



## COVID-19 Executive Orders Affecting Health and Human Services

By: Nicole Dube, Principal Analyst, Report Coordinator
Mary Fitzpatrick, Associate Analyst, Report Co-Coordinator
and
Office of Legislative Research Staff
Updated October 16, 2020 | 2020-R-0110

#### **Notice to Readers**

This report provides brief summaries of the governor's COVID-19 executive orders concerning health and human services. The governor <u>declared</u> public health and civil preparedness emergencies on March 10, 2020, in response to the COVID-19 pandemic. He <u>renewed</u> this declaration on September 1, 2020, while also declaring new states of emergency.

The report includes all related executive orders since the governor's March 10 declaration, through October 15, 2020. Each summary indicates the Executive Order (EO) number and enactment date. Not all provisions of the orders are included. The orders are grouped by category for ease of reference.

Three additional reports summarize the governor's COVID-19 executive orders concerning (1) education and child care, (2) business, labor, and housing, and (3) state and local government and elections. All four reports are available on OLR's website: <a href="https://www.cga.ct.gov/olr/">https://www.cga.ct.gov/olr/</a>. The reports will be updated promptly as the governor issues new related orders. For additional OLR reports on COVID-19 related policy topics, visit the dedicated <a href="https://www.cga.ct.gov/olr/">OLR COVID-19 page</a>.

Readers are encouraged to obtain the full text of the orders, and related state agency actions taken in response to the COVID-19 pandemic, from the governor's website: <a href="https://portal.ct.gov/Coronavirus/Pages/Emergency-Orders-issued-by-the-Governor-and-State-Agencies">https://portal.ct.gov/Coronavirus/Pages/Emergency-Orders-issued-by-the-Governor-and-State-Agencies</a>.

## Continuation of Orders Issued Under March 10 Declaration

On September 8, 2020, the governor issued <u>EO 9A</u>, which reissues all executive orders made under the March 10, 2020, declaration of public health and civil preparedness emergencies (i.e., EOs 7-7000) that were unexpired and in effect as of September 8.

EO 9A establishes an expiration date of November 9, 2020, for all such orders (unless earlier modified or terminated by the governor) that were originally (1) declared effective for the duration of the emergencies and any renewal period or (2) scheduled to expire (a) on September 9 or (b) within six months of when they were issued. Orders scheduled to expire on any other specific date (e.g., October 1, November 12) remain in effect until that specific date.

EO 9A similarly establishes November 9 as the expiration date for certain orders (unless earlier modified or terminated by the issuing authority or a subsequent EO) issued by any official, agency, department, municipality, or entity pursuant to an unexpired executive order. Specifically, it applies to any order, rule, regulation, directive, or guidance that by its own terms provides that it will remain effective for the duration of the public health and civil preparedness emergencies.

The full text of the orders, including their original expiration dates, may be obtained from the governor's website: <a href="https://portal.ct.gov/Coronavirus/Pages/Emergency-Orders-issued-by-the-Governor-and-State-Agencies">https://portal.ct.gov/Coronavirus/Pages/Emergency-Orders-issued-by-the-Governor-and-State-Agencies</a>.

2020-R-0110 October 16, 2020 Page 3 of 37

## **Table of Contents**

| Children's Programs and Services  | 7  |
|---|----|
| Childcare Services Infrastructure   | 7  |
| Children Placed in DCF Custody  | 7  |
| DCF Facilities for Psychiatric Disabilities   | 7  |
| DCF Facilities With Limited Visitor Access  | 7  |
| Group Sizes in Childcare Facilities   | 8  |
| Health Procedures in Childcare Facilities   | 8  |
| COVID Recovery Facilities and Nursing Home Transfers                                | 8  |
| Designated COVID-19 Recovery Facilities   | 8  |
| Emergency Transfer of Nursing Home Residents With COVID-19 Infection                | 8  |
| Medicaid Nursing Home Bed Moratorium  | 9  |
| Notice of Discharge Plans for COVID-19 Patients                                     | 9  |
| Reserving Nursing Home Beds for COVID-19 Patients                                   | 10 |
| Transfer of Individuals Under Conservatorship                                       | 10 |
| Transfer of Medicaid Residents  | 10 |
| Coronavirus Relief Funds for Nursing Homes and COVID Recovery Facilities            | 11 |
| Authorization of CRF Fund Distribution  | 11 |
| Additional CRF Hardship Relief for Nursing Homes                                    | 11 |
| Rehearing and Appeal of CRF Determinations  | 12 |
| Health Care Institutions and Professions  | 12 |
| Advanced Practice Registered Nurse and Physician Assistant Supervision Requirements | 12 |
| CON and Other Health Care Facility Laws   | 12 |
| Continuing Medical Education  | 13 |
| DDS Facility Visitor Restriction  | 13 |
| DPH License Renewal and Inspection Requirements                                     | 13 |
| DPH Regulatory Requirements   | 13 |
| Embalmer's Affidavit Regarding Communicable Disease Deaths                          |    |
| Graduate Medical Education  | 14 |
| Health Care Institution Personal Service Requirements                               | 14 |
| Health Care Institution Rate Re-hearings for Temporary Increases                    | 14 |
| Health Care Provider Identification Badges  |    |
| Health Information Sharing and Mental Health Treatment                              | 15 |
| Immunity From Civil Liability for Health Care Providers and Institutions            | 15 |
|   |    |

| Out-of-State Health Care Providers  | 16 |
|---|----|
| Pharmacists Authorized to Order COVID-19 Tests  | 16 |
| Practice Before Licensure for Certain Health Care Profession Applicants and Graduates | 16 |
| Psychiatric Facilities Visitor Restrictions   | 17 |
| Respiratory Care Students   | 17 |
| Temporary Nurse Aides   | 17 |
| Temporary Permits for Certain Health Care Professionals                               | 18 |
| Temporary Waiver for Practitioners' Controlled Substance Registration                 | 18 |
| Health Insurance  | 18 |
| 60-Day Grace Period on Insurance Premiums   | 18 |
| COVID-19 Out-of-Network Treatment   | 19 |
| COVID-19 Treatment for the Uninsured  | 19 |
| Long-Term Care and Older Adults   | 20 |
| Additional Support for Caregiver Relatives  | 20 |
| Investigations of Suspected Elder Abuse   | 20 |
| Involuntary Discharge of Nursing Home and Residential Care Home Residents             | 21 |
| Long-Term Care Facility Visitor Restrictions  | 21 |
| Long-Term Care Provider Background Check Program                                      | 21 |
| Managed Residential Community and Nursing Home Census Reports                         | 22 |
| Mandatory COVID-19 Testing for Certain Long-Term Care Facility Staff                  | 22 |
| Medicaid  | 23 |
| Delivery Receipts for Medical Equipment, Devices, and Supplies                        | 23 |
| Home Health Services Regulations  | 23 |
| HUSKY B Copayments Suspended  | 23 |
| HUSKY Medication Refill Limits  | 23 |
| Medicaid Payments to Certain Group Homes  | 24 |
| Medicaid Payments to ICF-IIDs for Reserved Beds                                       | 24 |
| Medicaid Prior Authorization Requirements   | 24 |
| Medicaid Waivers and State Plan Amendments  | 24 |
| Other Public Assistance Programs  | 25 |
| Excluding Federal Stimulus Payments in Eligibility for State-Funded Programs          | 25 |
| Farmers' Market Vouchers  | 25 |
| In-Person DSS Fair Hearings Suspended   | 26 |
| Public Assistance Eligibility Redeterminations Suspended                              | 26 |
| Public Assistance Overpayments  | 26 |

