1}](#)

[{OP} 2.](#) [*Decides that the rules of procedure of the Assembly shall be the rules of procedure of the Working Group.*] [{USA reserve}](#)

[{OP} 3.](#) [Requests the Executive Director to provide all necessary support to regular and extraordinary meetings of the Working Group, including the conducting of research and the preparation of information documents and analysis as may be requested by the Working Group or the Executive Board,] [{USA reserve}](#)

[{OP} 4.](#) Decides [\[those\] {USA+} \[that the five\] {USA+}](#) UN regional [\[economic\] {USA+}](#) commissions, and other United Nations entities with expertise and experience in adequate housing shall be invited to contribute to the activities of the Working Group,

[{OP} 5.](#) [*Decides that the Working Group [\[through its Chair and in consultation with the \[Executive Director of UN-Habitat\] {CHN+} \[Vice-Chairs,\] {CHN+} \] {KEN+}](#) may invite [\[experts\] {RUS+, EUN-, KEN-}](#), [\[including\] {KEN+, EUN+, RUS-}](#) [\[as well as\] {KEN+, EUN+}](#) representatives [\[and experts \] {RUS+}](#) of UN entities [\[, international finance institutions\] {KEN+}](#) and of local and regional authorities or governments [\[and civil society representatives\] {EUN+}](#), to attend its meetings, [\[on a no objection basis by the members of the working group\] {RUS+}](#)] [{USA, RUS reserve}](#)*]

[{OP} 6.](#) [*Decides that, notwithstanding the rules of procedure of the Working Group, the Executive Board will decide on the timing and duration of the sessions of the Working Group and, in any case, the Working Group shall hold not more than one regular session annually,*] [{USA reserve}](#)

[{OP} 7.](#) Requests the Executive Director to establish a publicly accessible adequate sustainable and affordable housing platform to provide, inter alia, summaries of the most recently available data on the achievement of adequate housing – disaggregated by factors such as geography, gender, age, disability and any other relevant risks or causes of exclusion – and case studies, tools and best practices that may be provided and used by member States and members of United Nations specialized agencies, local and regional authorities or governments, housing providers academia or other stakeholders and any other information that the Executive

Director may deem relevant to the universal achievement of adequate housing for all, [Ad Ref 30 May 2023 10:46](#)

{OP} 8. *Urges* member States to prioritise access to adequate housing, including addressing homelessness and slum transformation, as a central element of inclusive, [\[climate\] {EUN+}](#) resilient [\[and\] {EUN+}](#) post-pandemic recovery and achievement of [\[the Sustainable Development Goals\] {IDN+}](#) Agenda 2030, and the New Urban Agenda [and the United Nations Framework Convention on Climate Change [and its] [{BRA+}](#) [\[and the\] {BRA+}](#) [\[Paris Agreement\] {RUS+, EUN-}](#),

{OP} 9. *Calls upon* member States and local and regional authorities to expand access to safe, sustainable, adequate, and affordable housing through [\[inclusive\] {EUN+}](#) integrated and holistic strategies and programmes [\[that respect, protect and fulfil the human rights of all\] {EUN+, RUS-}](#) targeting for all households and [\[all forms of tenure\] {EUN+}](#), with targeted efforts aimed at providing housing solutions for lower incomes households and households facing the greatest cost burdens, risk of displacement and inadequate housing conditions,

{OP} 10. *[Calls upon* member States and, in accordance with national legislation, local and regional authorities or governments to collect and release disaggregated and local data on adequate housing to inform actions and monitoring the impact of measures, [\]{RUS reserve}](#)

{OP} 11. *Encourages* member States and local and regional authorities or governments [\[to cooperate effectively to enhance multi-level governance and\] {EUN+, CHN-, IND-}](#) to continue developing inclusive and cross-sectoral strategies that respect [\[and progressively realise-\] {USA+}](#), [\[protect and fulfil\] {USA+}](#) the right to adequate housing [\[, as derived from the right to an adequate standard of living\] {USA+}](#) for all, and to ensure that these strategies outline clear responsibilities at all levels of government, contain measurable goals, targets and timelines, and include appropriate mechanisms for regular monitoring and review, [\[with particular emphasis on the needs of persons who are marginalized and most vulnerable\], {RUS+}](#) [\[with particular emphasis on members of different income groups of society, taking into consideration the socioeconomic and cultural integration of marginalized communities, homeless persons and those in vulnerable situations and preventing segregation\]{RUS +}](#)

{OP} 12. *Further encourages* international financial institutions to [\[support\] {CHN+}](#) [\[increase\] {CHN+}](#) national and local and regional authorities or governments' [\[access to\] {CHN+}](#) financing for safe, sustainable, adequate, and affordable housing [\[and promoting the construction of climate neutral housing-\] {EUN+, RUS reserve}](#);

{OP} 13. *Invites* member States and other stakeholders to provide adequate resources for the effective implementation of this resolution. [Ad Ref 30 May 2023 11:24](#)