

FIRST REGULAR SESSION  
[ P E R F E C T E D ]  
SENATE COMMITTEE SUBSTITUTE FOR  
**SENATE BILL NO. 473**  
98TH GENERAL ASSEMBLY

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Reported from the Committee on Education, March 19, 2015, with recommendation that the Senate Committee Substitute do pass.

Senate Committee Substitute for Senate Bill No. 473, adopted March 31, 2015.

Taken up for Perfection March 31, 2015. Bill declared Perfected and Ordered Printed, as amended.

ADRIANE D. CROUSE, Secretary.

2249S.04P

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**AN ACT**

To repeal sections 162.471, 162.481, and 162.491, RSMo, and sections 162.481 and 162.491 as truly agreed to and finally passed in senate substitute for senate committee substitute for house committee substitute no. 2 for house bill no. 63, ninety-eighth general assembly, first regular session, and to enact in lieu thereof four new sections relating to school directors for urban school districts, with an emergency clause.

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*Be it enacted by the General Assembly of the State of Missouri, as follows:*

Section A. Sections 162.471, 162.481, and 162.491, RSMo, and sections  
2 162.481 and 162.491 as truly agreed to and finally passed in senate substitute for  
3 senate committee substitute for house committee substitute no. 2 for house bill  
4 no. 63, ninety-eighth general assembly, first regular session, are repealed and  
5 four new section enacted in lieu thereof, to be known as sections 160.671, 162.471,  
6 162.481, and 162.491, to read as follows:

**160.671. 1. A school board member of any urban school district  
2 located in a county of the first classification with more than  
3 eighty-three thousand but fewer than ninety-two thousand inhabitants  
4 and with a home rule city with more than seventy-six thousand but  
5 fewer than ninety-one thousand inhabitants as the county seat may be  
6 removed by the voters in a recall election. Proceedings may be  
7 commenced for the recall of any such member by the filing of a notice  
8 of intention to circulate a recall petition under this section.**

9 **2. The notice of intention to circulate a recall petition shall be**

**EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.**

10 served personally, or by certified mail, on the board member sought to  
11 be recalled. A copy thereof shall be filed, along with an affidavit of the  
12 time and manner of service, with the election authority, as defined in  
13 chapter 115 and with the secretary of the school board. A separate  
14 notice shall be filed for each board member sought to be recalled and  
15 shall contain all of the following:

16 (1) The name of the board member sought to be recalled;

17 (2) A statement, not exceeding two hundred words in length, of  
18 the reasons for the proposed recall; and

19 (3) The names and business or residential addresses of at least  
20 one but not more than five proponents of the recall who are registered  
21 voters in the district.

22 3. Within seven days after the filing of the notice of intention,  
23 the board member may file with the election authority and the  
24 secretary of the school board a statement, not exceeding two hundred  
25 words in length, which may include an answer to the statement of the  
26 proponents. If a statement is filed, the board member shall also serve  
27 a copy of it, personally or by certified mail, on one of the proponents  
28 named in the notice of intention. The statement is intended solely to  
29 be used for the information of the voters. No insufficiency in form or  
30 substance of such statements shall affect the validity of the election  
31 proceedings.

32 4. Before any signature may be affixed to a recall petition, the  
33 petition is required to bear all of the following:

34 (1) A request that an election be called to elect a successor to the  
35 board member at the next school board election;

36 (2) A copy of the notice of intention, including a general  
37 statement of the grounds for which removal is sought;

38 (3) The statement of the board member sought to be recalled, if  
39 any exists. If the board member has not filed a statement, the petition  
40 shall so state; and

41 (4) A place for each signer to affix his or her signature, printed  
42 name, and residential address, including any address in a city, town,  
43 village, or unincorporated community.

44 5. Each section of the petition, when submitted to the election  
45 authority, shall have attached to it an affidavit signed by the person  
46 circulating such section of the petition, setting forth all of the

47 following:

48 (1) The printed name of the affiant;

49 (2) The residential address of the affiant;

50 (3) That the affiant circulated that section of the petition and  
51 saw the appended signatures be written;

52 (4) That according to the best information and belief of the  
53 affiant, each signature is the genuine signature of the person whose  
54 name it purports to be;

55 (5) That the affiant is a registered voter in the school district;

56 and

57 (6) The dates between which all of the signatures to the petition  
58 were obtained.