|     | TFA 21-Month Limit Suspended  | 26 |
|-----|---|----|
|     | TFA Interviews and Compliance   | 26 |
| Ph  | armacy and Prescription Drugs   | 27 |
|     | Medical Marijuana Program   | 27 |
|     | Medicare Part D Copayments for Dual Eligibles Suspended                                     | 27 |
|     | Methadone Access for Homebound Patients   | 27 |
|     | Pharmacist Authority to Refill Prescriptions  | 27 |
|     | Pharmacists Authorized to Make Hand Sanitizer   | 28 |
|     | Pharmacy Garbing Requirements Suspended   | 28 |
|     | Pharmacy Regulations Modified or Waived   | 28 |
| So  | cial Distancing and Safety Measures   | 28 |
|     | Authorization to Issue Certain Fines  | 28 |
|     | Face Coverings in Public  | 29 |
|     | Manufacturing Hand Sanitizer and Medical Devices  | 30 |
|     | Prohibition on Social and Recreational Gatherings of a Certain Size                         | 30 |
|     | Size Limits for Gatherings  | 30 |
|     | Municipal Authority to Revert to More Restrictive Limits for Gatherings                     | 32 |
|     | Mandatory Self-Quarantine by Travelers From States or Countries Experiencing High Infection | n  |
|     | Self-Quarantine by Travelers From States Experiencing High Infection Rates                  | 34 |
| Tel | ehealth Services  | 35 |
|     | Authorized Telehealth Providers Expanded  | 35 |
|     | Expanded Medicaid Coverage  | 35 |
|     | Licensure and Certification Requirements  | 35 |
|     | Payment   | 36 |
|     | Service Delivery  |    |
| Mi  | scellaneous   |    |
|     | Non-Congregant Housing for At-Risk Persons  | 37 |

## Children's Programs and Services

### Childcare Services Infrastructure

EO 7T:

- Authorizes the Office of Early Childhood (OEC) commissioner to waive certain laws, regulations, rules, and policies on child care funding to maintain sufficient capacity of child care services or stabilize child care providers during the declared public health and civil preparedness emergencies (hereafter "declared emergencies")
- Applies to provisions governing Head Start, Care-4-Kids, and other grant and school readiness programs
- Allows the commissioner to issue any necessary implementing order (<u>EO 7T</u>, § 4, Apr. 2, 2020; <u>OEC COVID-19 Waivers</u>, Apr. 2, 2020)

## Children Placed in DCF Custody

EO 71:

Authorizes the Department of Children and Families (DCF) commissioner to issue orders that
restrict visitation with children placed in DCF custody to protect the health and welfare of
children and staff (EO 7I, § 6, Mar. 21, 2020)

## DCF Facilities for Psychiatric Disabilities

EO 71:

• Allows the DCF commissioner and the heads of the (1) Albert J. Solnit Children's Center North and South campuses and (2) Wilderness School to issue orders restricting visitors to protect the health and welfare of patients, residents, and staff (EO 7I, § 7, Mar. 21, 2020)

#### DCF Facilities With Limited Visitor Access

EO 71:

- Waives the personal service requirement (i.e., delivering notice or service to a person in a legal action) for a child or youth in a DCF facility with restricted visitor access and instead allows service to the facility's administrator or designee who then must serve the named child or youth
- Waives requirements for in-person meetings, hearings, and screenings and allows these
  actions to take place by any other method that lets interested parties participate (<u>EO 7I</u>, § 8,
  Mar. 21, 2020)

## Group Sizes in Childcare Facilities

EO 7Q:

- Limits to 10, the number of children in one space in childcare facilities, including childcare centers, group and family childcare homes, youth camps, and facilities exempt from licensing requirements
- Requires childcare operations seeking to care for more than 30 children in one facility to
  obtain the OEC commissioner's approval and show that groups in the facility are sufficiently
  separated (EO 70, § 1, Mar. 30, 2020)

#### Health Procedures in Childcare Facilities

EO 7Q:

- Requires all childcare facilities to implement enhanced cleaning and disinfection practices to prevent the spread of COVID-19
- Requires all children and childcare workers to be screened for any observable illness and confirm that their body temperature is below 100 degrees Fahrenheit before entering a childcare facility
- Requires all staff to practice enhanced handwashing and health practices and help children do the same (<u>EO 7Q</u>, § 2, Mar. 30, 2020)

# COVID Recovery Facilities and Nursing Home Transfers Designated COVID-19 Recovery Facilities

EO 7Y:

 Authorizes Sharon Health Care Center, Northbridge Healthcare Center, or other nursing facilities the Department of Public Health (DPH) designates as COVID Recovery Facilities, to transfer residents who do not have COVID-19 to another nursing home facility, where they will be quarantined for 14 days (EO 7Y, § 2, Apr. 11, 2020; DPH Implementation Order, Apr. 11, 2020)

## Emergency Transfer of Nursing Home Residents With COVID-19 Infection

EO 7Y:

 Amends the definition of "emergency" in statutory provisions governing the transfer or discharge of nursing home residents to include COVID-19 transfers (i.e., the transfer of residents with COVID-19 infections to COVID Recovery Facilities or Alternate COVID Recovery Facilities)

- Allows nursing homes to make COVID-19 transfers without providing advanced written notice of the transfer to the resident or the resident's legally liable representative, as is required under existing law
- Requires nursing homes to instead provide the notification as soon as practicable after the COVID-19 transfer (<u>EO 7Y</u>, § 3, Apr. 11, 2020)

## Medicaid Nursing Home Bed Moratorium

#### EO 7AA:

- Suspends, as of April 13, 2020, part of the state's nursing home bed moratorium, which
  generally prohibits DSS from approving nursing home requests unless certain conditions are
  met, including obtaining a certificate of need to add new beds
- Applies only to (1) entities DPH designates as Alternate COVID Recovery Facilities and (2) additional beds required at existing nursing homes to receive COVID-19 transfers (i.e., transfers of COVID-19 negative residents from facilities designated as COVID Recovery Facilities)
- Requires DSS to temporarily certify these beds in response to COVID-19 and decertify beds at the end of the declared public health and civil preparedness emergency (<u>EO 7AA</u>, § 1, Apr. 15, 2020)

## Notice of Discharge Plans for COVID-19 Patients

#### EO 7Y:

- Allows COVID Recovery Facilities and Alternate COVID Recovery Facilities to discharge residents no longer infected with COVID-19 to non-institutional settings without providing residents a discharge notice or discharge plan (hereafter "COVID-19 Recovered Discharges")
- Requires COVID Recovery Facilities and Alternate COVID Recovery Facilities to comply with <u>DPH regulations</u> on discharge planning requirements for COVID-19 Recovered Discharges
- For these discharges, suspends the requirement that facilities stay involuntary discharges that are appealed (1) pending the decision of the DSS commissioner, or her designee, and (2) for discharges the commissioner or designee deems lawful, for at least 15 days after the resident or the resident's legally liable representative receives the decision (EO 7Y, § 4, Apr. 11, 2020)

## Reserving Nursing Home Beds for COVID-19 Patients

EO 7Y:

- Suspends the requirement that nursing homes reserve the bed of a hospitalized private-pay
  or Medicaid resident if the hospital notifies the home that post-hospitalization, the resident
  will be transferred to a COVID Recovery Facility or Alternate COVID Recovery Facility due to a
  COVID-19 infection
- Requires nursing homes to allow the resident's return only if (1) a bed is available and (2) the resident has tested negative for COVID-19 on two separate laboratory tests at least 24 hours apart (EO 7Y, § 1, Apr. 11, 2020)

### Transfer of Individuals Under Conservatorship

EO 7Y:

- Eliminates requirements for probate court hearings and orders for certain long-term care facility (e.g., nursing home) transfers or discharges for someone under conservatorship
- Applies to (1) transfers of hospital patients to COVID Recovery Facilities or Alternate COVID Recovery Facilities; (2) COVID-19 transfers (i.e., transfers of COVID-19 negative residents from designated COVID Recovery Facilities to other facilities); and (3) COVID-19 recovered discharges (EO 7Y, § 5, Apr. 11, 2020)

## Transfer of Medicaid Residents

EO 7L:

