Bryan D. Smith, Esq. - ISBN 4411
Bryan N. Zollinger, Esq. - ISBN 8008
Smith, Driscoll \& Associates, PLLC
414 Shoup Ave.
P.O. Box 50731

Idaho Falls, Idaho 83405
Telephone: (208) 524-0731
Facsimile: (208) 529-4166
Email: bds@eidaholaw.com
Attorneys for Petitioner

## IN THE SUPREME COURT OF THE STATE OF IDAHO

BRANDEN DURST, a qualified elector of the State of Idaho,

Petitioner,

Supreme Coufi No.
49261-2021

PETITION FOR REVIEW
v.

IDAHO COMMISSION FOR REAPPORTIONMENT, and LAWERENCE
DENNEY, Secretary of State of the Siate of Idaho, in his official capacity,

Respondents.

## I.

## INTRODUCTION

Petitioner asks this Court to address an issue that is important to every Idaho citizen. The United States Constitution requires a census be taken nationally every 10 years for reapportionment of the United States House of Representatives. As a result of the 2020 federal census, the Idaho Secretary of State formed a Commission for Reapportionment ("the Commission"). The Commission held numerous hearings and
adopted a state legislative plan. The Commission has filed a final report with the Secretary of State who, pursuant to law, shall transmit a copy of the report to the president of the senate and the speaker of the house, which shall be spread upon the journals.

Petitioner contends that the state legislative plan contained in the report violates Article III, Section 5 of the Idaho Constitution because it divides more counties externally than needed to meet standards of equal protection. Specifically, Plan L03 divides eight counties externally with a total of 13 external divisions, whereas Plan L084 divides seven counties externally with a total of nine externafdivisions. ${ }^{1}$ Both Plans L03 and L084 have population deviations of less than $10 \%$ which satisfies the United States Constitutional requirement of equal protection

Accordingly, the Petitioner respectiufily petitions this Court to declare Plan LO3 unconstitutional under Article III, Section 5 of the Idaho Constitution. A brief will be filed subsequently in support pif this Petition pursuant to this Court's briefing schedule.

## II.

## JURISDICTION

1. This Court has original jurisdiction to consider this Petition under Idaho Constitution, Art. III, § 2(5) that states, "The Supreme Court shall have original jurisdiction over actions involving challenges to legislative apportionment." See also Idaho Code Section 72-1510.

[^0]III.

## THIS IS THE PROPER FORUM

2. Pursuant to Idaho Code § 72-1509(1), "Within the time and in the matter prescribed by rule of the supreme court, any registered voter, incorporated city or county in this state may appeal to the supreme court a congressional or legislative redistricting plan adopted by the commission."
3. Idaho Appellate Rule 5(b) states that any challenge to a legislative redistricting plan adopted by the Commission for Reapportionment . . . "shall be filed within 35 days of the filing of the final report with the office of the Secretary of State by the Commission."
4. The Redistricting Commission filedits final report with the Secretary of State on November 10, 2021. Accordingly, winis Petition is filed both timely and in the proper forum.

## IV. <br> PARTIES

5. Petitioner, Branden Durst, is a qualified elector of the State of Idaho and as such has standing pursuant to Idaho Code § 72-1509(1) to bring the constitutional challenge to the final reapportionment plan filed by the Commission with the Secretary of State's office.
6. Respondent, Idaho Commission for Reapportionment, is a body organized upon the order of the Secretary of State.
7. Respondent, Lawerence Denney, is the Secretary of State for the State of Idaho and responsible to implement the Commission for Reapportionment Report filed with the Secretary of State's office.

## V.

## BACKGROUND

8. Petitioner hereby realleges and incorporates by reference the allegations contained in paragraphs 1 through 7.
9. The federal census was officially conducted on April 1, 2020, and census data was transmitted to Idaho on August 14, 2021.
10. As a result, pursuant to Idaho Code Section 72-1501, a Commission for Reapportionment was organized upon an order of the Secretary of State.
11. On September 1, 2021, the Commission was called to order and conducted its business through November 10, 2021.
12. On November 10, 2021, the Commission voted to approve Findings of Fact and Final Report that it subsequently filed with the Secretary of State.
13. Before the Commission filed the Final Report with the Secretary of State, Petitioner appeared before the Commission and provided testimony. Petitioner explained to the Commission that the Idaho Constitution, Article III, Section 5, and this Court's prior decisions require the Commission adopt a plan with a legislative district plan containing the fewest number of counties externally divided and not to include those counties which may be wholly contained through internal division.
14. Notwithstanding (1) the express language of Article III, Section 5, of the Idaho Constitution; (2) this Court's clear precedent on this issue; and (3) Petitioner's testimony on this issue before the Commission, the Commission adopted Plan LO3 which divides eight counties externally with a total of 13 external divisions, whereas Plan L084 divides seven counties externally with a total of nine external divisions.
15. Both Plans L03 and L084 have population deviations of less than $10 \%$, which satisfies the United States Constitutional requirement of equal protection and are therefore presumptively constitutional (federally).
16. L03 divides more counties externally and has finore total external divisions than needed to meet standards of equal protection and is therefore, on its face, unconstitutional under Article III, Section 5 pí the Idaho Constitution.

## VI.

## CLAIM FOR RELIEF

17. Petitioner hereby realleges and incorporates by reference the allegations contained in paragraphs through 16.
18. For all the reasons set forth in this Petition, this Court should declare that the final legislative redistricting plan adopted by the Commission is unconstitutional and issue a Writ of Prohibition restraining the Secretary of State from transmitting a copy of the report to the president of the senate and the speaker of the house.
19. As a further claim for relief, Petitioner requests that this Court adopt Plan L084 with instructions to the Secretary of State to transmit a copy of Plan L084 to the president of the senate and the speaker of the house. Petitioner makes this claim for
relief based on the exigent circumstances due to the need for clerks to prepare new precinct boundaries in conformity with the new adopted plan and other pressing duties as well as due to the need for potential legislative candidates to file in March 2022 for the May primary.
20. Alternatively, Petitioner requests that this Court remand this matter back to the Commission for further consideration with due regard for the Idaho State Constitution, Article III, Section 5.