59 6. A recall petition shall be filed with the election authority and  
60 secretary of the school board not more than one hundred eighty days  
61 after the filing of the notice of intention.

62 7. The qualified signatures of at least three hundred registered  
63 voters shall be required for the submission of a petition.

64 8. Within thirty days after the date of filing the petition, the  
65 election authority shall examine and ascertain whether the petition is  
66 signed by the requisite number of voters. The election authority shall  
67 file with the petition a certificate showing the results of the  
68 examination. The election authority shall give the proponents a copy  
69 of the certificate upon their request.

70 9. If the election authority certifies the petition to be  
71 insufficient, it may be supplemented within ten days of the date of  
72 certification by filing additional petition sections containing all of the  
73 information required by this section. Within ten days after the  
74 supplemental copies are filed, the election authority shall file with  
75 them a certificate stating whether or not the petition as supplemented  
76 is sufficient.

77 10. If the election authority finds the signatures on the petition,  
78 together with the supplementary petition sections, if any, to be  
79 sufficient, it shall submit its certificate as to the sufficiency of the  
80 petition to the school board prior to its next meeting. The certificate  
81 shall contain the following:

82 (1) The name of the member whose recall is sought;

83 (2) A copy of the petition with at least three hundred signatures;

84           **(3) The total number of signatures on the petition; and**

85           **(4) The number of valid signatures on the petition.**

86           **11. Following the school board's receipt of the certificate, the**  
87 **election authority shall order an election to be held on the next**  
88 **election day as specified in section 115.123 but the election shall be**  
89 **held not less than forty-five days from the date the school board**  
90 **receives the petition.**

91           **12. At any time prior to fifty days before the election, the**  
92 **member sought to be recalled may offer his or her resignation. If his**  
93 **or her resignation is offered, the recall question shall be removed from**  
94 **the ballot and the office declared vacant. At such time, the vacancy**  
95 **shall be filled as provided in section 162.471, except that the member**  
96 **who resigned shall not fill the vacancy.**

97           **13. If a majority of the voters vote in favor of retaining the**  
98 **member, the member shall remain in office and shall not be subject to**  
99 **another recall election during his or her term of office. If a majority**  
100 **of voters vote to remove the member, his or her successor shall be**  
101 **chosen by the county commission of any county of the first**  
102 **classification with more than eighty-three thousand but fewer than**  
103 **ninety-two thousand inhabitants and with a home rule city with more**  
104 **than seventy-six thousand but fewer than ninety-one thousand**  
105 **inhabitants as the county seat as provided in section 162.471.**

106           **14. The provisions of this section shall expire on December 31,**  
107 **2021.**

          162.471. 1. The government and control of an urban school district is  
2 vested in a board of seven directors. Each director shall be a voter of the district  
3 who has resided within this state for one year next preceding his election or  
4 appointment and who is at least twenty-four years of age. All directors, except  
5 as otherwise provided in section 162.481 and section 162.492, hold their offices  
6 for six years and until their successors are duly elected and qualified. All  
7 vacancies occurring in the board, except as provided in section 162.492 **and in**  
8 **subsection 2 of this section**, shall be filled by appointment by the board as  
9 soon as practicable, and the person appointed shall hold his office until the next  
10 school board election, when his successor shall be elected for the remainder of the  
11 unexpired term. The power of the board to perform any official duty during the  
12 existence of a vacancy continues unimpaired thereby.

13           **2. All vacancies occurring in the school board of any urban**

14 school district located in a county of the first classification with more  
15 than eighty-three thousand but fewer than ninety-two thousand  
16 inhabitants and with a home rule city with more than seventy-six  
17 thousand but fewer than ninety-one thousand inhabitants as the county  
18 seat shall be filled by appointment of the county commission of a  
19 county of the first classification with more than eighty-three thousand  
20 but fewer than ninety-two thousand inhabitants and with a home rule  
21 city with more than seventy-six thousand but fewer than ninety-one  
22 thousand inhabitants as the county seat. If the vacancy occurred  
23 because of a recall under section 160.671, the member who was recalled  
24 shall not fill the vacancy. The person appointed by the county  
25 commission shall hold office until the next school board election, when  
26 his or her successor shall be elected for the remainder of the unexpired  
27 term.