Extends, from 60 days to up to one year, the timeframe for a Medicaid applicant to transfer from a nursing home (1) that is closing or under receivership or (2) where the applicant was placed following the closure of his or her prior residence (by law, nursing homes may bypass their wait lists to admit these applicants) (EO 7L, § 5, Mar. 24, 2020)

#### EO 7Y:

 Applies the above extension to an applicant who (1) was subject to a COVID-19 transfer (see above) or (2) transferred to a COVID Recovery Facility and tested negative for COVID-19 infection (<u>EO 7Y</u>, § 6, Apr. 11, 2020)

## Coronavirus Relief Funds for Nursing Homes and COVID Recovery Facilities

### Authorization of CRF Fund Distribution

#### EO 7EEE:

- Requires the Office of Policy and Management (OPM) to authorize the DSS commissioner to distribute Coronavirus Relief Funds (CRF) the state receives under the federal CARES Act to nursing homes and other healthcare institutions or providers using funding distribution methods the DSS commissioner establishes in consultation with OPM
- Requires OPM to authorize the DSS commissioner to distribute COVID-specific CRF grants of \$600 per bed per day to COVID Recovery Facilities and Alternate COVID Recovery Facilities to cover necessary expenditures incurred due to the COVID-19 pandemic
- Requires DSS, under OPM's direction, to complete monthly cost and expense reviews of each COVID Recovery Facility and Alternate COVID Recovery Facility receiving grants, to consider expenses that were not reimbursed by other payors
- Requires nursing homes, COVID Recovery Facilities, Alternate COVID Recovery Facilities, and
  other healthcare institutions or providers to use CRF funds to cover necessary expenditures
  incurred due to the COVID-19 pandemic and report to DSS that the funds were used on
  eligible expenditures in accordance with related federal requirements and guidance
- Amends prior order (<u>EO 7NN</u>, §§ 5 & 6, May 13, 2020; <u>EO 7EEE</u>, § 1, Jun. 30, 2020)

## Additional CRF Hardship Relief for Nursing Homes

#### EO 7NN:

- Allows the DSS commissioner, under OPM's direction, to distribute additional CRF funds to nursing homes that request additional CRF hardship relief funding
- Requires the DSS commissioner to consult with OPM when reviewing requests for additional CRF hardship relief funding and consider various factors, such as whether the nursing home has (1) explored other COVID-19 federal funding opportunities and (2) complied with infection control measures, guidance on personal protective equipment, and required staffing configurations to reduce transmission of COVID-19
- Authorizes the DSS commissioner to require nursing homes to demonstrate that these
  hardship relief funds were used for eligible COVID-19 related expenditures in accordance
  with the CRF and related federal requirements and guidance (<u>EO 7NN</u>, § 7, May 13, 2020)

## Rehearing and Appeal of CRF Determinations

#### EO 7EEE:

- Allows the DSS commissioner and OPM secretary to establish additional standards or policies on distributing CRF funds that they deem appropriate
- Specifies that DSS and OPM determinations on CRF distributions and allocations to nursing homes, COVID Recovery Facilities, Alternate COVID Recovery Facilities, and other healthcare institutions or providers are not considered Medicaid payments and are not subject to reconsideration, rehearing, or appeal
- Amends prior order (<u>EO 7NN</u>, § 8, May 13, 2020, <u>EO 7EEE</u>, § 1, Jun. 30, 2020)

### **Health Care Institutions and Professions**

## Advanced Practice Registered Nurse and Physician Assistant Supervision Requirements

EO 7DD:

- Temporarily suspends the requirement that a physician be physically present in a facility
  where surgery is taking place when medically directing an APRN who is prescribing and
  administering medical therapeutics during surgery (EO 7DD, § 7, Apr. 22, 2020)
- Temporarily suspends the requirement that a physician supervising a PA (1) personally review a PA's practice or services in accordance with a written delegation agreement, (2) review the PA's charts and records on a regular basis, and (3) delineate a predetermined plan for emergency situations (EO 7DD, § 6, Apr. 22, 2020)

## CON and Other Health Care Facility Laws

#### EO 7B:

- Authorizes the Office of Health Strategy (OHS) to waive various laws, such as those on certificate of need (CON) approval for health care facilities, to provide for adequate health care resources and facilities (<u>EO 7B</u>, § 7, Mar. 14, 2020; <u>OHS guidance</u> on the CON process; <u>OHS guidance</u> on the waiver of certain CON requirements)
- Read OLR Report <u>2020-R-0116</u>, Certificate of Need Waivers During COVID-19 Public Health Emergency

## Continuing Medical Education

EO 7DD:

- Suspends continuing education and reporting requirements for various DPH-licensed and certified health care professionals, such as clinical social workers, dentists, nurses,
  physicians, professional counselors, psychologists, and veterinarians
- Suspends these requirements for one year for professions with annual education requirements and six months for all other professions (<u>EO 7DD</u>, § 9, Apr. 22, 2020)

### DDS Facility Visitor Restriction

EO 7C:

 Authorizes the Department of Developmental Services (DDS) and Department of Public Health (DPH) commissioners to issue orders restricting entrance into Southbury Training School and other DDS facilities (<u>EO 7C</u>, § 9, Mar. 15, 2020; <u>DDS Implementation Order</u>, Mar. 17, 2020)

## DPH License Renewal and Inspection Requirements

EO 70:

Authorizes the DPH commissioner to waive license renewal and inspection requirements (<u>EO</u> 70, § 1, Mar. 27, 2020; <u>DPH Implementation Order</u>, Mar. 30, 2020)

## **DPH Regulatory Requirements**

EO 7K:

Authorizes the DPH commissioner to waive, modify, or suspend regulatory requirements
(adopted by DPH or state licensing boards) regarding health care professions, health care
facilities, emergency medical services, and other specified topics (<u>EO 7K</u>, § 4, Mar. 23,
2020; <u>DPH order</u> on out-of-state practitioners, Mar. 23, 2020)

## Embalmer's Affidavit Regarding Communicable Disease Deaths E0 7GG:

Authorizes a licensed embalmer who is filing the death certificate of someone who had a
communicable disease at the time of death to state on a DPH form, under penalty of false
statement, that the body was disinfected in accordance with the Public Health Code, rather
by filing a signed and sworn affidavit to that affect (<u>EO 7GG</u>, § 5, Apr. 30, 2020

#### Graduate Medical Education

#### EO 7DD:

- Allows an individual to participate in a resident physician assistant program in a short-term
  hospital that provides an accredited post-graduate medical education program without a
  DPH-issued license, temporary permit, or training permit if the hospital administrator
  documents that the individual (1) will be appointed a resident physician assistant in the
  hospital and (2) has satisfied statutory education and training requirements (EO 7DD, § 5,
  Apr. 22, 2020)

## Health Care Institution Personal Service Requirements

#### EO 7F:

- Waives the requirement for personal service (i.e., delivering notice or service to a person in a legal action) in facilities with restricted visitor access and instead allows service to the facility's administrator or designee who must then serve the named party
- Waives requirements for in-person meetings, hearings, and screenings and allows these actions to take place in any other way that allows interested parties to participate
- Applies explicitly to probate and other proceedings related to conservatorship; commitment, voluntary admission, release, transfer, and treatment of individuals with psychiatric disabilities; plenary and limited guardians for individuals with intellectual disabilities; and probate court hearings on whether individuals with conservators or guardians are competent to vote in elections (EO 7F, § 4, Mar. 18, 2020)

## Health Care Institution Rate Re-hearings for Temporary Increases EO 7T:

- Suspends provisions allowing health care institutions to obtain certain re-hearings when aggrieved by a Department of Social Services (DSS) decision
- Applies only to re-hearings on the overall magnitude and methodology of temporary rate increases paid to institutions in response to the COVID-19 pandemic (<u>EO 7T</u>, § 5, Apr. 2, 2020)

## Health Care Provider Identification Badges

EO 70:

- Allows health care providers to provide direct patient care at a health care facility or institution, with the facility's or institution's permission, using an identification badge from a different facility or institution if all other information on the badge conforms to state requirements (EO 70, § 2, Mar. 27, 2020)
- Authorizes the public health commissioner to establish policies and procedures, and related orders, regarding identification badges for COVID-19 response personnel if she or her designee deems it necessary to rapidly move staff due to the need for mass care with limited resources (EO 70, § 2, Mar. 27, 2020)

## Health Information Sharing and Mental Health Treatment EO 7C:

 Authorizes DPH and local health directors to disclose communications or records relating to a patient's mental health treatment as necessary to report COVID-19 cases and prevent spread of the disease (EO 7C, § 10, Mar. 15, 2020)

## Immunity From Civil Liability for Health Care Providers and Institutions

EO 7V:

- Provides immunity from civil liability generally to health care providers (including retired professionals and approved volunteers) and facilities for injuries or deaths allegedly caused by their good faith actions and omissions while providing services as part of the state's COVID-19 response
- Applies, but does not limit, the immunity specifically if a lack of resources caused by the pandemic renders the provider or facility unable to provide the otherwise required standard of care
- Specifies that the immunity does not apply to crimes, fraud, malice, gross negligence, willful misconduct, or false claims
- Amends a previous order (<u>EO 7V</u>, § 6, Apr. 7, 2020; <u>EO 7U</u>, § 1, Apr. 5, 2020)

## Out-of-State Health Care Providers

#### EO 7HHH:

- Allows specified out-of-state health professionals to practice in Connecticut by permitting DPH to temporarily suspend license, certification, and registration requirements for the duration of the declared emergencies for such professionals who work in Connecticut during that period
- Applies to various health professionals, such as dentists, emergency medical services professionals, nurses, physical and occupational therapists, physicians, radiographers, and respiratory care practitioners
- Amends a prior order (<u>EO 7DD</u>, § 3, Apr. 22, 2020; EO <u>7HHH</u>, § 1, Jul. 14, 2020; <u>DPH Implementation Order</u>, May 15, 2020)

#### Pharmacists Authorized to Order COVID-19 Tests

#### EO 7KK:

- Authorizes licensed pharmacists to order FDA-authorized COVID-19 testing consistent with the Clinical Laboratory Improvement Amendments (CLIA), including serology tests that do not require venipuncture
- Requires pharmacists to report to DPH all testing and any other information the department requires in accordance with related orders, guidance, or directives (<u>EO 7KK</u>, § 1, May 7, 2020)

## Practice Before Licensure for Certain Health Care Profession Applicants and Graduates

#### EO 7V:

- Extends the legally allowable duration of pre-licensure practice for certain health care profession applicants and graduates, under specified conditions
- Applies to physical therapists (PT) and PT assistants, radiographers, registered nurses, nurse practitioners, clinical nurse specialists, and nurse anesthetists
- Additionally, allows for pre-licensure practice for marital and family therapy associates and professional counselor associates, for graduates who meet certain requirements
- Authorizes the DPH commissioner to issue implementing orders (<u>EO 7V</u>, §§ 3-5, Apr. 7, 2020)

## Psychiatric Facilities Visitor Restrictions

EO 7C:

- Authorizes the Department of Mental Health and Addiction (DMHAS) and DPH commissioners to issue orders restricting entrance into any inpatient or outpatient hospital, clinic, or other facility that diagnoses, observes, or treats people with psychiatric disabilities, including Whiting Forensic Hospital
- Authorizes the commissioners to take this action to protect the health and welfare of facility patients, residents, and staff (<u>EO 7C</u>, § 8, Mar. 15, 2020; <u>DMHAS Implementation Order</u>, Mar. 17, 2020)

## Respiratory Care Students

EO 7DD:

Allows respiratory care therapist students and respiratory care technician students to
provide services even if the services are not a required component of their course of study, if
the students meet other statutory requirements (e.g., the student is acting under the direct
and immediate supervision of a licensed respiratory care practitioner) (EO 7DD, § 8, Apr. 22,
2020)

## Temporary Nurse Aides

EO 7SS:

- Creates a statutory definition of "temporary nurse aide" that means an individual who (1)
  provides nursing or nursing-related services to nursing home residents under the direction
  of a licensed nurse and (2) completed specified training (it excludes health professionals
  otherwise licensed or certified and volunteers)
- Prohibits temporary nurse aides from engaging in any activity that requires a state nursing license
- Allows the DPH commissioner to (1) grant registration of a temporary nurse aide who
  complies with the department's related policies and (2) adopt, amend, suspend, and revoke
  related scope of practice, training, competency, and temporary hiring policies
- Specifies that DPH regulations regarding temporary nurse aides are not subject to Uniform Administrative Procedure Act procedures for reviewing and approving regulations (<u>EO 7SS</u>, May 27, 2020)

## Temporary Permits for Certain Health Care Professionals

EO 7V:

- Waives application fees and extends the legally allowable duration of temporary, prelicensure permits for certain health care professionals, under specified conditions
- Applies to athletic trainers, master social workers, physician assistants, occupational therapists (OT) and OT assistants, and respiratory care practitioners
- Authorizes the DPH commissioner to issue implementing orders (<u>EO 7V</u>, § 2, Apr. 7, 2020)

## Temporary Waiver for Practitioners' Controlled Substance Registration

EO 7GG:

- Authorizes certain out-of-state health practitioners, working within their scope of practice and pursuant to DPH order, to prescribe controlled substances without obtaining a DCP controlled substance registration
- Authorizes the DPC commissioner to issue any necessary associated implementing orders (<u>EO 7GG</u>, § 6, Apr. 30, 2020)

### **Health Insurance**

This section summarizes executive orders affecting health insurance. Sections summarizing provisions that have been entirely repealed or superseded appear in gray.

## 60-Day Grace Period on Insurance Premiums

EO 7S:

- Prohibits insurers from cancelling or not-renewing a life, health, property, casualty, or other insurance policy due to premium or interest nonpayment for 60 days, beginning April 1, 2020
- Applies to insureds who sustained significant economic loss due to COVID-19, including being furloughed or fired, or for businesses, experiencing significant reductions in operations
- Deems an insurer that already instituted a 60-day grace period for March and April under Connecticut Insurance Department <u>Bulletin IC-40</u> to be in compliance with the order
- Exempts self-insured plans from the order (EO 7S, § 2, Apr. 1, 2020)

## COVID-19 Out-of-Network Treatment

#### EO 7U:

- Required out-of-network health care providers to bill, and health carriers to reimburse, at the in-network rate for emergency services
- Suspended the ability of health carriers and providers to mutually agree on a higher rate (<u>EO 7U</u>, § 2, Apr. 5, 2020)
- Repealed by <u>EO 7CC</u>, § 9, Apr. 21, 2020

#### EO 7CC:

- Repeals <u>EO 7U</u> §§ 2(a) & 2(b), retroactive to their effective date (April 5, 2020), which
  generally required out-of-network health care providers to bill, and health carriers to
  reimburse, at the in-network rate for emergency services.
- Accounts for the federal "Coronavirus Aid, Relief, and Economic Security Act" or "CARES Act" (P.L. 116-136), under which providers receiving federal relief funds <u>cannot charge</u> more for COVID-19 related care than what a patient would have paid in-network
- Otherwise, applies state law under which (1) providers may bill carriers for out-of-network emergency services at the greatest of the in-network amount, the usual and customary rate, or the Medicare rate and (2) carriers and providers can agree together on a higher rate (EO 7U, § 2, Apr. 5, 2020; EO 7CC, § 9, Apr. 21, 2020)