## VII.

## SUPPORTING DOCUMENTS

21. This Petition is supported by the Verification of Branden Durst.
22. Appendix A is a true and correct copy of the transcribed public comment Petitioner gave the Commission on October 8, 2021 and is incorporated into this Petition in full.
23. Appendix $B$ is atrue and correct copy of the legislative district plan contained in LO3 and adopted by the Commission.
24. Appendix C is a true and correct copy of the legislative district plan contained in L084 and not adopted by the Commission.
25. Appendix $D$ is a true and correct copy of the proceedings of the Commission to prepared, processed, and transmitted by the Commission to the Supreme Court. ${ }^{2}$

[^1]VIII.

## PRAYER FOR RELIEF

WHEREFORE, Petitioner prays that the Court grant the following relief:

1. That this Court declare legislative redistricting plan LO3 adopted by the Commission for Reapportionment unconstitutional and issue a Writ of Prohibition restraining the Secretary of State from transmitting a copy of the report to the president of the senate and the speaker of the house.
2. That this Court adopt Plan L084 with instructions to the Secretary of State to transmit a copy of Plan L084 to the president of the senate and the speaker of the house. Alternatively, Petitioner requests that this Coupt remand this matter back to the Commission for further consideration with due regard for the Idaho State Constitution, Article III, Section 5.
3. For an award of attorney's fees, expenses, and costs under Idaho Code § 12-117, § 12-121, or as otherwise provided by law and particularly under the common fund doctrine; and
4. For any such further relief, including issuance of declaratory relief or other extraordinary relief as the Court deems just, equitable, reasonable and proper under the circumstances.
[^2]DATED this $10^{\text {th }}$ day of November, 2021.
RESPECTFULLY SUBMITTED,

Smith, Driscoll \& Associates, PLLC


## VERIFICATION

| STATE OF IDAHO | ) ss. |
| :--- | :--- |
| County of Ada |  |

Branden Durst, being first duly sworn under oath, deposes and states as follows:

1. I am the Petitioner herein.
2. I am a qualified elector in the State of Idaho. I am currently registered in Ada County to vote and voted in most recent November 2, 2021 election.
3. I have reviewed the foregoing Petition and am familiar with the facts asserted therein. The Petition and the facts asserted therein are true and correct to the best of my knowledge and belief.


SUBSCRIBED AND SWGRN to before me this $10^{\text {th }}$ day of November, 2021.



Notary Public for Idaho Residing at: Boise ;ID My Commission expires:10/29/2024


APPENDIX A



| Page 9 | Page 11 |
| :---: | :---: |
| 1 the way, are under ten percent. They are a little <br> higher than the five percent, but they're lower than <br> the five -- negative five percent, so they're still <br> within the permissible range or they're <br> presumptually constitutional in the State of Idaho <br> or by the federal courts. <br> So if you go down the map, if you go <br> south of Idaho County, what you can see we've done <br> is -- I hate this first map. I really hate this <br> map, to be really honest with you, because it takes <br> a district from Wyoming to Oregon. And I think <br> that's gross. But that is -- the question is how do <br> you want to split the pig. Do you want -- and the <br> court's been clear, if you don't have to split a <br> county, you shouldn't, and if a county is <br> contiguous, then it's permissible to contain with <br> another county. So that's one option that you have. <br> With this you have -- for all the <br> counties that are externally split, you only have <br> one external split within those counties with two <br> exceptions. The first is Bonneville County, which <br> has two extemal splits in this map, and the other <br> is Canyon County, which has two external splits in this map. <br> If you look over in Bonneville County, | Bonmeville instead. <br> And so the ultimate -- but to put it in <br> a summation, the key is you don't have to split more <br> than seven times. You don't have to split more than <br> seven counties externally. <br> Now, if I can just really briefly talk <br> about Ada County because this is where we are today, <br> this is the area that I have the most subject matter <br> expertise in. If we can zoom in to that, my maps, <br> both L-13 and L-24, didn't change how I drew Ada <br> County. <br> COMMISSIONER DAVIS: So everybody, so <br> that we're all operating from the same sheet of <br> music, we're playing from the sheet of music, when <br> you hear the phrase external split and internal <br> split, my understanding of that is that if you take <br> a county and you cut a portion of it and put it with <br> another county, that's an external split. So if you <br> grab the eastern part of Bonneville County and move <br> it up or down to make southern or northern districts <br> work, well, there's an external split. <br> You grab the northwest comer of that <br> couity, then you have split that county externally <br> twice. But you might also have legislative <br> districts that are only contained within a county, |
| what we're doing is connecting it with Jeffersor <br> County and then also with Bingham County as well. <br> So the area, Commissioner Davis, you're familiar <br> with the Shelley area in Bonneville County, and <br> connect that area with Bingham, which is -- you <br> know, if you leave Blackfoot, you get there pretty <br> quickly. It's a very similar -- ginilar area, so I <br> think from a community interest standpoint it makes <br> more sense. <br> The other alternative to this where you <br> don't split -- where you split Canyon and Bonneville <br> twice, is where you split Bonneville three times and <br> no other county externally more than once, and <br> that's in L-13. And so that creates -- that allows <br> us to avoid the problem of stretching from Adams <br> County to Teton County, which is -- which again, as <br> I've said already, is not ideal for anyone, I don't <br> think. I can't imagine being a legislator in a <br> district that runs from Wyoming to Oregon without a <br> road that connects in between. It would be very, <br> very, very difficult. <br> But L-13 provides you an opportunity to <br> be able to avoid that, but it does split Bonneville <br> County three times. The total number of external <br> splits is the same, but it focuses those on | and when that happens, that's called an internal split. <br> Now the court has yet to speak in a <br> plain and identifiable way as to internal versus <br> external splits. In fact, you can read the Twin <br> Falls decision to suggest that they're reading <br> internal and external identically. Now, we don't -- <br> we hope that that's not what they mean based on some <br> language actually in Idaho's constitution, and that <br> issue doesn't appear to be expressly presented to <br> the court, but when we talk of the external and <br> internal splits, that's what I believe it means. <br> Go ahead. <br> MR. DURST: Thank you, Chairman. <br> Appreciate the clarification as well. <br> And my reading of the Bingham County <br> case is that it said that if a county can be <br> internatly divided, then it should be, which is <br> why -- which is why I've gone the direction that I have here with Ada County as well. <br> So if you start up where the current <br> District 14 is in the northwest part of the county, obviously District 14 has to shrink significantly <br> because it's way overpopulated right now. I'm <br> trying to use natural landmarks as a place to |

create -- again, trying to go back to ease of use
for voters. I think we need to put that as premium.
I heard a clerk -- a young voter
yesterday say we need to make this easier for clerks, and I think we need to make it easier for voters first. So if we can have a natural line that crosses that's easy for folks to know, I think that should be our preference.