162.481. 1. Except as otherwise provided in this section **and in section**  
2 **162.492**, all elections of school directors in urban **school** districts shall be held  
3 biennially at the same times and places as municipal elections.

4 2. [In any urban district which includes all or the major part of a city  
5 which first obtained a population of more than seventy-five thousand inhabitants  
6 by reason of the 1960 federal decennial census, elections of directors shall be held  
7 on municipal election days of even-numbered years. The directors of the prior  
8 district shall continue as directors of the urban district until their successors are  
9 elected as herein provided. On the first Tuesday in April, 1964, four directors  
10 shall be elected, two for terms of two years to succeed the two directors of the  
11 prior district who were elected in 1960 and two for terms of six years to succeed  
12 the two directors of the prior district who were elected in 1961. The successors  
13 of these directors shall be elected for terms of six years. On the first Tuesday in  
14 April, 1968, two directors shall be elected for terms to commence on November 5,  
15 1968, and to terminate on the first Tuesday in April, 1974, when their successors  
16 shall be elected for terms of six years. No director shall serve more than two  
17 consecutive six-year terms after October 13, 1963.

18 3.] Except as otherwise provided in subsections **3**, **4**, and **5** of this section,  
19 hereafter when a seven-director district becomes an urban **school** district, the  
20 directors of the prior seven-director district shall continue as directors of the  
21 urban **school** district until the expiration of the terms for which they were  
22 elected and until their successors are elected as provided in this subsection. The

23 first biennial school election for directors shall be held in the urban **school**  
24 district at the time provided in subsection 1 which is on the date of or subsequent  
25 to the expiration of the terms of the directors of the prior district which are first  
26 to expire, and directors shall be elected to succeed the directors of the prior  
27 district whose terms have expired. If the terms of two directors only have  
28 expired, the directors elected at the first biennial school election in the urban  
29 **school** district shall be elected for terms of six years. If the terms of four  
30 directors have expired, two directors shall be elected for terms of six years and  
31 two shall be elected for terms of four years. At the next succeeding biennial  
32 election held in the urban **school** district, successors for the remaining directors  
33 of the prior seven-director district shall be elected. If only two directors are to  
34 be elected they shall be elected for terms of six years each. If four directors are  
35 to be elected, two shall be elected for terms of six years and two shall be elected  
36 for terms of two years. After seven directors of the urban **school** district have  
37 been elected under this subsection, their successors shall be elected for terms of  
38 six years.

39 [4.] **3.** In any school district in [any city with a population of one  
40 hundred thousand or more inhabitants which is located within a county of the  
41 first classification that adjoins no other county of the first classification, or any  
42 school district which becomes an urban school district by reason of the 2000  
43 federal decennial census] **which a majority of the district is located in any**  
44 **home rule city with more than one hundred fifty-five thousand but**  
45 **fewer than two hundred thousand inhabitants**, elections shall be held  
46 annually at the same times and places as general municipal elections for all years  
47 where one or more terms expire, and the terms shall be for three years and until  
48 their successors are duly elected and qualified for all directors elected on and  
49 after August 28, 1998.

50 **4. For any school district which becomes an urban school district**  
51 **by reason of the 2000 federal decennial census, elections shall be held**  
52 **annually at the same times and places as general municipal elections**  
53 **for all years where one or more terms expire, and the terms shall be for**  
54 **three years and until their successors are duly elected and qualified for**  
55 **all directors elected on and after August 28, 2001.**

56 5. In any school district in any county with a charter form of government  
57 and with more than three hundred thousand but fewer than four hundred fifty  
58 thousand inhabitants which becomes an urban school district by reason of the

59 2010 federal decennial census, elections shall be held annually at the same times  
60 and places as general municipal elections for all years where one or more terms  
61 expire, and the terms shall be for three years and until their successors are duly  
62 elected and qualified for all directors elected on and after April 2, 2012.