## COVID-19 Treatment for the Uninsured

#### EO 7U:

- Prohibits hospitals from collecting from uninsured patients, or their estates, more than the Medicare rate as payment in full for COVID-19-related treatment and services
- Prohibits hospitals, health systems, and hospital-based facilities from collecting from uninsured COVID-19 patients more than the Medicare facility fee rate
- Prohibits hospitals, health systems, and hospital-based facilities from billing uninsured
  patients not covered by any public or private health plan, until an additional executive order
  clarifies how federal funding may be available to cover these costs and requires facilities to
  keep records identifying these patients for potential federal reimbursement (EO 7U, § 2, Apr.
  5, 2020)

2020-R-0110 October 16, 2020 Page 19 of 37

## **Long-Term Care and Older Adults**

## Additional Support for Caregiver Relatives

EO 7NN:

- Authorizes the Department of Aging and Disability Services (ADS) commissioner to provide the following additional support for caregiver relatives under the National Family Caregiver Support Program:
- Increases the maximum amount Area Agencies on Aging (AAAs) can provide to family caregivers for respite care services (from \$3,500 to \$7,500 annually) and supplemental services (from \$750 to \$1,500 annually)
- Temporarily suspends the (1) 20% percent cap on program funds that AAAs may use to provide supplemental services to caregivers and (2) 10% cap on program funds for services to grandparents and older adults who are relative caregivers under existing regulations
- Authorizes this additional support for as long the ADS commissioner determines it is necessary, but no longer than the duration of the public health and civil preparedness emergencies (<u>EO 7NN</u>, § 3, May 13, 2020)

## Investigations of Suspected Elder Abuse

EO 7G:

- Authorizes the DSS commissioner to waive the required in-person visit to an elderly person concerning an investigation of reported (1) suspected elder abuse, neglect, exploitation, or abandonment ("abuse") or (2) need for protective services (EO 7G, § 6, Mar. 19, 2020)
- Requires investigators, if possible and appropriate, to use different means to conduct these in-person visits (<u>EO 7G</u>, § 6, Mar. 19, 2020)
- Authorizes the DSS commissioner to extend, by up to 90 days, the requirement that the
  commissioner disclose the investigation results to the person who reported the suspected
  elder abuse or need for protective services, within 45 days after completing the investigation
  (EO 7G, § 7, Mar. 19, 2020)

2020-R-0110 October 16, 2020 Page 20 of 37

## Involuntary Discharge of Nursing Home and Residential Care Home Residents

#### EO 7XX:

- Suspends the involuntary transfer of nursing home and residential care home residents to homeless shelters
- Immediately stays any related hearing or decision, including level of care hearings or decisions, except for (1) emergency situations where failure to immediately discharge a resident would endanger the health, safety, or welfare of other facility residents or staff (e.g., a resident's refusal to comply with infection control or social distancing measures) or (2) COVID-19 discharges (see above section on COVID-19 Recovery Facilities) (EO 7XX, §§ 3 & 4, Jun. 5, 2020)

## Long-Term Care Facility Visitor Restrictions

#### EO 7A:

- Authorizes the DPH commissioner to issue orders restricting entrance into nursing homes, residential care homes or chronic disease hospitals that the commissioner deems necessary to protect the health and welfare of facility residents and staff
- Amends a previous order (<u>EO 7</u>, § 2, Mar. 12, 2020; <u>EO 7A</u>, Mar. 13, 2020; <u>DPH Implementation Order</u>, Mar. 13, 2020; <u>DPH Implementation Order</u>, Apr. 21, 2020; <u>DPH Implementation Order</u>, May 9, 2020; <u>DPH Implementation Order</u>, Jun. 12, 2020; <u>DPH Implementation Order</u>, Sept. 25, 2020)
- Read OLR Report <u>2020-R-0140</u>, Nursing Home Visitor Restrictions During the COVID-19 Pandemic

## Long-Term Care Provider Background Check Program

#### EO 7K:

- Suspends the requirement that long-term care facilities submit to DPH state and national criminal records searches of volunteers, direct care employees, and contractors before they begin volunteering or working at the facility
- Allows facilities, during the suspension period, to offer conditional, supervised employment
  or volunteer work for up to 60 days (DPH may extend this period under certain
  circumstances) to individuals who sign a statement stating that they have not committed
  any disqualifying offense (EO 7K, § 5, Mar. 23, 2020)

2020-R-0110 October 16, 2020 Page 21 of 37

## Managed Residential Community and Nursing Home Census Reports EO 7EE:

- Requires managed residential communities (MRCs) and nursing homes operating in the state to participate in and provide daily census reports in the way requested by the Connecticut Hospital and Long-Term Care Mutual Aid Plan
- Subjects facilities that fail to comply with the reporting requirement to a civil penalty of up to \$5,000 per violation (for nursing homes, it is classified as a class A violation) (<u>EO 7EE</u>, §§ 1-3, Apr. 23, 2020)

## Mandatory COVID-19 Testing for Certain Long-Term Care Facility Staff

#### EO 7AAA:

- Requires mandatory weekly COVID-19 testing for certain staff of private and municipal nursing homes, managed residential communities (MRCs), and assisted living services agencies (ALSAs)
- Requires facilities to test only those staff who have not previously tested positive for the illness and start such testing by the week of (1) June 14 for nursing homes and (2) June 28 for ALSAs and MRCs
- Requires the weekly testing to continue through the earlier of (1) the duration of the
  declared public health and civil preparedness emergencies or (2) until there are no new
  positive test results for residents or staff for at least 14 days since the most recent positive
  result
- Requires facilities to perform the weekly testing in accordance with the most recent DPH guidance and restart the testing if a new case of COVID-19 is identified among residents or staff
- Defines "staff" as all personnel working in these facilities, such as administrators, per diem staff, contractors with a regular presence at the facility, and volunteers
- Requires facilities to obtain medical orders to test staff from an appropriately licensed practitioner capable of issuing the orders within his or her scope of practice or by law, including an executive order
- Replaces a previous order (<u>EO 7AAA</u>, § 4, Jun. 17, 2020; <u>EO 7UU</u>, § 1, Jun. 1, 2020)

## Medicaid

## Delivery Receipts for Medical Equipment, Devices, and Supplies EO 7EE:

- Allows the DSS commissioner to waive, suspend, or modify requirements that Medicaid providers obtain a signed delivery receipt from the Medicaid recipient as a condition of payment for medical equipment, devices, and supplies
- Applies to requirements in state law, regulations, policies, rules, or other directives
- Authorizes the DSS commissioner to issue any order and take other actions to implement this provision (<u>EO 7EE</u>, § 6, Apr. 23, 2020)

### Home Health Services Regulations

EO 711:

 Authorizes the DSS commissioner to temporarily waive, modify, or suspend by written order any DSS regulations on medical assistance in order to increase Medicaid member access to home health services (<u>EO 7II</u>, § 2, May 5, 2020)

## HUSKY B Copayments Suspended

EO 71:

- Suspends HUSKY B copayments and authorizes DSS to include the copayment amount in its provider reimbursement
- Requires families to keep paying other forms of HUSKY B cost sharing, including monthly premiums, co-insurance, and dental services allowances
- Authorizes the DSS commissioner to issue any necessary implementing order or change to statutory requirements (<u>EO 7I</u>, § 3, Mar. 21, 2020)

## **HUSKY Medication Refill Limits**

EO 71:

- Authorizes the DSS commissioner to reimburse providers for supplies of maintenance and non-maintenance medications for a period of up to 90 days, regardless of the supply quantity, and to issue any necessary implementing order
- Excludes controlled substances (EO 7I, § 4, Mar. 21, 2020)

## Medicaid Payments to Certain Group Homes

#### EO 7FFF:

- Authorizes the DSS commissioner to temporarily waive, suspend, or modify requirements in Medicaid regulations, policies, rules, or directives, including requirements for Medicaid payments to private non-medical institutions (PNMI) facing staffing or other constraints due to COVID-19
- Authorizes the DSS commissioner to (1) decrease, from 40 to 25, the minimum number of hours of rehabilitative services a PNMI must provide per month in order to receive a Medicaid payment and (2) waive or modify the requirement that DSS base these Medicaid rates on semi-annual studies of facility staff hours related to rehabilitative services (EO 7FFF, Jul. 6, 2020)