And so in this case I've used the river as the dividing line. People -- everyone knows where the Boise River is if you live in Ada County, and if you're north of the Boise River, then you're in District 14; if you're south of it, you're not. And then we've just taken a natural line there.

The same thing going through Meridian, trying to provide Meridian some -- a community of interest and allow them to have multiple legislative districts, which their population supports.

If you go into the current District 17, that's comprised of most of Boise State, so what I've done is I've given them the entirety of Boise
State and all of their assets as well of the majority of places where most of the people that go to Boise State live. So that's a real easy place to follow.

## rage 14

The southwest part of the city, we're looking at the New York Canal in District 18 Everything south of the New York Canal goes into the new District 18 which becomes the south -- South Boise District.

And I -- I'd say I was leficenter from this district. I know this area pretty darn well. I was born and raised in this area, and I would tell you that people that live in the southern part of that district don't feel connected to the rest of the people in the district, and especially the folks on the east end -- or the west end of that district don't feel connected to that district.

And so ACHD has connected the areas and the Gowan Road area to the southwest part of this district through the Orchard access street, which is very busy now and is going to continue to grow, and those areas are going to start to merge together, and I think it just makes sense from a legislative standpoint if they're connected to each other.

So we're trying to make these districts as compact as possible and allow them to be able to
23 represent the people that are in communities of
24 interest, but I think it makes more sense to be able
25 to have Ada County kind of follow these natural

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1 lines where they already exist and allow the
districts to -- obviously they're going to flow over
to the west because that's where the population has
been, so....
5 Yes?
MALE SPEAKER: It looks like the
District 18, District 22, and the 10.07 percent
difference there.
MR, DURST: I don't have my glasses on, but we were within the numbers. The numbers still work.

MALE SPEAKER: Okay.
MR. DURST: It's 9.986. That's where
we're at. It's very tight.
District 18 does have the correctional
facility, by the way, so that's seven thousand
people you can move either way.
COMMISSIONER DAVIS: We used a different map at the University of Idaho.

But isee - I see the point. And your point is because both 18 and 22 are positive
numkers, that you're still below, because your floor
isrit a larger number. It is five percent on either side.

MR. DURST: Correct.

1 COMMISSIONER DAVIS: And that's -- and that's -- and although we chose for the purposes of the draft plan to use an artificial five and five, an eight and two also works as well. That's the deviation between the most and the least populated districts.

Did you have another question on that?
MALE SPEAKER: No, that was my error
because I was looking at a minus there instead of a plus.

MR. DURST: And I understand it's a
little bit -- if you're used to the five and five,
if you want it to be symmetrical, I think you're going to have a harder time drawing the map with the limited least number of county splits externally with anything with a five and a five. At least I had a hard time doing that. You could maybe figure that out.

But I'm done. Thank you for the time.
I really appreciate that. I'm happy to answer any questions you may have.

CHAIRMAN DAVIS: Thank you very much.
Any other questions?
MR. DURST: Thank you.
CHAIRMAN DAVIS: The next person that is

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TRANSCRIPT OF AUDIO RECORDING