63 **6. In any urban school district in a county of the first**  
64 **classification with more than eighty-three thousand but fewer than**  
65 **ninety-two thousand inhabitants and with a home rule city with more**  
66 **than seventy-six thousand but fewer than ninety-one thousand**  
67 **inhabitants as the county seat, elections shall be held annually at the**  
68 **same times and places as general municipal elections for all years**  
69 **where one or more terms expire. Beginning at the general municipal**  
70 **election in 2016, directors shall be elected in the following manner:**

71 **(1) For the two directors' terms that expire at the general**  
72 **municipal election in 2016, their successor members shall be elected for**  
73 **a term of three years and until their successors are duly elected and**  
74 **qualified. Successor members shall continue to be elected for a term**  
75 **of three years and until their successors are duly elected and qualified;**

76 **(2) For the three directors' terms that expire at the general**  
77 **municipal election in 2018, their successor members shall be elected for**  
78 **a term of two years and until their successors are duly elected and**  
79 **qualified. When such terms expire at the general municipal election in**  
80 **2020, the successor members shall be elected for a term of three years**  
81 **and until their successors are duly elected and qualified. Successor**  
82 **members shall continue to be elected for a term of three years and until**  
83 **their successors are duly elected and qualified;**

84 **(3) For the two directors' terms that expire at the general**  
85 **municipal election in 2020, their successor members shall be elected for**  
86 **a term of one year and until their successors are duly elected and**  
87 **qualified. When such terms expire at the general municipal election in**  
88 **2021, their successor members shall be elected for a term of three years**  
89 **and until their successors are duly elected and qualified. Successor**  
90 **members shall continue to be elected for a term of three years and until**  
91 **their successors are duly elected and qualified.**

162.491. 1. Directors for urban school districts, other than those districts  
2 containing the greater part of a city of over one hundred thirty thousand  
3 inhabitants, may be nominated by petition to be filed with the secretary of the  
4 board and signed by a number of voters in the district equal to ten percent of the

5 total number of votes cast for the director receiving the highest number of votes  
6 cast at the next preceding biennial election, **except as provided in subsection**  
7 **4 of this section.**

8         2. This section shall not be construed as providing the sole method of  
9 nominating candidates for the office of school director in urban districts which do  
10 not contain the greater part of a city of over three hundred thousand inhabitants.

11         3. A director for any urban school district containing a city of greater than  
12 one hundred thirty thousand inhabitants and less than three hundred thousand  
13 inhabitants may be nominated as an independent candidate by filing with the  
14 secretary of the board a petition signed by five hundred registered voters of such  
15 school district.

16         4. **In any urban school district located in a county of the first**  
17 **classification with more than eighty-three thousand but fewer than**  
18 **ninety-two thousand inhabitants and with a home rule city with more**  
19 **than seventy-six thousand but fewer than ninety-one thousand**  
20 **inhabitants as the county seat, a candidate for director shall file a**  
21 **declaration of candidacy with the secretary of the board and shall not**  
22 **be required to submit a petition.**

[162.481. 1. Except as otherwise provided in this section  
2 **and in section 162.492**, all elections of school directors in urban  
3 **school** districts shall be held biennially at the same times and  
4 places as municipal elections.

5         2. [In any urban district which includes all or the major  
6 part of a city which first obtained a population of more than  
7 seventy-five thousand inhabitants by reason of the 1960 federal  
8 decennial census, elections of directors shall be held on municipal  
9 election days of even-numbered years. The directors of the prior  
10 district shall continue as directors of the urban district until their  
11 successors are elected as herein provided. On the first Tuesday in  
12 April, 1964, four directors shall be elected, two for terms of two  
13 years to succeed the two directors of the prior district who were  
14 elected in 1960 and two for terms of six years to succeed the two  
15 directors of the prior district who were elected in 1961. The  
16 successors of these directors shall be elected for terms of six  
17 years. On the first Tuesday in April, 1968, two directors shall be  
18 elected for terms to commence on November 5, 1968, and to



19 terminate on the first Tuesday in April, 1974, when their  
20 successors shall be elected for terms of six years. No director shall  
21 serve more than two consecutive six-year terms after October 13,  
22 1963.

23 3.] Except as otherwise provided in subsections 3, 4, and 5  
24 of this section, hereafter when a seven-director district becomes an  
25 urban **school** district, the directors of the prior seven-director  
26 district shall continue as directors of the urban **school** district  
27 until the expiration of the terms for which they were elected and  
28 until their successors are elected as provided in this  
29 subsection. The first biennial school election for directors shall be  
30 held in the urban **school** district at the time provided in  
31 subsection 1 which is on the date of or subsequent to the expiration  
32 of the terms of the directors of the prior district which are first to  
33 expire, and directors shall be elected to succeed the directors of the  
34 prior district whose terms have expired. If the terms of two  
35 directors only have expired, the directors elected at the first  
36 biennial school election in the urban **school** district shall be  
37 elected for terms of six years. If the terms of four directors have  
38 expired, two directors shall be elected for terms of six years and  
39 two shall be elected for terms of four years. At the next succeeding  
40 biennial election held in the urban district, successors for the  
41 remaining directors of the prior seven-director district shall be  
42 elected. If only two directors are to be elected they shall be elected  
43 for terms of six years each. If four directors are to be elected, two  
44 shall be elected for terms of six years and two shall be elected for  
45 terms of two years. After seven directors of the urban district have  
46 been elected under this subsection, their successors shall be elected  
47 for terms of six years.