### Medicaid Payments to ICF-IIDs for Reserved Beds

#### EO 7EE:

- Allows the DSS commissioner to waive, suspend, or modify requirements for payments to intermediate care facilities for individuals with intellectual disabilities (ICF-IIDs) to reserve beds for residents who are on home leave or hospitalized, including the maximum day limit for such payments
- Applies to requirements in state law, regulations, policies, rules, or other directives for medical assistance programs
- Authorizes the DSS commissioner to issue any order and take other actions to implement this provision (<u>EO 7EE</u>, § 5, Apr. 23, 2020)

## Medicaid Prior Authorization Requirements

#### EO 7EE:

- Allows the DSS commissioner to waive, suspend, or modify any prior authorization or other
  utilization review requirements required by (1) state law for hospital admissions and lengths
  of stay or (2) regulations, policies, rules, or other directives for medical assistance programs
- Authorizes the DSS commissioner to issue any order and take other actions to implement this provision (<u>EO 7EE</u>, § 4, Apr. 23, 2020)

## Medicaid Waivers and State Plan Amendments

#### EO 7S:

Suspends legislative oversight of emergency waivers related to the declared emergencies

- Applies to Medicaid waivers and certain Medicaid state plan amendments, suspending requirements that DSS submit them to the Appropriations and Human Services committees for public hearing and approval after a 30-day public notice and comment period
- Applies retroactively to March 10, 2020, and allows the DSS commissioner to exercise waiver flexibilities on an expedited basis (<u>E0 7S</u>, § 5, Apr. 1, 2020)

## Other Public Assistance Programs

## Excluding Federal Stimulus Payments in Eligibility for State-Funded Programs

EO 7CC:

 Excludes stimulus payments individuals receive under the CARES Act from any calculation of available income or resources made to determine eligibility or benefits for a state-funded or partially state-funded need-based benefit (<u>EO 7CC</u>, § 3, Apr. 21, 2020)

#### Farmers' Market Vouchers

EO 711:

- Waives the following in-person signature requirements for participants in the Connecticut Farmers' Market Women, Infants and Children Program:
  - When received, vouchers must be (a) signed for on the distributing agency's voucher registry and (b) signed in the presence of agency staff
  - When used at the farmers' market, vouchers must be countersigned in the presence of the certified vendor
- Authorizes the agriculture commissioner to accept written confirmation, including electronically, from participants that they received the vouchers, instead of having participants sign the voucher registry
- Authorizes any adult, instead of only a parent or legal guardian for a child or a husband for a
  wife, to be a proxy for an eligible participant to pick up vouchers from a distribution site and
  redeem them at a farmers' market (<u>EO 7II</u>, § 3, May 5, 2020)

## In-Person DSS Fair Hearings Suspended

EO 7E:

 Authorizes the DSS commissioner to suspend the requirement that aggrieved individuals requesting a fair hearing on an agency decision appear in-person at the hearing (<u>EO 7E</u>, § 5, Mar. 17, 2020)

## Public Assistance Eligibility Redeterminations Suspended

EO 71:

Authorizes the DSS commissioner, to the extent permitted by federal law, to (1) suspend or
extend the time frames for establishing eligibility redeterminations for public assistance
programs and (2) issue any required implementing orders she deems necessary (EO 7I, § 1,
Mar. 21, 2020)

## Public Assistance Overpayments

EO 7E:

- Authorizes the DSS commissioner, to the extent permitted by federal law, to temporarily suspend recoupment of non-fraudulent overpayment for public assistance programs
- Applies to Temporary Family Assistance (TFA), State Supplement Program, Medicaid and HUSKY Health, State Administered General Assistance, and the Supplement Nutrition Assistance Program (EO 7E, § 4, Mar. 17, 2020)

## TFA 21-Month Limit Suspended

EO 7N:

- Excludes TFA cash benefits received during the declared emergencies from the statutory 21month time limit (<u>EO 7N</u>, § 6, Mar. 26, 2020)
- Read OLR Report <u>2020-R-0126</u>, Temporary Family Assistance During COVID-19

## TFA Interviews and Compliance

EO 7B:

- Authorizes the DSS commissioner to waive the requirement that TFA applicants attend an employment services interview and participate in developing an employment service plan before receiving assistance
- Authorizes DSS to consider the effects of the COVID-19 pandemic and responses to it as good cause when assessing TFA participants compliance with program requirements (e.g., work requirements) (<u>EO 7B</u>, § 5, Mar. 14, 2020)

Read OLR Report <u>2020-R-0126</u>, Temporary Family Assistance During COVID-19

## **Pharmacy and Prescription Drugs**

## Medical Marijuana Program

EO 7L:

- Permits medical marijuana patients to be certified and receive follow-up care via telehealth
- Extends certain expiration dates for patient and caregiver registrations by 90 days and waives the fee for lost or misplaced registration certificates
- Allows dispensary and laboratory staff to work at multiple facilities and modifies dispensary staffing requirements to limit the impact of staffing shortages (<u>EO 7L</u>, § 4, Mar. 24, 2020)

## Medicare Part D Copayments for Dual Eligibles Suspended

EO 71:

- Eliminates Medicare Part D copayments of up to \$17 per month (total for all prescriptions) for dually eligible Medicaid beneficiary medications covered by Medicare Part D and authorizes DSS to cover the copayment amounts in full, after any other insurer has paid
- Authorizes the DSS commissioner to issue any related implementing order or modification to the statutory requirements that she deems necessary (<u>EO 71</u>, § 2, Mar. 21, 2020)

## Methadone Access for Homebound Patients

EO 7J:

- Allows methadone maintenance clinics to deliver methadone to homebound drug-dependent patients who a medical professional determines are unable to travel to the treatment facility
- Allows the Department of Consumer Protection (DCP) commissioner to issue any related implementing order (<u>EO 7J</u>, § 3, Mar. 22, 2020; <u>DCP Implementation Order</u>, Mar. 22, 2020)

## Pharmacist Authority to Refill Prescriptions

EO 71:

 Allows pharmacists to refill non-controlled substance prescriptions for up to 30 days if, among other things, they are unable to contact the prescribing practitioner (<u>EO 7I</u>, § 9, Mar. 21, 2020)

#### Pharmacists Authorized to Make Hand Sanitizer

EO 7B:

- Permits the DCP commissioner to allow pharmacists to make and sell hand sanitizer without registering as a manufacturer
- Requires the commissioner to issue an implementing order (<u>EO 7B</u>, § 2, Mar. 14, 2020; <u>DCP Implementation Order</u>, Mar. 15, 2020)
- Read OLR Report <u>2020-R-0118</u>, Broadened Authority to Produce Hand Sanitizer During COVID-19 Pandemic

## Pharmacy Garbing Requirements Suspended

EO 7B:

 Suspends, as long as personal protective equipment is in short supply, garbing requirements for non-hazardous compounding of sterile pharmaceuticals and allows the DCP commissioner to issue any necessary implementing order (<u>EO 7B</u>, § 3, Mar. 14, 2020)

## Pharmacy Regulations Modified or Waived

EO 71:

 Allows the DCP commissioner, rather than the Commission of Pharmacy, to waive or modify pharmacy operation regulations (<u>EO 7I</u>, § 10, Mar. 21, 2020; <u>DCP Implementation Order</u>, Mar. 27, 2020)

## Social Distancing and Safety Measures

This section summarizes executive orders affecting social distancing and safety measures. Sections summarizing provisions that have been entirely repealed or superseded appear in gray.