|  | artificial (1) | call (1) | compact (1) | create (1) |
| :---: | :---: | :---: | :---: | :---: |
| * | 16:3 | 8:18 | 14:22 | 13:1 |
|  | assets (2) | called (1) | compactness (1) | created (1) |
| $\begin{gathered} * * * * *(1) \\ 1: 1 \\ \hline \end{gathered}$ | 6:13;13:22 | 12:1 | 4:10 | 3:14 |
|  | AUDIO (2) | can (13) | compete (2) | creates (1) |
|  | 1:14;17:3 avoid (2) | $\begin{aligned} & 5: 4,20,22 ; 7: 17 ; 8: 3, \\ & 14 ; 9: 8 ; 11: 6,9 ; 12 ; 5,17 \end{aligned}$ | $4: 20,21$ | 10:14 |
|  | $10: 15,23$ | 14,9:8;11:6,9;12:5,17; 13:6;15:17 | ${ }_{\text {completed (1) }}$ | $\begin{gathered} \text { crosses (1) } \\ 13: 7 \end{gathered}$ |
| $\begin{aligned} & \text { able (8) } \\ & 3: 15,19 ; 4: 20 ; 8: 13, \\ & 23 ; 10: 23 ; 14: 22,24 \end{aligned}$ | B | Canal (2) | complex (1) | crystal (1) |
|  |  | $14: 2,3$ Canyon (4) | 6:6 comprised (1) | $7: 3$ <br> current (2) |
|  | back (1) | 8:14,15;9:23;10:11 | comprised (1) 13:20 | $12: 21 ; 13: 19$ |
| 2:1 | 13:1 | case (2) | congress (2) | currently (2) |
| $\begin{aligned} & \text { accelerated (1) } \\ & 3: 10 \end{aligned}$ | bandwidth (1) | 12:17;13:9 | 4:15;5:2 | 2:16;6:12 |
|  | 3:18 | CD (2) | congressional (7) | cut (1) |
| $\begin{gathered} \text { access (2) } \\ 4: 3 ; 14: 16 \end{gathered}$ |  | $\begin{gathered} 4: 16,17 \\ \text { Center (3) } \end{gathered}$ | $\begin{aligned} & 3: 22 ; 4: 1,6 ; 5: 3,6 ; 6: 8, \\ & 15 \end{aligned}$ | 11:17 |
|  | $\begin{array}{\|c} \text { based (1) } \\ 12: 8 \end{array}$ | 6:1,5;14:6CHAIRMAN (7) | congruent (1) | D |
| ACHD (1) | 14:4 |  | 6:11 |  |
| actually (3) | behoove (1) | 2:1,5,12;6:18;12:14; | connect (2) | darn (1) |
| 4:4,12;12:9 | 4:18 | 16:22,25 | 8:17;10:5 | 14:7 |
| Ada (10) | below (1) | chance (1) | connected (4) | DAVIS (10) |
| 5:5,12,25;6:10;7:9; | 15:22 | 4:14 | 14:10,13,14,20 | 2:1,5,12;6:18;10:3; |
| $\begin{aligned} & 11: 7,10 ; 12: 20 ; 13: 11 ; \\ & 14: 25 \end{aligned}$ | $\begin{array}{\|c} \hline \text { Benewah (1) } \\ 8: 20 \end{array}$ | $\begin{aligned} & \text { change (3) } \\ & 8: 11,16 ; 11: 10 \end{aligned}$ | conmecting (1) $10: 1$ | $11: 12 ; 15: 18 ; 16: 1,22,$ |
| Adams (1) | Bingham (3) | choice (1) | connects (1) | decision (1) |
| 10:15 | 10:2,5;12:16 | 7:20 | 10:20 | 12:6 |
| adjourn (1) | bit (3) | choices (2) | consolidates (2) | demographic (1) |
| 2:10 | 2:19;8:11;16:12 | 7:16;8:1 | 5:25;6:12 | 3:2 |
| admit (1) | Blackfoot (1) | chose (1) | constitution (1) | depending (1) |
| 2:19 | 10:6 | 16:2 | 12:9 | 7:16 |
| again (2) | Boise (9) | city (1) | constitutional (1) | deviation (4) |
| 10:16;13:1 | 2:16,22;6:4;13:11, | $14: K$ | $9: 5$ contain (1) | 5:6;6:7;8:22;16:5 |
| ago (2) | 12,20,21,24;14:5 | claritication (1) | contain (1) | deviations (3) |
| 2:24;5:11 | Bonner (1) | 0,2:15 | 9:16 | $8: 11,16,24$ difference (3) |
| ahead (2) | 8:20 | ciear (2) | contained (1) | difference (3) |
| 2:11;12:13 | Bonneville (8) | 7:4;9:14 | 11:25 | 8:11,12;15:8 |
| Albertsons (1) | 9:21,25;10:4,11,12 | Clearwater (1) | contiguous (1) | different (1) |
| 2:22 | 23;11:1,19 | 8:18 | 9:16 | 15:18 |
| allow (3) | born (2) | clerk (1) | continue (1) | difficult (3) |
| 13:17;14:22;15:1 | 4:11;14:8 | 13:3 | 14:17 | 4:17;7:25;10:21 |
| allows (2) | both (5) | clerks (1) | corner (1) | direction (1) |
| 8:22;10:14 | 4:3;7:1;8:25;11:10; | 13:5 | 11:22 | 12:19 |
| alternative (1) | 15:21 | close (1) | correctional (3) | district (19) |
| 10:10 | bottom (1) | 5:7 | 6:4,5;15:15 | 8:19;9:11;10:19; |
| although (2) | $\begin{aligned} & 7: 22 \\ & \text { BRANDEN (2) } \end{aligned}$ | Cloverdale (2) 5:13,14 | counties (6) $6: 20,22 \cdot 7: 1,9: 19,20$ | $12: 22,23 ; 13: 13,19$ $14.2,45,710,11,12,13$, |
| $\begin{array}{r} 2: 17 ; 16: 2 \\ \text { analysis (1) } \end{array}$ | $\begin{aligned} & \text { BRANDEN (2) } \\ & 1: 6 ; 2: 15 \end{aligned}$ | $\begin{array}{r} 5: 13,14 \\ \text { college (1) } \end{array}$ | $6: 20,22 ; 7: 1 ; 9: 19,20$ $11: 5$ | $\begin{aligned} & 14: 2,4,5,7,10,11,12,13 \\ & 16 ; 15: 7,7,15 \end{aligned}$ |
| 3:2 | Brian (2) | 2:23 | County (45) | districts (7) |
| appear (1) | 17:1,2 | COMMISSION (6) | 5:5,12,25;6:10;7:4,6, | 7:23;11:20,25;13:18; |
| 12:10 | briefly (1) | 1:9;2:13,21;3:8; | 9,13,18,18,19,24;8:14, | 14:21;15:2;16:6 |
| appreciate (7) | 11:6 | 5:10;7:21 | 14,15,15;9:8,15,15,17, | divided (1) |
| 2:4,13;3:7,10;6:17; | build-out (1) | Commissioner (4) | 21,23,25;10:2,2,4,13, | 12:18 |
| 12:15;16:20 | , | 10:3;11:12;15:18; | 16,16,24;11:7,11,17, | dividing (2) |
| area (9) | built (1) | $16: 1$ | 18,19,23,23,25;12:16, | 5:12;13:10 |
| 6:1;10:3,4,5,7;11:8; | 2:18 | commissions (1) | 17,20,22;13:11;14:25; | done (4) |
| 14:7,8,15 | busy (1) | $3: 13$ Commission's (1) | 16:15 | 5:15;9:8;13:21; |
| areas (2) | 14:17 | Commission's (1) | Court (3) | 16:19 |
| 14:14,18 | C | 6:25 | 7:3;12:3,11 | $\begin{aligned} & \text { down (4) } \\ & 5: 24 ; 7: 15 ; 9: 7 ; 11: 20 \end{aligned}$ |
| $\begin{gathered} \text { armed (1) } \\ 6: 2 \end{gathered}$ | C | $14: 23$ | $\begin{gathered} \text { courts (1) } \\ 9: 6 \end{gathered}$ | $\begin{aligned} & \text { 5:24;7:15;9:7;11:20 } \\ & \text { draft (1) } \end{aligned}$ |
| around (2) | C-02 (2) | community (2) | court's (1) | 16:3 |
| 3:2;5:16 | 4:5,23 | 10:8;13:16 | 9:14 | drawing (1) |