48 [4.] 3. In any school district in [any city with a population  
49 of one hundred thousand or more inhabitants which is located  
50 within a county of the first classification that adjoins no other  
51 county of the first classification, or any school district which  
52 becomes an urban school district by reason of the 2000 federal  
53 decennial census] **which a majority of the district is located**  
54 **in any home rule city with more than one hundred fifty-**

55 **five thousand but fewer than two hundred thousand**  
56 **inhabitants**, elections shall be held annually at the same times  
57 and places as general municipal elections for all years where one  
58 or more terms expire, and the terms shall be for three years and  
59 until their successors are duly elected and qualified for all directors  
60 elected on and after August 28, 1998.

61 **4. For any school district which becomes an urban**  
62 **school district by reason of the 2000 federal decennial**  
63 **census, elections shall be held annually at the same times**  
64 **and places as general municipal elections for all years**  
65 **where one or more terms expire, and the terms shall be for**  
66 **three years and until their successors are duly elected and**  
67 **qualified for all directors elected on and after August 28,**  
68 **2001.**

69 5. In any school district in any county with a charter form  
70 of government and with more than three hundred thousand but  
71 fewer than four hundred fifty thousand inhabitants which becomes  
72 an urban school district by reason of the 2010 federal decennial  
73 census, elections shall be held annually at the same times and  
74 places as general municipal elections for all years where one or  
75 more terms expire, and the terms shall be for three years and until  
76 their successors are duly elected and qualified for all directors  
77 elected on and after April 2, 2012.

78 **6. In any urban school district in a county of the**  
79 **first classification with more than eighty-three thousand**  
80 **but fewer than ninety-two thousand inhabitants and with**  
81 **a home rule city with more than seventy-six thousand but**  
82 **fewer than ninety-one thousand inhabitants as the county**  
83 **seat, elections shall be held annually at the same times and**  
84 **places as general municipal elections for all years where**  
85 **one or more terms expire, and upon expiration of any**  
86 **term after August 28, 2015, the term of office shall be for**  
87 **three years and until their successors are duly elected and**  
88 **qualified.]**

2 [162.491. 1. Directors for urban school districts, other than  
those districts containing the greater part of a city of over one

3 hundred thirty thousand inhabitants, may be nominated by  
4 petition to be filed with the secretary of the board and signed by a  
5 number of voters in the district equal to ten percent of the total  
6 number of votes cast for the director receiving the highest number  
7 of votes cast at the next preceding biennial election, **except as**  
8 **provided in subsection 4 of this section.**

9 2. This section shall not be construed as providing the sole  
10 method of nominating candidates for the office of school director in  
11 urban districts which do not contain the greater part of a city of  
12 over three hundred thousand inhabitants.

13 3. A director for any urban school district containing a city  
14 of greater than one hundred thirty thousand inhabitants and less  
15 than three hundred thousand inhabitants may be nominated as an  
16 independent candidate by filing with the secretary of the board a  
17 petition signed by five hundred registered voters of such school  
18 district.

19 **4. In any urban school district located in a home**  
20 **rule city with more than seventy-one thousand but fewer**  
21 **than seventy-nine thousand inhabitants, a candidate for**  
22 **director shall file a declaration of candidacy with the**  
23 **secretary of the board and shall not be required to submit**  
24 **a petition.]**

Section B. Because of the importance of establishing procedures for  
2 recalling school board members and filling school board member vacancies,  
3 section A of this act is deemed necessary for the immediate preservation of the  
4 public health, welfare, peace and safety, and is hereby declared to be an  
5 emergency act within the meaning of the constitution, and section A of this act  
6 shall be in full force and effect upon its passage and approval.

✓