#### Authorization to Issue Certain Fines

EO 9B:

- Authorizes the following individuals and entities to issue fines for violations related to mask and face covering requirements and gathering size restrictions (for the fine amounts and related information, see Face Coverings in Public and Size Limits for Gatherings below):
  - the DPH commissioner, local or district health directors, and their designees
  - municipal chief executive officers and their designees
  - state and municipal police officers and other peace officers

- special police forces at UConn, the Connecticut state universities, and communitytechnical colleges
- higher education public safety departments
- Requires all fines to be distributed to the General Fund
- Applies existing procedures for infractions and certain violations, which allow the fines to be paid by mail without making a court appearance (<u>EO 9B</u>, § 2, Sept. 15, 2020)

### Face Coverings in Public

#### EO 7NNN:

- Requires people to wear masks or face coverings (1) in public, whether indoors or outdoors,
  if they do not maintain a distance of approximately six feet from other people or (2) if using
  taxis, ride-sharing services, or mass transit or within any semi-enclosed transit stop or
  waiting area
- Exempts people for whom face coverings would be contrary to a medical condition
  - Requires individuals claiming this exemption to provide medical documentation from a licensed medical provider, DDS, or another state agency that provides or supports services for people with emotional, intellectual, or physical disabilities (the documentation is not required to name or describe the medical condition)
- Also exempts children under age two
- Exempted children in child care settings (superseded by <u>EO 9</u>, Sept. 4, 2020; see OLR's COVID-19 Executive Orders Affecting Education and Child Care for full explanation)
- Supersedes and preempts any contrary municipal order
- Replaces a previous order (<u>EO 7BB</u>, § 1, Apr. 17, 2020; <u>EO 7NNN</u>, § 1, Aug. 14, 2020)

#### EO 9B:

- Establishes a \$100 fine for failing to wear a mask or face covering in public or other locations where such action is required by EO 7NNN, the Department of Economic and Community Development's (DECD) Sector Rules, or other lawful authority
- Imposes this fine on the employer, not the individual employee, if an employee fails to wear a required mask or face covering while at work

Exempts people who (1) qualify for EO 7NNN's medical exemption or (2) maintain an approximately six foot distance from other people while outdoors (EO 9B, § 2, Sept. 15, 2020; see Authorization to Issue Certain Fines above for related information)

## Manufacturing Hand Sanitizer and Medical Devices EO 70:

- *J* 10.
  - Waives the manufacturer registration requirement for entities making alcohol-based hand sanitizer and medical devices, including personal protective equipment, as long as certain federal standards are met (EO 70, § 3, Mar. 27, 2020; DCP Resources and Guidelines)
  - Read OLR Report <u>2020-R-0118</u>, Broadened Authority to Produce Hand Sanitizer During COVID-19 Pandemic

## Prohibition on Social and Recreational Gatherings of a Certain Size EO 7PP:

- Extended the prohibition of social and recreational gatherings of six or more people (e.g., community or civic events, sporting events, concerts, festivals); see below, Size Limits for Gatherings, for modified order allowing larger groups starting in June
- Specified that this prohibition applied to (1) groups seated together at outdoor dining establishments and (2) any other group activity permitted by any <u>business sector rules</u> or the Department of Economic and Community Development's (DECD) <u>Essential Business</u> Guidance
- Allowed religious gatherings of fewer than 50 people (instead of fewer than six people), as long as they employed reasonable distancing measures; see below, Size Limits for Gatherings, for modified order allowing larger groups starting in June
- Amended prior orders (<u>EO 7</u>, § 1, Mar. 12, 2020; <u>EO 7D</u>, § 1, Mar. 16, 2020; <u>EO 7N</u>, § 1, Mar. 26, 2020; <u>EO 7X</u>, § 3, Apr. 10, 2020; <u>EO 7PP</u>, § 3, May 18, 2020)
- Amended by <u>EO 7ZZ</u>, Jun. 16, 2020

## Size Limits for Gatherings

#### EO 9F:

Allows social and recreational gatherings that comply with DECD's <u>Rules for Gatherings and Venues</u> and <u>Sector Rules for Outdoor Events</u> (also see below, Sector Rules for Private Gatherings)

- Effective October 8, this raises the limit on these gatherings to:
  - 100 people (including front of house staff) at indoor private gatherings, up to 50% of the facility's capacity (indoor gatherings at private residences remain capped at 25 people);
  - 150 people at outdoor private gatherings (e.g., weddings); and
  - 50% capacity at outdoor event venues (e.g., amphitheaters), with masks and social distancing required
- Makes it a public nuisance to violate DECD's Rules for Gatherings and Venues and authorizes designated municipal employees or officials to order the closure of facilities that do not comply with these rules
- For religious gatherings, allows (1) indoor gatherings of up to 50% of the facility's capacity or 200 people, whichever is less, or (2) outdoor gatherings of up to the number of people that can be accommodated safely by the venue or location
  - Requires participants to wear masks (unless speaking from designated safe locations) and stay six feet apart from people not from their own household
  - Does not impose a numerical limit on religious gatherings where participants remain in vehicles if the (1) windows are closed or (2) vehicles are at least six feet apart and participants wear masks or cloth face coverings
- Amends prior orders (<u>EO 7</u>, § 1, Mar. 12, 2020; <u>EO 7D</u>, § 1, Mar. 16, 2020; <u>EO 7N</u>, § 1, Mar. 26, 2020; <u>EO 7X</u>, § 3, Apr. 10, 2020; <u>EO 7PP</u>, § 3, May 18, 2020; <u>EO 7TT</u>, § 2, May 29, 2020; <u>EO 7XX</u>, § 1, Jun. 5, 2020; <u>EO 7ZZ</u>, §§ 2 & 3, Jun. 16, 2020; <u>EO 9F</u>, §§ 1 & 2, Oct. 8, 2020)

#### EO 7NNN:

 Allows the DECD commissioner to issue or amend Sector Rules setting size limits for private gatherings of people who do not live in the same household, regardless of whether a business organized the gathering (<u>EO 7NNN</u>, § 2, Aug. 14, 2020)

#### EO 9B:

Establishes a \$500 fine for any person or business entity who organizes, hosts, or sponsors
a gathering that violates the size restrictions set forth in DECD's <u>Rules for Gatherings and Venues</u> and <u>Sector Rules for Outdoor Events</u>

 Establishes a \$250 fine for any person who attends a gathering that violates the size restrictions set forth in such DECD rules (EO 9B, § 2, Sept. 15, 2020)

## Municipal Authority to Revert to More Restrictive Limits for Gatherings

#### EO 9G:

- Requires DPH to report weekly on its website, the 14-day average of new COVID-19 cases per 100,000 residents for each municipality ("Municipal Case Average"), excluding cases in long-term care and correctional facilities
- Requires municipalities with a "Municipal Case Average" of 15 or more new cases per day ("Elevated Case Rate") to provide DECD written notice of their election to maintain either:
  - DECD's October 8<sup>th</sup> Phase 3 rules and limits for businesses and certain indoor and outdoor gatherings and the limits for religious gathering in EO 9F (see section above) or
  - DECD's rules and limits in effect on October 7<sup>th</sup> and the limits for religious gatherings in EO 7TT
- Requires (1) municipalities to provide this notice to DECD electronically within 96 hours after DPH posts the Elevated Case rate on its website and (2) DECD to post on its website a clear comparison of the two sets of rules
- Requires more restrictive, pre-October 8<sup>th</sup> rules for these gatherings and activities to take
  effect 48 hours after (1) a municipality with an Elevated Case Rate provides written notice to
  DECD or (2) the 96-hour notification deadline expires and the municipality failed to provide
  such notice
- Allows a municipality, at least 14 days after implementing more restrictive, pre-October 8<sup>th</sup> rules, to electronically notify DECD of its decision to return to the less restrictive rules for these gatherings and activities; the less restrictive rules take effect 48 hours after the notice is provided
- Requires municipalities who choose more restrictive, pre-October 8<sup>th</sup> rules to automatically
  revert back to the less restrictive rules if DPH reports on its website for two consecutive
  weeks that they have not experienced an Elevated Case Rate; the less restrictive rules take
  effect 48 hours after DPH posts the second report (EO 9G, Oct. 13, 2020)