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| $16: 14$ <br> drew (1) <br> $11: 10$ <br> DURST (12) <br> $1: 6 ; 2: 3,12,16 ; 8: 7,9 ;$ <br> $12: 14 ; 15: 9,13,25 ;$ <br> $16: 11,24$ | 6:6 | goes (2) | ideal (1) | 12:9 |
| :---: | :---: | :---: | :---: | :---: |
|  |  | 5:24;14:3 | 10:17 | larger (1) |
|  | F | good (3) | identically (1) | 15:23 |
|  |  | 2:3;3:21;4:9 | 12:7 | Latah (1) |
|  | $\begin{array}{\|c} \text { facilities (2) } \\ 6: 2,4 \\ \text { facility (1) } \\ 15: 16 \\ \text { fact (1) } \\ 12: 5 \end{array}$ | governance (1) | identifiable (1) | 7:18 |
|  |  | 3:21 | 12:4 | layout (1) |
|  |  | Gowan (1) | imagine (1) | $4: 9$ |
| E |  | 14:15 | 10:18 | least (4) |
|  |  | 11:19,22 | 8:13 | leave (1) |
| $\begin{aligned} & \text { Eagle (3) } \\ & 5: 18,18,19 \end{aligned}$ | Falls (1)12:6 | great (1) | incredibly (1) | 10:6 |
|  |  | 3:13 | 4:17 | left (1) |
| ease (1) | familiar (2) | gross (1) | insert (1) | 14:6 |
| $\begin{gathered} 13: 1 \\ \text { easier (3) } \end{gathered}$ | $\begin{aligned} & 3: 5 ; 10: 3 \\ & \text { favor (1) } \end{aligned}$ | 9:12 | 2:5 | legislative (6) |
| $\begin{aligned} & \text { easier (3) } \\ & 3: 16 ; 13: 4,5 \end{aligned}$ |  | grow (1) | instead (3) | 3:25;6:16;8:19; |
|  | $\begin{gathered} 4: 8 \\ \text { federal (3) } \end{gathered}$ | 14:17 | 8:13;11:1;16:9 | 11:24;13:17;14:19 |
| east (1) |  | H | interest (3) 10:8.13.17.14.24 | legislator (1) |
| eastern (1) | $\begin{aligned} & \text { feel (2) } \\ & 14: 10,13 \end{aligned}$ |  | internal (5) | Iets (1) |
| easy (3) |  | happens (1) | 11:15;12:1,4,7,12 | 5:1 |
|  | fifty (1) | 12:1 | internally (1) | library (2) |
| $6: 5 ; 13: 7,24$ | $3: 1$ | happy (1) | 12:18 | 2:22,24 |
| effort (1) | fighting (1) | 16:20 | intersiate (1) | limited (1) |
| 3:8 | 4:14 | hard (3) | 5 l 1 | 16:15 |
| efforts (1) | figure (1) | 3:9;4:20;16:17 | inimately (1) | line (7) |
| 3:10eight (1) | $16: 17$ | harder (1) | 3:4 | 5:8,12,22;7:22;13:6, |
|  | first (7) | 16:14 | into (4) | 10,14 |
| $\begin{aligned} & 16: 4 \\ & \text { either (4) } \end{aligned}$ | $\begin{aligned} & 2: 20 ; 4: 16 ; 7: 22 ; 8: 18 \\ & 9: 9,21 ; 13: 6 \end{aligned}$ | hate (2) | 3:22;5:20;13:19; | lines (1) |
|  |  | 9:9,9 | 14:3 | 15:1 |
| $\begin{aligned} & \text { either (4) } \\ & 7: 18 ; 8: 5 ; 15: 17,23 \\ & \text { electing (1) } \end{aligned}$ | $\begin{aligned} & \text { five }(10) \\ & 9: 2,3,3 ; 15: 23 ; 16: 3,3, \\ & 12,12,16,16 \end{aligned}$ | hear (2) | involved (2) | lists (2) |
|  |  | 2:7;11:15 | 2:25;3:4 | 2:9,9 |
| $\begin{aligned} & \text { electing (1) } \\ & 4: 14 \end{aligned}$ |  | heard (1) | issue (2) | little (6) |
| $\begin{aligned} & \text { end (3) } \\ & 14: 12,12 ; 17: 3 \end{aligned}$ | $\begin{gathered} \text { floor (1) } \\ 15: 22 \end{gathered}$ | 13:3 | 3:21:12:10 | 5:1;6:3;7:25;8:11; |
|  |  | helptil (1) | J | 9:1;16:12 live (3) |
| enough (1) | flow (1) $15: 2$ | helps (1) |  | 13:11,24;14:9 |
| entirety (1)$13: 21$ | focuses (1) | 4:25 | Jefferson (1) | long (1) |
|  | $10: 25$folks (2) | here's (2) | 10:1 | 4:15 |
| error (1) |  | 7:12;8:10 | job (1) | look (3) |
|  | 13:7,14:11 | higher (1) | $4: 9$ | 8:1,10;9:25 |
| especially (2) | follow (3) | 9:2 |  | looking (2) |
| $\begin{gathered} 4: 19 ; 14: 11 \\ \text { everybody (1) } \\ 11: 12 \end{gathered}$ | 5:9;13:25;14:25forces (1) | hobby (1) | K | 14:2;16:9 |
|  |  | 2:19 honest (1) | keep (2) | looks (1) |
| everyone (1)$13: 10$ | Forge (1) | 9:10 | 5:16,22 | Iot (1) |
|  | front (1) | hope (1) | key (1) | 3:16 |
| $13: 10$exceptions (1)$9: 21$ |  | 12:8 | 11:3 | lower (1) |
|  | $\begin{array}{\|c} 5: 17 \\ \text { future (2) } \end{array}$ | hours (1) | kind (3) | 9:2 |
| 9:21 excited (1) |  |  | knows (1) |  |
| $2: 18$ $3: 12,13$ |  | house (1) $2: 17$ |  | M |
| $\begin{aligned} & 15: 1 \\ & \text { expertise (1) } \\ & 11: 9 \end{aligned}$ | G | huge (1)$6: 6$ | Kootenai (2) | majority (2) |
|  |  |  | 7:13;8:20 |  |
|  | game (1) | hundred (2) |  | makes (6) |
| expressly (1)$12: 10$ | $\begin{gathered} 6: 19 \\ \text { Gem (1) } \end{gathered}$ | 2:25;3:19 | L | 4:17;5:20;6:11;10:8; |
|  |  |  |  | 14:19,24 |
| external (10) | $\begin{gathered} 8: 14 \\ \text { gets (2) } \end{gathered}$ | I | $\begin{aligned} & \text { L-13 (4) } \\ & \quad 6: 25 ; 10: 14,22 ; 11: 10 \end{aligned}$ | MALE (3) |
|  |  |  |  | 15:6,12;16:8 |
| 11:15,18,21;12:5,7,11 | 2:18;7:21 | IDAHO (8) | L-24 (5) | map (19) |
| externally (10) | given (2) | 1:9;2:16;7:19,23,24; | 8:6,8,10,12;11:10 | $3: 25 ; 4: 7,5: 3,6,16$ |
| 7:2,5,6,7,13;9:19; | 3:9;13:21 | 9:5,8;15:19 | landmarks (1) | 6:8,20,25,25;7:9,10; |
| 10:13;11:5,23;16:15 | glasses (1) | Idaho's (1) | 12:25 | 8:3;9:7,9,10,22,24; |
| extract (1) | 15:9 | 12:9 | language (1) | 15:19;16:14 |


| maps (11) | neither (1) | part (8) | 13:8 | replicated (1) |
| :---: | :---: | :---: | :---: | :---: |
| 2:20,24;3:1,6,14,23; | 4:1 | 4:11,19;6:1;11:19; | premium (1) | 4:5 |
| 4:1;6:16,24;8:2;11:9 | New (3) | 12:22;14:1,9,15 | 13:2 | represent (1) |
| mass (1) | 14:2,3,4 | particular (1) | presented (1) | 14:23 |
| 4:22 | next (1) | $4: 9$ | 12:10 | requires (1) |
| matter (1) | 16:25 | parts (1) | pressures (1) | 3:6 |
| 11:8 | Nez (1) | 4:13 | 7:8 | reside (1) |
| may (2) | 7:18 | Payette (1) | presumptually (1) | 2:16 |
| 2:8;16:21 | north (6) | 8:15 | 9:5 | rest (4) |
| maybe (1) | 5:12,13,18;8:17,23; | Peace (1) | pretty (3) | 5:1;7:9,17;14:10 |
| 16:17 | 13:12 | 8:20 | 3:4;10:6;14:7 | review (1) |
| mean (1) | northern (2) | people (9) | probably (2) | 6:25 |
| 12:8 | 4:19;11:20 | 3:18;5:7;6:7;13:10, | 4:24;6:10 | right (3) |
| means (2) | northwest (2) | 23;14:9,11,23;15:17 | problem (1) | 4:12,24;12:24 |
| 8:17;12:12 | 11:22;12:22 | Perce (1) | 10:15 | river (3) |
| members (2) | number (4) | 7:18 | programs (1) | 13:9,11,12 |
| 2:13;5:21 | 6:20;10:24;15;23; | percent (5) | 3:15 | Road (6) |
| merge (1) | 16:15 | 9:1,2,3;15:7,23 | provide (1) | $5: 18,18,19,19 ; 10: 20$ |
| 14:18 | numbers (5) | perfect (2) | 13:16 | 14:15 |
| $\begin{gathered} \text { Meridian (2) } \\ 13: 15,16 \end{gathered}$ | 3:5;8:23;15:10,10,22 | 5:7;8:9 | provides (1) | runs (1) |
|  |  | permissible (2) | 10:22 | 10:19 |
| $\begin{gathered} \text { Merrill (1) } \\ 17: 1 \end{gathered}$ | 0 | $\begin{gathered} 9: 4,16 \\ \text { person (2) } \end{gathered}$ | public (1) | S |
| might (2) | $\begin{aligned} & \text { obviously (3) } \\ & 7: 21 ; 12: 23 ; 15: 2 \\ & \text { off (1) } \end{aligned}$ | 4:15;16:25phrase (1) | purposes (1) | same (3) |
| 4:6,11:24 |  |  |  |  |
| military (1) |  | 11:15 | put (8) | $\begin{aligned} & 10: 25 ; 11: 13 ; 13: 15 \\ & \text { sarcasm (1) } \end{aligned}$ |
| 6:14 | $\begin{gathered} 3: 7 \\ \text { once (3) } \end{gathered}$ | piece (2)$6: 3,15$ | 2:25;4:25;8:2,14,15; |  |
| mind (1) |  |  | 11:2,17;13:2 | 2:5 |
| 5:4 | 2:8;7:13;10:13 |  | puts (1) | saying (1) |
| minus (1) | One (9) |  | 7:8 | $\begin{gathered} 6: 17 \\ \text { screen (1) } \end{gathered}$ |
| 16:9 | 4:1,4;5:5;6:10;7:14, | place (2) |  |  |
| mix (1) | 20;8:3;9:17,20 | 12:25;13:24 | Q | $5: 17$ |
| more (14) | only (7) | $\begin{gathered} \text { places ( } 1 \text { ) } \\ 13: 23 \end{gathered}$ | quick (1) | second (5) |
| 3:17,20;4:12;5:20; | 9:19;11:25 | pisin (1) | 3:23 | sense (5) |
| 6:11,21,23;7:13,25; | opening (1) | P-12:4 | quickly (2) | 5:20;6:11;10:9; |
| 10:9,13;11:3,4;14:24 | 5:4 < | Plaintiff (1) | 3:20;10:7 | 14:19,24 |
| most (5) | $\begin{gathered} \text { operating (1) } \\ 11: 13 \end{gathered}$ | $\begin{gathered} 1: 7 \\ \text { plan (2) } \end{gathered}$ | quite (1) | $\begin{aligned} & \text { September (1) } \\ & 4: 7 \\ & \text { seven (4) } \end{aligned}$ |
| 6:11;11:8;13:20,23; |  |  |  |  |
| move (3)$3: 22 ; 11: 19 ; 15:$ | $2: 14 ; 3: 1410: 22$ <br> opposite (1) | plans (1) | R |  |
|  |  | 8:25 |  | $\begin{aligned} & 7: 23 ; 11: 4,5 ; 15: 16 \\ & \text { sheet (2) } \end{aligned}$ |
| moving (1) | 2:2 | playing (1) | raised (2) | 11:13,14 |
| 2:17 | option (1) | 11:14 | 4:11;14:8 | Shelley (1) |
| much (2) | 9:17 | Please (2) | range (1) | 10:4 |
| 3:24;16:22 | Orchard (1) | 2:11:17:2 | 9:4 | shifting (1) |
| multiple (1) | 14:16 | plus (1) | read (1) | 3:3 |
| 13:17 | Oregon (2) | 16:10 | 12:5 | Shoshone (1) |
| music (2) | 9:11;10:19 | point (3) | reading (2) | 8:20 |
| 11:14,14 | out (6) | 4:1;15:20,21 | 12:6,16 | show (1) |
| $\mathbf{N}$ | $3: 20 ; 5: 24 ; 6: 3,18$ $8: 24 ; 16: 18$ | pointed (1) | $\begin{array}{r} \text { real (1) } \\ 13: 24 \end{array}$ | $\begin{gathered} 8: 3 \\ \text { shows (1) } \end{gathered}$ |
|  | over (2)$9: 25 ; 15: 2$ | populated (1)$16: 5$ | really (9) | 7:10 |
| name (2) |  |  |  | ${ }_{\text {shrink }}^{\text {12:23 }}$ (1) |
| 2:15;6:18 | $12: 24$ | population (3) <br> 4:23;13:18;15:3 | 19;9:9,10;11:6;16:20 |  |
| $\underset{2: 17}{\operatorname{Nampa}}(1)$ |  |  | recommendation (1) | side (1) |
|  | own (1) | $\begin{aligned} & \text { 4:23;13:18;15:3 } \\ & \text { portion (1) } \end{aligned}$ | 3:12 | 15:24 |
| natural (4)$12: 25 ; 13: 6,14 ; 14: 2$ | 5:1 | $\left.\right\|_{\text {positive (1) }} ^{15: 21}$ | $\begin{array}{\|c} \text { record (1) } \\ 2: 15 \end{array}$ | $\begin{array}{\|l} \text { signed (1) } \\ 17: 1 \end{array}$ |
|  | P |  |  |  |
| $\begin{aligned} & \text { need (4) } \\ & 7: 7 ; 13: 2,4,5 \end{aligned}$ | $\mathbf{P}$ | $\begin{aligned} & \text { possible (2) } \\ & \text { 5:23;14:22 } \\ & \text { preference (1) } \end{aligned}$ | $\begin{aligned} & \text { RECORDING (2) } \\ & 1: 14 ; 17: 3 \\ & \text { redistrict (2) } \\ & 2: 21 ; 3: 8 \end{aligned}$ | $\begin{aligned} & \text { significantly (1) } \\ & 12: 23 \end{aligned}$ |
| negative (1) | $\begin{aligned} & \text { panhandle (1) } \\ & 7: 15 \end{aligned}$ |  |  | similar (2) |
| 9:3 |  |  |  | 10:7,7 |