## Mandatory Self-Quarantine by Travelers From States or Countries Experiencing High Infection Rates

EO 9C:

- Generally requires people entering or returning to Connecticut ("affected travelers") to selfquarantine if, within the prior 14 days, they spent at least 24 hours in an "affected state" or "affected country" and will remain in Connecticut for at least 24 hours
  - An "affected state" is one with either a (1) positive COVID-19 case rate higher than 10 per 100,000 residents or (2) higher than 10% test positivity rate over a seven-day rolling average; the DPH commissioner may modify these criteria as she deems necessary in DPH's travel advisory (see below)
  - An "affected country" is one for which the federal Centers for Disease Control and Prevention has issued a Level 3 <u>Travel Health Notice</u>
- Requires these "affected travelers" to self-quarantine for 14 days from their last contact
  with the affected state or country (the self-quarantine period only applies while they are in
  Connecticut)
- Requires these travelers to complete and submit a Travel Health Form developed by the DPH commissioner, on which they must disclose, among other things, their name, contact information, the last affected state or country in which they spent 24 hours, and the address of their designated self-quarantine location in Connecticut
- Exempts from the self-quarantine requirements:
  - affected travelers who provide proof of having a negative COVID-19 test within 72
    hours before arriving in Connecticut or any time after arriving in the state (only
    nucleic acid tests are accepted, but the DPH commissioner may expand or modify the
    types of acceptable tests in her travel advisory
  - workers in critical infrastructure whose travel is related to their work (including students in exempt health care professions and government officials and employees traveling in their official capacity)
- Subjects affected travelers to the 14-day self-quarantine requirement whose test results are still pending until submitting a negative test result (test must have been taken no earlier than 72 hours before arrival in Connecticut)

2020-R-0110 October 16, 2020 Page 33 of 37

- Subjects affected travelers who violate the order's requirements (refusing or failing to selfquarantine, submit the Travel Health Form, or complete the form truthfully and accurately) to a civil penalty of up to \$500 for each violation; DPH may issue written notices of these penalties or may delegate this authority to local or district health directors
  - Gives such travelers who receive a notice of this penalty the right to request a hearing under the Uniform Administrative Procedure Act within 10 business days
  - Requires DPH to prove the violation by a preponderance of the evidence and authorizes DPH to issue subpoenas, compel testimony, and order the production of relevant documents
  - Allows DPH to waive or modify the penalty under terms it deems proper or necessary
- Requires the DPH commissioner to issue a travel advisory and communicate it widely at all major entry points into the state, including on highway message boards and in all state airports
- Authorizes the DPH commissioner to issue additional protocols for other extraordinary circumstances or when self-quarantine is not possible, provided these protocols continue to safeguard the public health
- Amends prior orders (<u>EO 7III</u>, § 2, Jul. 21, 2020; <u>EO 9B</u>, § 1, Sept. 15, 2020; <u>EO 9C</u>, § 1, Sept. 16, 2020; click <u>here</u> for the current CT COVID-19 Travel Advisory)

## Self-Quarantine by Travelers From States Experiencing High Infection Rates

#### EO 7BBB:

- Required the DPH commissioner to issue a travel advisory that required travelers entering
  Connecticut to self-quarantine for 14 days if they came from a state with either (1) a positive
  COVID-19 test rate higher than 10 per 100,000 residents or (2) higher than a 10% test
  positivity rate over a seven-day rolling average
- Made the travel advisory effective 12:01 a.m. on June 25 and required the commissioner to communicate the advisory widely at all major entry points into the state, including on highway message boards and in all state airports
- Authorized the DPH commissioner to issue additional protocols for essential workers or other extraordinary circumstances when a quarantine was not possible, provided these protocols continued to safeguard the public health

- Required the DPH commissioner to coordinate the criteria and protocols with New York and New Jersey to ensure the tri-state area was protected from COVID-19 community transmission while still allowing free travel between and among the states (<u>EO 7BBB</u>, § 1, Jun. 24, 2020)
- Repealed by EO 7III, § 1; see above for new order requiring mandatory self-quarantine for travelers from certain states

#### Telehealth Services

## Authorized Telehealth Providers Expanded

EO 7DD:

 Adds licensed art therapists, behavior analysts, dentists, genetic counselors, music therapists, and veterinarians to the list of health care providers authorized to provide telehealth services (<u>EO 7DD</u>, § 1, Apr. 22, 2020)

## Expanded Medicaid Coverage

EO 7F:

- Authorizes the DSS commissioner to enable the Connecticut Medical Assistance Program (e.g., Medicaid and HUSKY B) to cover applicable services provided through audio-only telehealth services
- Authorizes the commissioner to issue orders, waive regulatory requirements, and take other actions to implement coverage (<u>EO 7F</u>, § 3, Mar. 18, 2020)

## Licensure and Certification Requirements

EO 7DD:

- Suspends licensure, certification, and registration requirements for telehealth providers who
  are Medicaid providers or in-network providers for fully-insured private health insurance
  plans, in accordance with any related DPH orders
- Allows authorized telehealth providers to provide telehealth services if their license or certification cannot be renewed during the emergency
- Allows out-of-state health professionals to practice telehealth in Connecticut by temporarily suspending license requirements for up to 60 days for out-of-state health professionals who work in Connecticut during the declared emergencies
- Amends a prior order (<u>EO 7G</u>, § 5(b), Mar. 19, 2020; <u>EO 7DD</u>, § 2(b), Apr. 22, 2020)

## **Payment**

#### EO 7DD:

- Requires providers who provide telehealth services to patients not covered by Medicaid or a
  fully-insured private health plan (e.g., self-insured plans) to determine if the patient has
  coverage for telehealth services before providing services
- Prohibits providers who receive payment under these other health plans from billing patients any additional charges beyond the reimbursement received under the plans
- Requires providers to (1) accept the Medicare reimbursement rate for telehealth services as payment in full when payment is unavailable under another health plan or the patient is uninsured and (2) offer financial assistance to patients who are uninsured or otherwise unable to pay, to the extent required under state and federal law (EO 7G, § 5(d), Mar. 19, 2020; EO 7DD, § 2(d), Apr. 22, 2020)

### Service Delivery

#### EO 7FF:

- Allows telehealth providers who are Medicaid providers or in-network providers for fully-insured private health insurance plans providing covered telehealth services to patients to provide these services via audio-only telephone (<u>EO 7G</u>, § 5(a), Mar. 19, 2020; <u>EO 7DD</u>, § 2(a), Apr. 22, 2020; <u>EO 7FF</u>, Apr. 24, 2020)
- Modifies the requirement that telehealth services and health records comply with HIPAA to allow these telehealth providers to use additional information and communication technologies in accordance with HIPAA requirements for remote communication as directed by the federal Department of Health and Human Services' Office of Civil Rights during the COVID-19 pandemic (e.g., certain third-party video communication applications, such as Apple FaceTime, Skype, or Facebook Messenger) (EO 7G, § 5(c), Mar. 19, 2020; EO 7DD, § 2(c), Apr. 22, 2020)
- Waives regulatory requirements that telehealth services be provided from a provider's licensed facility (<u>EO 7G</u>, § 5(e), Mar. 19, 2020; <u>EO 7DD</u>, § 2(e), Apr. 22, 2020)
- Read OLR Report <u>2020-R-0138</u>, COVID-19 Executive Orders Concerning Telehealth

## **Miscellaneous**

## Non-Congregant Housing for At-Risk Persons

EO 7P:

Allows the emergency services and public protection, housing, and public health commissioners and OPM secretary to (1) issue orders providing or arranging non-congregant housing for those with an increased risk of COVID-19 exposure, infection, or transmission due to housing or working environments and (2) seek reimbursement for the cost from federal agencies or other sources (EO 7P, § 1, Mar. 28, 2020; DOH Implementation Order, Mar. 31, 2020; DPH Implementation Order, Mar. 28, 2020)