| ```simple (3) 5:9,21,22 soon (1) 2:17 south (8) 5:12;6:4;7:24;9:8; 13:13;14:3,4,4 southern (4) 5:25;7:1;11:20;14:9``` | $\begin{aligned} & \text { suggest (1) } \\ & 12: 6 \end{aligned}$ |  | 14:12;15:3 | 5 |
| :---: | :---: | :---: | :---: | :---: |
|  |  | 10:12;11:24 | $\begin{gathered} \text { whack (1) } \\ 8: 24 \\ \text { What's (1) } \end{gathered}$ |  |
|  | $\begin{aligned} & \text { summation (1) } \\ & 11: 3 \end{aligned}$ | $\begin{gathered} \text { Twin (1) } \\ 12: 5 \end{gathered}$ |  | 5th (1) |
|  | support (1) 4:23 supports (1) | $\begin{aligned} & \text { two (9) } \\ & \begin{array}{l} \text { (9) } \\ 8: 5: 7 ; 6: 7,24 ; \\ 8: 19 ; 9: 20,22,23 ; 16: 4 \end{array} \end{aligned}$ | $\begin{aligned} & 8: 7 \\ & \text { Willowcreek (1) } \\ & 5: 19 \end{aligned}$ |  |
|  |  |  |  |  |
|  | $\begin{aligned} & \text { supports (1) } \\ & \text { 13:18 } \\ & \text { Supreme (1) } \\ & \text { 7:3 } \\ & \text { symmetrical (1) } \\ & 16: 13 \\ & \text { system (1) } \\ & 3: 16 \end{aligned}$ |  | within (4) |  |
|  |  | U | 9:4,20;11:25;15:10 | 9.986 (1) |
| southwest (2) <br> 14:1,15 |  | $\begin{aligned} & \text { ultimate (1) } \\ & 11: 2 \\ & \text { under (1) } \end{aligned}$ | without (1) $10: 19$ | 15:13 |
| space (1) |  |  | $\begin{gathered} 10: 19 \\ \text { Women's (1) } \end{gathered}$ |  |
| 5:1 |  |  | 6:5 |  |
| speak (3) |  | 9:1 | $\begin{aligned} & \text { work (3) } \\ & \text { 8:23;11:21;15:11 } \end{aligned}$ |  |
| SPEAKER (3) | T | University (1) $15: 19$ |  |  |
| 15:6,12;16:8 |  | up (8) | works (1) |  |
| spend (1) |  | $\begin{aligned} & 2: 10 ; 5: 13 ; 8: 3,16,22 ; \\ & 11: 20 ; 12 ; 21 ; 17: 1 \end{aligned}$ |  |  |
| 3:23 | I1:6;12:11 |  | 16:4 |  |
| spent (1) | talked (1) | $\begin{gathered} \text { upload (2) } \\ 3: 14,15 \end{gathered}$ |  |  |
| $2: 22$ split (31) | 5:5 |  | $\begin{gathered} \text { Wyoming (2) } \\ 9: 11 ; 10: 19 \\ \hline \end{gathered}$ |  |
| $\begin{aligned} & \text { split (31) } \\ & \text { 4:15;6:10,19,23;7:1, } \end{aligned}$ | $\begin{aligned} & \text { talking (2) } \\ & 3: 24 ; 6: 13 \end{aligned}$ | ${ }_{\text {uploaded ( }}^{3: 20 ; 4: 2}$ |  |  |
| 4,6,7,9,13,14,17,18,19, | ten (3) | upon (2) | - Y |  |
| 20;9:13,14,19,20; |  | 7:16;8:13 | years (2) |  |
| 10:11,11,12,23;11:3,4, | terminals (1) | use (3)$12: 25: 13: 1: 16: 3$ |  |  |
| 15,16,18,21,23;12:2 | 2:23 |  | yesterday (1) |  |
| splits (8) | $\begin{aligned} & \text { Teton (1) } \\ & 10: 16 \\ & \text { thousand (1) } \end{aligned}$ | $\begin{aligned} & 12: 25 ; 13: 1 ; 16: 3 \\ & \text { used (4) } \end{aligned}$ | 13:4 |  |
| 6:21,22;9:22,23; |  | 5:11;13:9,15:18, | York (2) |  |
| 10:25;12:5,12;16:15 splitting (1) | $\begin{aligned} & \text { thousand (1) } \\ & 15: 16 \end{aligned}$ | users (1) | young (1) |  |
| 5:5 | $\begin{aligned} & \text { three (3) } \\ & 7: 19 ; 10: 12,24 \end{aligned}$ | $3: 19$ | 13:3 |  |
| staff (1) |  | - V | Z |  |
| standing (1) | $\begin{aligned} & \text { tight (1) } \\ & 15: 14 \\ & \text { timeline (1) } \end{aligned}$ |  |  |  |
| 7:5 |  |  | zoom (1) |  |
| standpoint (3) | $\begin{aligned} & 3: 10 \\ & \text { times (4) } \\ & 6: 23 ; 10: 12,24 ; i(4 \end{aligned}$ | $4: 10,16,21,25$ | 11:9 |  |
| 6:14;10:8,14:20 start (5) |  | vast (1) | 1 |  |
| 3:7;6:17;7:25;12:21; | $\left\lvert\, \begin{gathered} \text { tiny (1) } \\ 6: 3 \end{gathered}\right.$ | versus (1) |  |  |
| 14:18 |  | 12:4 | 10.07 (1) |  |
| started (1) | today (4) | view (1) | 15:7 |  |
| 2:21 | 2:18;6:21;7:6;11:7 | voter (1) | 13 (1) |  |
| starting (1) | Todd (5) |  | $8: 5$$14(3)$ |  |
| 3:1 State (12) |  | $\begin{gathered} 13: 3 \\ \text { voters (2) } \end{gathered}$ |  |  |
| State (12) 2:22;3:5;4:11,14,19; | together (2) |  | 12:22,23;13:13 |  |
| $\begin{aligned} & 2: 22 ; 3: 5 ; 4: 11,14,19 ; \\ & 5: 2 ; 7: 17,23 ; 9: 5 ; 13: 20, \end{aligned}$ | 8:2;14:18 took (1) | ${ }_{\text {vs }} 13: 2,6$ | 17 (1) |  |
| 22,24 | 5:13 | $\left\lvert\, \begin{array}{\|c\|} \text { vs (1) } \\ \hline \end{array}\right.$ | 18 (5) |  |
| statewide (1) | $\begin{array}{\|r\|} \text { total (1) } \\ 10: 24 \end{array}$ | W | 14:2,4;15:7,15,21 |  |
| still (4) | Training (2) |  | 2 |  |
| 2:9;9:3;15:10,22 | 6:1,2 | wants (1) |  |  |
| streamlined (1) | TRANSCRIPT (1) | 17:1 |  |  |
| 3:17 | 1:14 | way (11) ${ }_{\text {2:10:3:18:4:25:5:10, }}$ | 2001 (1) |  |
| street (1) | Treasure (4) | 2:10;3:18;4:25;5:10,$21 ; 8: 21 ; 9: 1 ; 12: 4,24 ;$ | 2011 (1) |  |
| 14:16 | $\begin{aligned} & \text { 4:10,16,21,25 } \\ & \text { trying (4) } \end{aligned}$ |  | $7: 3$ |  |
| stretching (1) |  | $\begin{array}{r} 21,0.21,9 \\ \text { 1:16,17 } \\ \text { website (1) } \end{array}$ | 2017 (1) |  |
| 10:15 | 12:25;13:1,16;14:21 |  | 3:1 |  |
| subject (1) | ${ }_{\text {turning (1) }}$ | $\begin{aligned} & 4: 3 \\ & \text { week-and-a-half (1) } \end{aligned}$ | 22 (2) |  |
| 11:8 |  |  | 15:7,21 |  |
| submitted (4) | 5:16turns (1)5:19 | $\begin{gathered} 2: 23 \\ \text { west (2) } \end{gathered}$ | $\begin{gathered} 24(2) \\ 7: 1 ; 8: 5 \end{gathered}$ |  |
| 3:25;4:7;6:24;8:25 |  |  |  |  |



APPENDIX B



APPENDIX C



APPENDIX D


[^0]:    ${ }^{1}$ L084 is a proposed legislative district plan Petitioner submitted to the Commission and is contained in the public record and can be found on the Commission's website https://legislature.idaho.gov/redistricting/2021/maps/.

[^1]:    ${ }^{2}$ Idaho Code Section 72-1509(2) reads, "The commission shall prepare, process and transmit to the supreme court such documents of the proceedings of the commission as may be provided by rule of the

[^2]:    supreme court." Petitioner was unable to find such a rule from this Court and requests that this Court order the proceedings be prepared, processed and transmitted to this Court.

